

Wisconsin Child Abuse and Neglect Report

Annual Report for Calendar Year 2022 to the Governor and Legislature Wis. Stat. s. 48.47(8)

This report is available on the internet at https://dcf.wisconsin.gov/files/publications/pdf/5693.pdf

Released December 2023

Please email the DCF Child Welfare Research and Analytics Section at: DCFCWRA@wisconsin.gov with any questions regarding this report.

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Letter from the Administrator

The Wisconsin Department of Children and Families (DCF) envisions that all Wisconsin children and youth are safe and loved members of thriving families and communities. We hold ourselves to the highest level of accountability in our standards of practice, and we do so through a variety of efforts related to continuous quality improvement processes.

Research and history, along with significant changes in federal policy and funding priorities, support the fact that children belong with their families. And, in living out the DCF vision stated above, we have challenged ourselves and the local agencies and programs we support to reorient the child welfare system to a new purpose: Strengthening all Wisconsin families to raise their children.

We believe in the importance of using data to monitor the performance and assess the outcomes of the child welfare system. These efforts serve to inform policy and program decisions and to guide system improvements to support the service quality. We also believe in the importance of hearing from children, youth and caregiver served in the child protective service system, as well as the child welfare professionals who help them, about how our state's child welfare system can improve and strengthen their families. This report contains a rich array of data that DCF and our stakeholders can use to better understand the trends and outcomes of Wisconsin's child welfare system. A few areas to consider while reading the report:

- Screened in referrals have decreased by 21% in the past five years, from 28,124 in 2018 to 22,137 in 2022. This decrease represents a reduction in the number of families brought further into the child welfare system and, as a result, fewer families required the heavier financial costs and corresponding downstream stigma that often accompanies this governmental intervention.
- During 2022, substantiations of neglect have decreased by 13% since 2021, and a 25% reduction since 2018. While not as significant for Black children, the decrease in substantiated allegations of neglect is a sign that our prevention and early intervention system may be better supporting children in the community, rather than necessitating poverty-related needs as presenting factors that are not the primary responsibility of the CPS system.
- The number of children removed within 60 days of a CPS report dropped by 29% since 2018, from 3,478 children to 2,483 in 2022. This is a significant decrease and means that over 1,000 children were able to remain in their family homes over the course of the time required to complete the Initial Assessment process.
- The number of children enrolled in the Targeted Safety Support Funds (TSSF) increased by 12%, from 3,559 children in 2021 to 3,991children in 2022. TSSF provides local child welfare agencies with funding that can be used to allow children to remain in home and enable their parents and caregivers to receive more individualized and immediately accessible supports.

DCF believes that with greater availability of community-based services and more adequate access to resources, it will address basic and concrete needs. We hope that with greater supports in and outside of child welfare, children and families are rooted, happy, healthy, and together.

Wendy Henderson

Division of Safety and Permanence Administrator Wisconsin Department of Children and Families

Data Source: dWiSACWIS

Executive Summary

In calendar year 2022, county child protective services (CPS) agencies and the Division of Milwaukee Child Protective Services (DMCPS) received a total of 73,177 referrals from reporters alleging maltreatment of children. educational personnel, legal / law enforcement, and social service professionals accounted for the largest sources of CPS referrals. CPS agencies screened-in a total of 22,137, or 30.3 percent, of these referrals. These screened-in referrals could involve multiple children within each referral and together they accounted for 21,325 CPS initial assessments with families. At the child level, there were 35,119 CPS maltreatment referrals involving 29,963 alleged child victims across 18,400 cases and 40,505 allegations of maltreatment. Some children were involved in more than one report and/or were affected by multiple allegations of maltreatment.

Allegations and Findings

Neglect was the most common type of maltreatment allegation during calendar year 2022, followed by physical abuse, sexual abuse, and emotional abuse. Of the 35,119 CPS maltreatment reports, 4,386 were substantiated allegations of maltreatment, representing 12.2 percent of the total. The maltreatment allegation type accounting for the most substantiated findings during calendar year 2022 was neglect.

Child Victims

There were 3,965 unique child victims of maltreatment in 2022. A child is a victim if they had at least one substantiated maltreatment finding at the conclusion of a CPS initial assessment. This represents 3.2 children per 1,000 children in Wisconsin. Females were more likely to be victims than males due to higher rates of sexual abuse. In calendar year 2022, 22 children died from substantiated maltreatment.

Maltreaters

Males accounted for the majority of maltreaters in sexual and physical abuse cases, while females accounted for the majority of maltreaters in neglect cases. Primary caregivers accounted for 82.8 percent of the substantiated maltreatment.

CPS Services

Of the families involved in CPS initial assessments during calendar year 2022, 13.4 percent of families received services from the CPS agency and 10.8 percent were referred by the CPS agency to a community resource. During 2022, 2,483 children were removed from their family home and placed in an out-of-home placement within 60 days of CPS report in order to ensure child safety.

Data Source

Data for this report are from the Child Welfare Data Warehouse (dWiSACWIS). The data in dWiSACWIS are sourced from the electronic Wisconsin Statewide Automated Child Welfare Information System (eWiSACWIS). CPS agencies use eWiSACWIS to manage their cases. The body of the report provides statewide composite data; county-specific detail is in the appendices.

Introduction

Child protective services (CPS) is a key component of the child welfare system. CPS intervention is warranted whenever there is a report that a child may be unsafe, abused or neglected, or at risk of maltreatment. The CPS system identifies and addresses family conditions that make children unsafe or place them at risk for maltreatment. Services provided by CPS agencies include receiving reports of alleged child maltreatment, assessing these reports as needed, implementing plans to keep children safe, and coordinating services for children and families. The Wisconsin Child Welfare Model for Practice, developed by the Department of Children and Families and the county and tribal human services agencies in collaboration with stakeholders, is the compass that directs our work and guides decision-making. As articulated in the Model for Practice, the purpose of Wisconsin's child welfare system is to help children thrive in safe environments and empower families to provide safe, permanent, and nurturing homes for their children. The system aims to meet this purpose by supporting children and youth in their own home, family, tribe, and community, whenever possible.

When it is not possible to keep children safely in their home, the system engages with the courts and others to provide a safe, stable, and temporary home that nurtures and supports the children's development. The system aims to transition children in out-of-home care safely and quickly back to their family, whenever possible, or to another permanent home.

The system strives to engage with children, youth, and families to expand healthy connections in their community and tribes and to bolster resiliency in families to help them thrive. To achieve these objectives, we are committed to key values and principles, including trust, respect, engagement, accountability, trauma-informed practices, culturally responsible practices, workforce support, and family-centered approaches.

This Wisconsin Child Abuse and Neglect Report reflects data collected during calendar year 2022 regarding reports of child maltreatment in Wisconsin. The Department of Children and Families compiled this report to assist state policymakers, service providers, and the public in understanding and effectively responding to child maltreatment.

Structure of Child Protective Services in Wisconsin

CPS agencies are responsible for identifying and addressing conditions affecting child safety in the home for families who come to the attention of these agencies. In Wisconsin, our state-supervised, county-administered system, with the exception of Milwaukee County, where the state administers the CPS program, helps meet this critical social responsibility. Alleged child maltreatment is reported to 71 county social or human services departments, the Division of Milwaukee Child Protective Services (DMCPS) in Milwaukee County, or to local law enforcement agencies. Alleged child maltreatment involving tribal children is also reported to county CPS agencies and DMCPS or to local law enforcement; CPS agencies and DMCPS are required to notify the tribe of the referral within 24 hours of its receipt. Please refer to Appendix M for a website link that directs the individual to a complete list of contact information for these county departments.

Child Abuse and Neglect Definitions

State laws define child abuse and neglect. These definitions provide the basis for persons to report suspected child maltreatment and guide county agencies in their response. Throughout this report, the terms 'child maltreatment' and 'child abuse and/or neglect' have the same meaning and can be used interchangeably. Refer to Appendix A for a list of Wisconsin's child maltreatment related statutes. State laws and policies concerning child maltreatment pertain to children 17 years of age and younger, unless otherwise specified. Child maltreatment is generally divided into four basic types: neglect, physical abuse, sexual abuse, and emotional abuse.

Neglect

Neglect is defined in the statutes as "failure, refusal or inability on the part of a caregiver, for reasons other than poverty, to provide necessary care, food, clothing, medical or dental care or shelter so as to seriously endanger the physical health of the child." [Ref. Wis. Stat. s. 48.02(12g)]

Physical abuse

Physical abuse is defined as "physical injury inflicted on a child by other than accidental means." [Ref. Wis. Stat. s. 48.02(1)(a)] "Physical injury includes but is not limited to lacerations, fractured bones, burns, internal injuries, severe or frequent bruising or great bodily harm, as defined in s. 939.22(14)." [Ref. Wis. Stat. s. 48.02(14g)]

Sexual abuse

Sexual abuse is defined by cross-referencing several crimes in the Wisconsin Criminal Code section of the statutes (see Appendix A). In summary, sexual abuse includes but is not limited to the following:

- Sexual intercourse or sexual contact with a child 15 years of age or less;
- · Sexual intercourse or sexual contact with a 16- or 17-year old child without his or her consent;
- Inducement of a child to engage in sexually explicit conduct in order to videotape, photograph, etc., that child or videotaping, photographing, etc., a child for such purposes, or producing, distributing, selling or otherwise profiting from such a videotape, photograph, etc.;
- Encouragement by or permission of a person responsible for a child's welfare for a child to engage in sexually explicit conduct for the purpose of videotaping, photographing, etc.;
- Causing a child to view or listen to sexual activity;
- · Exposing genitals to a child; or
- · Trafficking a child for the purpose of a commercial sex act.

Emotional abuse

Emotional abuse is defined as "emotional damage for which the child's parent, guardian or legal custodian has neglected, refused or been unable for reasons other than poverty to obtain the necessary treatment or to take steps to ameliorate the symptoms." [Ref. Wis. Stat. s. 48.02(1)(gm)]

The definitions of neglect and emotional abuse involve failure on the part of parents or other persons responsible for a child to provide necessary care for a child. The definitions of physical abuse and sexual abuse include harm to a child by any person. Therefore, physical or sexual abuse of a child can include assaults by a parent, strangers, persons unrelated to a child's family, or peers.

In many of these cases, in addition to the CPS assessment, law enforcement is involved and criminal prosecution of the person who harmed the child may occur. However, in most child abuse and neglect cases, the parties involved are family members and solutions involve CPS interventions with the family. In some of these cases, court intervention is required to assure safety for the child and to provide services for the family.

Unborn child abuse

Unborn child abuse is defined as "serious physical harm inflicted on the unborn child, and the risk of serious physical harm to the child when born, caused by the habitual lack of self-control of the expectant mother of the unborn child in the use of alcohol beverages, controlled substances or controlled substance analogs, exhibited to a severe degree." [Ref. Wis. Stat. s. 48.02(1)(am)]

Due to the unique nature of this maltreatment type, unborn child abuse data is excluded from the body of this report and presented separately in Appendix B.

Overview of the Child Protective Services Process

CPS agencies follow numerous state and federal policies, and practice standards as they strive to keep children safe from harm. The CPS process can be divided into three parts: CPS access, CPS initial assessment, and CPS ongoing services. The section of this report titled the 'Child Protective Services Process' provides further detail about CPS access and CPS initial assessment. The section of this report entitled 'Services to Families' addresses CPS ongoing services. Appendix C shows an overview of the CPS process in Wisconsin, with a flowchart illustrating the different paths a child maltreatment report may take.

During CPS access, the agency receives information about suspected child maltreatment from community sources referred to as "reporters". Based on this information, the agency determines if the referral constitutes an allegation of child maltreatment or threatened harm as defined by Wisconsin Statutes. If an allegation rises to this level the referral is screened in for further assessment, and if it does not, the referral is screened out. At this stage, screened-out CPS referrals are no longer part of the CPS process. However, the CPS agency may refer the family to community services or offer to provide voluntary agency services to address family concerns not related to child safety.

All screened-in CPS referrals move on to the next stage of the CPS process, CPS initial assessment. Based on all the information gathered as part of the CPS access process, the CPS agency designates a response time, ranging from a same-day response to within five days, by which an initial face-to-face contact with the child/family must occur.

The primary purpose of the CPS initial assessment is to respond and plan for child safety and determine whether the child and family are in need of services to keep the child safe. The CPS initial assessment generally involves interviews with the child, family, and other individuals closely involved with the family. Based on information gathered through the CPS initial assessment, the agency determines whether one or more types of abuse or neglect have occurred. The CPS agency must make a finding for all allegations unless critical information sources are unavailable for interview.

In addition, the information is used to make decisions about child safety. If a child is unsafe, the CPS agency must work with the family to develop a plan to address child safety. If the family needs support and services in order to keep the child safe, the family may voluntarily participate in CPS services or be court-ordered to participate. If the children present in the home are determined to be safe, the case may be closed. The CPS agency may still offer/refer the family to other community services or voluntary services within the agency to address other concerns not related to child safety.

Key Terms

This section provides a brief review of key CPS terms. Further contextual understanding of these terms can be gained by reading the narrative in each section of this report.

Abusive Head Trauma: A severe form of brain injury that occurs when an infant or young child is shaken forcibly enough to cause the brain to rebound against his or her skull. (Wis. Stat. s. 253.15(1)(f))

Alleged Maltreater: A person, in a screened-in referral, who is asserted to have committed one or more maltreatment acts against one or more children.

Alleged Victim: A child with one or more maltreatment allegations in a screened-in referral that have not yet been assessed.

Alternative Response: A non-investigatory initial assessment approach for families that meet established criteria, which creates flexibility within the initial assessment process in order to engage families, conduct an assessment and ensure child safety. This approach results in a determination of whether services are needed or not needed, if the child is safe, and if services are needed to ensure child safety.

Child Victimization Rate: The number of unique children who were victims of substantiated maltreatment out of a population of 1,000 children. The child victimization rate is calculated by dividing the total number of unique children who were victims of substantiated maltreatment by Wisconsin's total child population.

CPS Agency: The county social or human service department or the Division of Milwaukee Child Protective Services (DMCPS) responsible for addressing concerns related to child safety in the home for families who come to the attention of these agencies.

CPS Report: Each child identified in a screened-in referral as an alleged victim of maltreatment or threatened maltreatment is considered one CPS report. One CPS report can have multiple allegations involving the same child.

Impacted Baby: An infant or young child who suffers death or great bodily harm as a result of being thrown against a surface, hard or soft. (Wis. Stat. s. 253.15(1)(d))

Impending Danger: A foreseeable state of danger in which family behaviors, attitudes, motives, emotions and/or situations pose a threat which may not be currently active, but can be anticipated to have severe effects on a child at any time in the near future and requires safety intervention.

Initial Assessment: A comprehensive assessment conducted in response to a report of alleged child maltreatment. A CPS initial assessment is completed in order to: assess and analyze threats to child safety; take action, when necessary to control threats to child safety; determine the need for CPS ongoing services (court-ordered or voluntary); determine whether maltreatment occurred; and assist families in identifying useful community resources. The term CPS initial assessment includes the CPS investigation process as defined in section 48.981(3)(c) of the Wisconsin Statutes.

Initial Assessment Disposition: The action taken by the CPS agency on the family's case (e.g. case opened for CPS services, case closed, etc.) as a result of a decision regarding child safety and the initial assessment finding.

Initial Assessment Finding: The overall maltreatment finding for the case, upon completion of the CPS initial assessment, of whether abuse was substantiated, unsubstantiated, or unable to locate sources of information and/or subjects of the report - unsubstantiated.

Maltreater: A person, who after the CPS initial assessment of a screened-in referral, has had at least one allegation of child maltreatment found to be substantiated by the CPS agency.

Maltreatment Allegation: An assertion of one type of child abuse or neglect involving one or more alleged maltreater(s) for a single alleged victim. For the purposes of this report, maltreatment allegations are one of four types: neglect, physical abuse, sexual abuse, or emotional abuse.

Maltreatment Finding: The CPS agency's determination of whether a maltreatment allegation has occurred or not (substantiated or unsubstantiated). If critical sources are unavailable for interview and it is impossible to make a finding, the maltreatment finding is, "not able to locate sources of information and/or subjects of the report – unsubstantiated."

Reporter: The person who contacts a CPS agency with information regarding alleged maltreatment of a child or children.

Safety Assessment and Analysis: Information gathered by the agency during the CPS initial assessment and throughout the life of the case pertaining to whether the conditions present in the home make the child/children living in the home safe or unsafe. The results of the safety assessment and a safety analysis of the family environment are used to inform the safety decision.

Safety Decision: The CPS agency's determination of whether a child is safe or unsafe based on the safety assessment and analysis. If the home is unsafe, the CPS agency implements a safety plan to assure the child is safe and protected. If the home is safe, the CPS agency may refer the family for voluntary CPS services or other community services, as needed.

Screened-in Referral: One or more allegations of child maltreatment in the referral (which may include one or more children in a family) that have been deemed as rising to the level of maltreatment or threat of maltreatment as defined by Wisconsin statutes and therefore must be assessed.

Screened-out Referral: All allegations in the referral are deemed as not rising to the level of maltreatment or threat of maltreatment as defined by Wisconsin statutes. No further assessment of the allegation is required. The family may be referred for voluntary CPS services or other appropriate community services.

Substantiation: The information gathered during the CPS initial assessment provides a preponderance of evidence (that is, the proof shows that the fact sought to be proved is more probable than not) that the maltreatment allegation made in the CPS report or identified during a CPS initial assessment has occurred. In general, a known maltreater is substantiated for the maltreatment; however, an allegation can also be substantiated when the maltreater is unknown or not identified.

Traditional Response: An initial assessment approach focused on assessment of maltreatment allegations and ensuring child safety. This approach results in a determination of whether child abuse and/or neglect maltreatment is substantiated or unsubstantiated, a determination of who caused the child abuse and/or neglect, if the child is safe, and if services are needed to ensure child safety.

Victim: A child who had at least one of the maltreatment allegations found to be substantiated as a result of a CPS initial assessment.

Child Protective Services Process

This section reviews the process counties undertake when they receive an allegation of child abuse and/or neglect. Please refer to Appendix C for a diagram of this process.

Child Protective Services - Access

As shown in Table 1, during calendar year 2022, CPS agencies received a total of 73,177 referrals; 51,040 of these were screened-out and 22,137 were screened-in. All screened-in referrals were subsequently assessed by the CPS agency, and are the subject of the next section of this report, CPS initial assessment. Appendix E shows a breakdown of referrals and screening decisions by county for calendar year 2022. Appendix E also shows screening decisions made on non-CPS reports (service referrals) by county.

Table 1

Total Wisconsin CPS Referrals and Screening Decisions

Number of Referrals	Screened-out Referrals	Percent Screened- out	Screened-in Referrals	Percent Screened-in
73,177	51,040	69.7%	22,137	30.3%

A CPS report is created for each child who is identified in a screened-in referral as an alleged victim of child maltreatment or threatened maltreatment. The number of unique screened-in referrals (22,137) is smaller than the number of CPS maltreatment reports (35,119) because one referral may include information about multiple children and each child in the referral is counted as a unique CPS report. For example, a referral from a community reporter may allege maltreatment against three children in a family. For purposes of this report, the CPS agency received one referral through the reporter's phone contact with the CPS county agency; however, three CPS reports were counted as there were three children who each had one or more maltreatment allegations. Please refer to Figure 2 for further explanation.

Table 2, below, shows the number of CPS maltreatment reports per 1,000 children in Wisconsin during calendar year 2022. Approximately 27.9 out of 1,000 Wisconsin children were involved in a report of alleged maltreatment in 2022. Appendix F lists the total number of CPS reports and CPS reports per 1,000 children by county during 2022.

Table 2

CPS Maltreatment Reports per 1,000 Wisconsin Children * ^ 2022

Child Population (Ages 0-17)	Screened-in Referrals	Unique CPS Maltreatment Reports	CPS Reports per 1,000 Children
1,258,524	22,137	35,119	27.9

^{*} There are 29,963 unique children included in these 35,119 CPS maltreatment reports. The identification of CPS reports by child population is based on the total number of CPS reports.

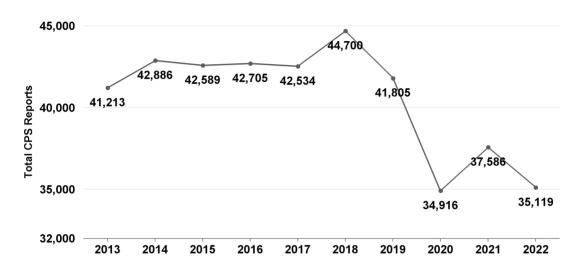
Per capita measures in the 2022 report use data from the 2020 census as the denominator.

[^] Population Source: Office of Juvenile Justice 2020 Easy Access Population Profile: https://ojjdp.gov/

Below, Figure 1 displays the total number of CPS maltreatment reports received by CPS agencies from 2013 through 2022. The number of CPS maltreatment reports has fluctuated between 34,916 and 44,700 reports over this time period. Overall, there was a 14.8 percent decline in CPS maltreatment reports over the past ten years.

Figure 1

Total Child Level CPS Maltreatment Reports that are screened-in*
2013-2022



^{*} Historic data displayed in this chart may be slightly different, and generally larger, than previously published Child Abuse and Neglect Reports due to data updates. Updates may be due to the appeals process resulting in overturned decisions or a lag in data entry.

Child Protective Services - Initial Assessment

The primary purpose of the CPS initial assessment is to respond and plan for child safety and determine whether the child and family are in need of any services to help keep the child safe. The CPS initial assessment process does not result in establishing legal culpability; instead, the case is referred to law enforcement and possibly the courts for that purpose. The CPS initial assessment must be conducted in with the Child Protective Service Access and Initial Assessment Standards and these standards recognize that the CPS role must differ in cases of familial and non-familial maltreatment.

In cases of maltreatment involving primary caretakers, the CPS initial assessment includes an interview with and observation of the child, a visit to the family home, an interview with any siblings, and an interview with the child's caregiver(s). Interviews may also include other persons that have relevant information about the maltreatment or threats to child safety. Decisions that must be made during the CPS initial assessment include: whether the child is safe; whether maltreatment occurred; who the maltreater (s) was (if they can be identified); and whether the family is in need of services to attend to child safety. Many elements enter into the decision-making process including: the child's ability to function and communicate; parent/caregiver protective capacities; physical evidence; overall family functioning; and the absence or presence of stressful family circumstances.

Upon completion of a CPS initial assessment, the agency must determine whether child maltreatment occurred. Initial assessment findings for allegations of maltreatment are either "substantiated" or "unsubstantiated". Additionally, a third finding may be used: "not able to locate sources of information and/or subjects of the report – unsubstantiated". This finding is to be used only when the agency is unable to locate critical persons involved in the report, making it impossible to gather the information needed to make a determination.

Substantiated cases refer only to cases in which CPS professionals determine, based upon a preponderance of the evidence, that child maltreatment occurred. A preponderance of evidence is a lower standard of evidence than that needed for proof in juvenile or criminal court procedures. The agency may also determine that maltreatment occurred without identifying a particular person that maltreated a child. Therefore, the agency has the authority to respond to children in need of protection or services even when a specific maltreater cannot be positively identified. A substantiated maltreatment finding is not correlated with the safety finding as that is a separate determination. Further a substantiated maltreatment finding is not necessary for a family to be offered services.

During the CPS initial assessment, the CPS agency must also assess for child safety, whether the child or children in the home are in danger of child maltreatment. If the child or children are unsafe, regardless of whether there is a substantiation decision, the CPS agency must create a safety plan to control identified threats to child safety. The safety decision and services offered to the family as a result of the CPS initial assessment are the focus of the section of this report entitled "Services to Families".

Alternative response assessments do not result in substantiated or unsubstantiated determinations. Rather, these assessments result in findings of either "services needed" or "services not needed", depending on the result of the assessment. No data is presented on alternative response findings below because not all counties participate in these assessments, and there is not enough data to report.

Figure 2, below, provides a flowchart of how CPS access referrals are related to unique CPS maltreatment reports, maltreatment allegations, child victims, and initial assessment allegations.

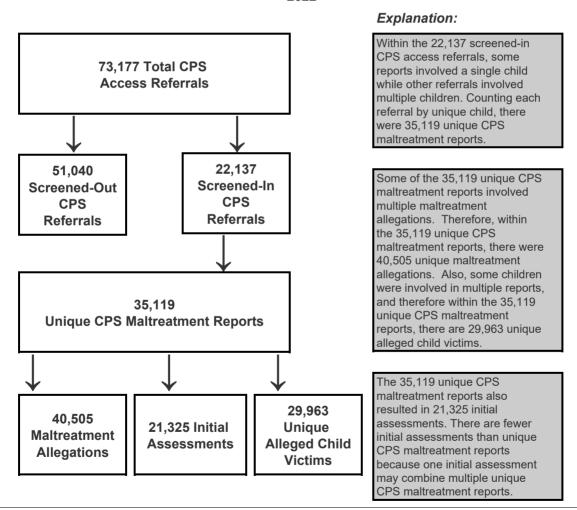
CPS Report:

Each child identified in a screened-in referral as an alleged victim of maltreatment or threatened maltreatment is considered one CPS report. One CPS report can have multiple allegations involving the same child

Screened-in Referral:

One or more allegations of child maltreatment in the referral (which may include one or more children in a family) that have been deemed as rising to the level of maltreatment or threat of maltreatment as defined by Wisconsin statutes and therefore must be assessed.

Figure 2
Flowchart of how CPS Access Referrals are Related to Initial Assessments
2022



As seen in Figure 2, the number of CPS initial assessments (21,325) is lower than the number of unique CPS maltreatment reports (35,119) because multiple maltreatment reports containing different maltreatment allegations for a child may be assessed during one CPS initial assessment. Also, there are more maltreatment allegations (40,505) than children listed in maltreatment reports (29,963) and CPS initial assessments (21,325) because maltreatment allegations are counted for each instance of maltreatment for an alleged victim. As children may have multiple allegations of maltreatment, and as one initial assessment may assess multiple allegations, these figures will always be lower than the total number of maltreatment allegations.

Table 3, below, shows the statewide maltreatment substantiation rate for calendar year 2022 was 12.2 percent. The maltreatment substantiation rate is the proportion of maltreatment allegations that were found to be substantiated after the conclusion of the CPS initial assessment. The substantiation rate is calculated by dividing all substantiated maltreatment allegations for calendar year 2022 by the total number of traditional response maltreatment allegations. Appendix G shows the substantiation rate by county for 2022.

Table 3
Wisconsin Maltreatment Substantiation Rate 2022

Unique CPS	Number of	Maltreatment	Maltreatment
Maltreatment	Maltreatment	Substantiation	Substantiation
Reports	Allegations *	Count	Rate
35,119	35,885	4,386	12.2%

^{*} The total number of maltreatment findings presented does not include the 4,620 maltreatment findings of services needed and services not needed associated with alternative response assessments.

Table 4, below, shows the child victimization rate for calendar year 2022. The child victimization rate is the number of unique children who were victims of substantiated maltreatment out of a population of 1,000 children. The child victimization rate is calculated by dividing the total number of unique children who were victims of substantiated maltreatment by Wisconsin's total child population. Please note that of these 3,965 substantiated child victims, 368 children were victims of two or more substantiated instances of maltreatment. Appendix H shows the child victimization rate for calendar year 2022 by county.

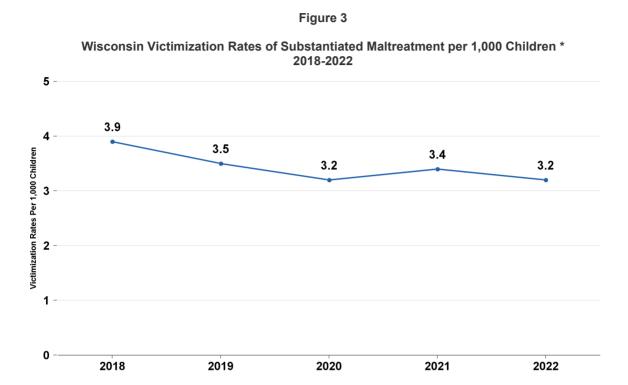
Table 4
Wisconsin Unique Child Victimization of Substantiated Maltreatment Rate * 2022

Child Population	Number of Unique	Child Victims per 1,000
(Ages 0-17)	Child Victims	Children
1,258,524	3,965	3.2

^{*} Population Source: Office of Juvenile Justice 2020 Easy Access Population Profile: https://ojjdp.gov

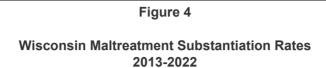
Per capita measures in the 2022 report use data from the 2020 census as the denominator.

Below, Figure 3 displays the child victimization rate in Wisconsin over a five-year period. As seen in Figure 3, the maltreatment rate has fluctuated during this time span between a low of 3.2 children maltreated per 1,000 children, and a high of 3.9 children maltreated per 1,000 children.



* Historic data displayed in this chart may be slightly different, and generally larger, than previously published Child Abuse and Neglect Reports due to data updates. Updates may be due to the appeals process resulting in overturned decisions or a lag in data entry.

Figure 4, below, depicts the maltreatment substantiation rates in Wisconsin from 2013 through 2022. Here we see there was a 0.7 percentage point decline in substantiation rates over this time period. The substantiation rate has remained relatively steady over the last ten years. While the substantiation rate for the state has remained relatively steady over the last ten years, please note that county substantiation rates vary from Menominee (0%) to Price (55.6%).



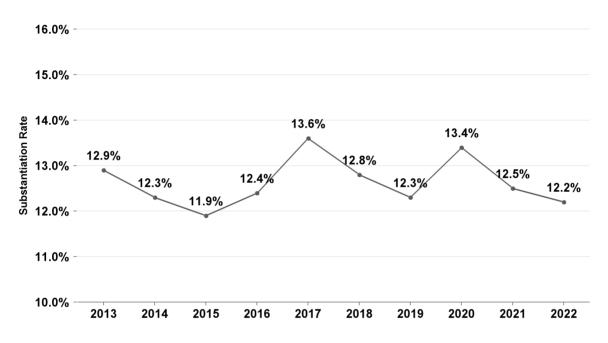


Table 5, below, examines maltreatment allegations by maltreatment type (neglect, physical abuse, sexual abuse and emotional abuse) and maltreatment finding for 2022. For specific allegations of maltreatment, the maltreatment finding may be substantiated, unsubstantiated, or not able to locate sources of information and/or subjects of the report – unsubstantiated. Appendix I shows a county-by-county breakdown by maltreatment allegation type and finding.

Table 5

Total Maltreatment Allegations by Maltreatment Findings and Maltreatment Type * 2022

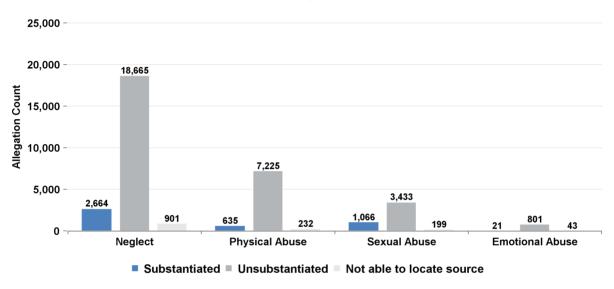
Maltreatment Type	Substantiated	Unsubstantiated	Not able to locate source	Total
Neglect	2,664	18,665	901	22,230
Physical Abuse	635	7,225	232	8,092
Sexual Abuse	1,066	3,433	199	4,698
Emotional Damage/Abuse	21	801	43	865
Total	4,386	30,124	1,375	35,885

^{*} The total number of maltreatment findings presented above does not include the 4,620 maltreatment findings of 'services needed' and 'services not needed' associated with alternative response assessments.

Figure 5, below, displays the maltreatment allegation findings from all CPS initial assessments by maltreatment type for calendar year 2022. The figure displays the maltreatment types with the most to least allegations from left to right. Thus, neglect is the most alleged type of maltreatment, followed by physical abuse, sexual abuse, and emotional abuse. The figure also shows that the maltreatment type with the most substantiations is neglect, followed by sexual abuse, physical abuse, and emotional abuse.

Figure 5

Count of Maltreatment Allegations by Maltreatment Findings, and by Maltreatment Type 2022



Below, Figure 6 shows percentages of substantiated maltreatment findings by type. More than half of substantiated allegations are neglect allegations. Sexual abuse and physical abuse make up 24.3 percent and 14.5 percent of substantiations, respectively. Emotional abuse accounts for less than one percent of all substantiations.

Figure 6

Maltreatment Substantiations by Maltreatment Type
2022

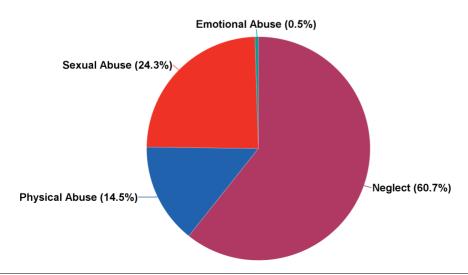


Table 6, below, displays the percentage of maltreatment allegation substantiations by the type of maltreatment experienced. The figures on which these substantiation rates are based can be found in Table 5, which displays the total allegation and substantiation counts. To determine the substantiation rate by maltreatment type, the substantiation count for that type of maltreatment is divided by the total number of allegations for that maltreatment. For example, the physical abuse maltreatment substantiation percent was calculated by dividing the total number of substantiated physical abuse allegations (635) by the total number of physical abuse allegations (8,092). Appendix J shows the substantiation percent within maltreatment type by county for 2022.

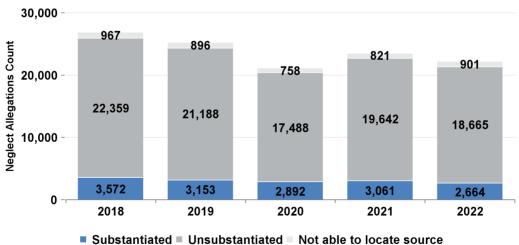
Table 6
Wisconsin Maltreatment Allegation Substantiation Rate by Maltreatment Type 2022

Neglect Substantiation Rate	Physical Abuse Substantiation Rate	Sexual Abuse Substantiation Rate	Emotional Abuse Substantiation Rate
12.0%	7.8%	22.7%	2.4%

Figure 7 through Figure 10, below, depict the maltreatment findings for each maltreatment type for 2018 through 2022. Overall, Figure 7 displays that neglect allegations decreased by 17.4 percent across this timespan, while neglect substantiations decreased by 25.4 percent. Please refer to Appendix D for further information regarding data interpretation.

Figure 7

Neglect Allegation Findings *
2018-2022



^{*} Historical data displayed in this chart may be slightly different, and generally larger, than previously published Child Abuse and Neglect Reports due to data updates. Updates may be due to the appeals process resulting in overturned decisions or a lag in data entry.

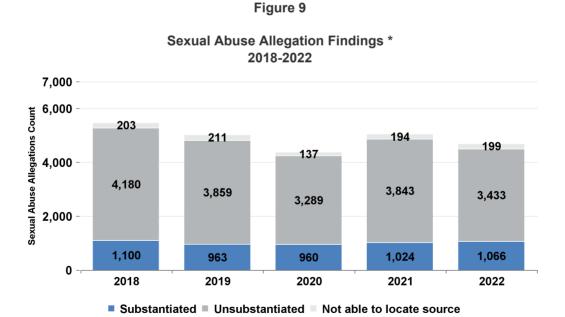
Figure 8 shows the physical abuse allegation findings from 2018 through 2022. The number of physical abuse allegations decreased by 15.5 percent, while over the same time period the physical abuse substantiations have decreased by 17.6 percent.

Figure 8

Physical Abuse Allegation Findings * 2018-2022 15.000 Physical Abuse Allegations Count 10,000 211 190 176 232 136 8,589 5,000 8,123 7,502 7,225 5.910 635 0 2018 2019 2020 2021 2022 ■ Substantiated ■ Unsubstantiated ■ Not able to locate source

* Historical data displayed in this chart may be slightly different, and generally larger, than previously published Child Abuse and Neglect Reports due to data updates. Updates may be due to the appeals process resulting in overturned decisions or a lag in data entry.

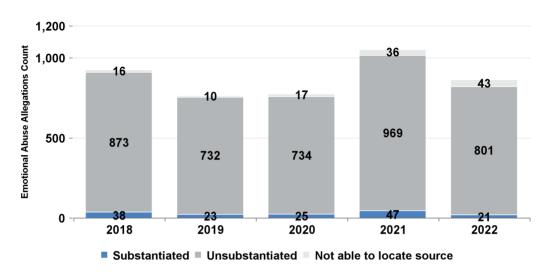
Figure 9 displays the sexual abuse allegation findings from 2018 through 2022. Over this timespan, sexual abuse allegations have decreased by 14.3 percent while sexual abuse substantiations have decreased by 3.1 percent overall.



* Historical data displayed in this chart may be slightly different, and generally larger, than previously published Child Abuse and Neglect Reports due to data updates. Updates may be due to the appeals process resulting in overturned decisions or a lag in data entry.

Figure 10

Emotional Abuse Allegation Findings * 2018-2022



^{*} Historical data displayed in this chart may be slightly different, and generally larger, than previously published Child Abuse and Neglect Reports due to data updates. Updates may be due to the appeals process resulting in overturned decisions or a lag in data entry.

Note: Percentage increase figures on small samples can exaggerate the amount of change over time.

Reporters

Reporters are persons who contact CPS agencies with information regarding alleged maltreatment of a child. This section reflects data on the reporters (i.e., sources) who made the reports to CPS agencies and includes both screened-in and screened-out referrals during calendar year 2022.

Reporter's Relationship to Alleged Child Victim

Certain individuals whose employment brings them into contact with children are required by Wis. Stat. s. 48.981(2) to report any suspected child maltreatment seen in the course of their professional duties. These individuals are referred to as mandated reporters. However, anyone who suspects a child is being maltreated may make such a report. Persons making referrals in good faith are immune from criminal or civil liability. Wisconsin's CPS delivery system requires any concerned individual to report suspected child maltreatment directly to the local CPS agency or law enforcement. Any referral of alleged child maltreatment received by law enforcement officials must subsequently be referred to the local CPS agency. More information about reporting suspected child maltreatment is available on the department's website at https://dcf.wisconsin.gov/cps/reportabuse.

Table 7, below, displays the count of all screened-in and screened-out referrals by the type of reporter during calendar year 2022. The table lists the reporter types in descending order from the most frequent reporters to the least frequent reporters.

Table 7

Referrals by Reporter's Relationship to the Alleged Child Victim 2022

Reporter	Count of Referrals	Percent of Total Referrals
Educational Personnel	16,689	22.8%
Legal / Law Enforcement	16,316	22.3%
Social Service Professional	9,123	12.5%
Mental Health Professional	7,632	10.4%
Parent of Child Victim	5,958	8.1%
Medical Personnel	4,044	5.5%
Other	4,043	5.5%
Relative	3,471	4.7%
Anonymous	2,493	3.4%
Neighbor/Friend	1,783	2.4%
Child Care Provider	728	1.0%
Other Caregiver of Child Victim	548	0.7%
Child Victim	253	0.3%
Staff at Juvenile Corrections Facility	67	0.1%
Maltreater	29	0.0%
TOTAL	73,177	100.00%

For purposes of this report, reporters have been condensed into categories.

Table 8, below, shows the types of maltreatment allegations that were screened in for a CPS initial assessment by reporter type. The number of allegations (40,505) exceeds the total number of screened-in referrals (22,137) because each referral may document more than one allegation of maltreatment per child, and each referral may also document multiple children. The reporters are listed in descending order, from the reporters who made the most maltreatment allegations to those who made the fewest maltreatment allegations.

Table 8

Total Screened-In Maltreatment Allegations by Reporter's Relationship to the Alleged Child Victim 2022

		Maltreatment Allegation Type						
Mandated Reporter	Reporter Category	Neglect	Physical Abuse	Sexual Abuse	Emotional Abuse	TOTAL		
Yes	Legal / Law Enforcement	8,515	1,696	1,268	149	11,628		
Yes	Educational Personnel	2,833	2,635	793	187	6,448		
Yes	Social Service Professional	3,321	1,282	639	101	5,343		
No	Parent of Child Victim	1,820	704	391	110	3,025		
No	Relative	1,980	395	185	97	2,657		
Yes	Mental Health Professional	1,078	641	675	124	2,518		
No	Other	1,640	472	286	74	2,472		
No	Anonymous	1,654	283	94	33	2,064		
Yes	Medical Personnel	1,120	553	302	31	2,006		
No	Neighbor/Friend	1,165	257	87	50	1,559		
No	Other Caregiver of Child Victim	189	58	66	7	320		
Yes	Child Care Provider	104	123	36	4	267		
No	Child Victim	76	50	25	16	167		
No	Maltreater	10	6	3	0	19		
Yes	Staff at Juvenile Corrections Facility	3	0	9	0	12		
	TOTAL	25,508	9,155	4,859	983	40,505		

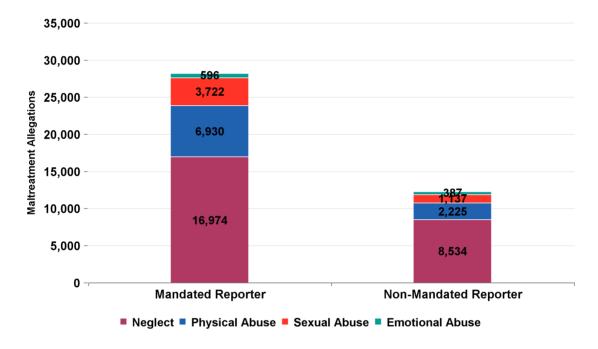
For purposes of this report, reporters have been condensed into categories.

Figure 11, below, shows total screened-in maltreatment allegations made by mandated versus non-mandated reporters by the maltreatment type alleged. Mandated reporters include legal/law enforcement personnel, educational personnel, social service professionals, mental health workers, medical personnel, and child care providers. A full list of mandated reporters by professions is available at https://dcf.wisconsin.gov/cps/mandatedreporter, as well as in Wis. Stat. s. 48.981(2).

Statewide, mandated reporters surpassed non-mandated reporters in the number of maltreatment allegations across each type of maltreatment. Mandated reporters made a total of 28,222 maltreatment allegations in 2022 as compared to the 12,283 maltreatment allegations made by non-mandated reporters.

Figure 11

Total Maltreatment Allegations by Maltreatment Type and by Mandated and Non-Mandated Reporters 2022



Reporter's Allegations and Subsequent Findings

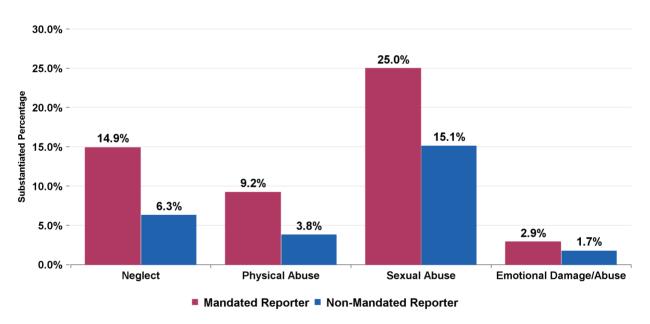
This section examines screened-in and substantiated maltreatment allegations made by reporters during calendar year 2022.

Figure 12, below, compares the percentage of substantiated maltreatment allegations by type, and by whether the referral was made by a mandated or non-mandated reporter. The total number of maltreatment allegations by type can be seen in Table 5.

In Wisconsin, across all categories of maltreatment, allegations received by mandated reporters were found to have a higher percentage of allegation substantiations after the CPS initial assessment than non-mandated reporters. This higher percentage of substantiation is likely because mandated reporters are in general more educated on child maltreatment reporting protocol, and it may be that they are less likely to report situations that do not meet the definition of child maltreatment than non-mandated reporters except for allegation type of emotional damage/abuse.

Figure 12

Percentage of Substantiated Maltreatment Allegations by Type and by
Mandated and Non-Mandated Reporters
2022



^{*} The total number of maltreatment findings presented above does not include the 4,620 maltreatment findings of 'services needed' and 'services not needed' associated with alternative response assessments.

Victims

A child is considered a maltreatment victim when the CPS agency identifies that at least one maltreatment allegation was substantiated upon completion of the CPS initial assessment. Therefore, if a child is a victim of more than one maltreatment allegation in the same CPS initial assessment, he/she is counted as a victim once. Likewise, if the same child was involved in two or more CPS initial assessments (for example, one in January and one in October), in which he/she had at least one substantiated maltreatment allegation, the child is counted only once for the state rate but may factor into the abuse victimization rates of multiple counties. Based on this method, there were 3,965 victims of substantiated maltreatment in 2022.

Characteristics of Maltreated Children

Gender

Figure 13, below, displays the calendar year 2022 victims by gender. More females were the victims of child maltreatment than males, likely because they suffer higher rates of sexual abuse than males.

Figure 13

Gender of Unique Child Maltreatment Victims 2022

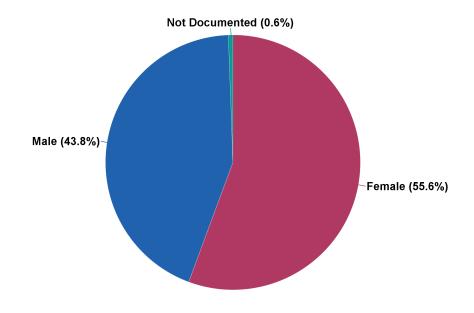


Table 9, below, displays the child victimization rate by gender for calendar year 2022. The victimization rate by gender is calculated by dividing the number of unique female and male victims in 2022 by the respective Wisconsin female and male child population (ages 0-17). In 2022, females comprised a disproportionate share of the victims given their number in the Wisconsin child population.

Table 9

Child Victimization Rate by Gender * 2022

Gender	Child Population (0-17 Years Old)	Count of Victims	Child Victims per 1,000 Children
Female	614,649	2,206	3.6
Male	643,875	1,736	2.7
Not Documented	N/A	23	N/A
Total	1,258,524	3,965	3.2

^{*} Population source: Office of Juvenile Justice 2020 Easy Access Population Profile: https://www.ojjdp.gov/

Per capita measures in the 2022 report use data from the 2020 census as the denominator.

Age

Figure 14, below, displays the count of victims by age range for calendar year 2022. In 2022, the 0-3 age group accounted for the largest number of victims and 53.4 percent of victims were under the age of 8. These proportions have been stable over time.

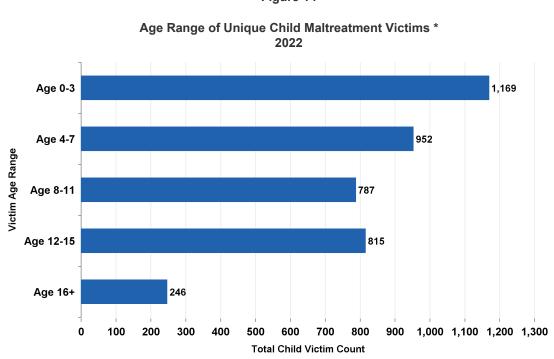


Figure 14

^{*} The total number of children included in this chart is slightly larger than the number of unique victims in Table 9 as some children were maltreated multiple times throughout the year, and belong in two age groups.

Figure 15, below, displays the child maltreatment victimization rate by age and gender for calendar year 2022. This victimization rate is calculated by dividing the number of 2022 unique child victims of each gender and age group by the respective number of children in the state's population of the same gender and age group. In the younger age groups, males and females are victimized at similar rates. As children age, the victimization rate drops for both groups, but the female victimization rate remains higher than the male victimization rate for the older four age groups.

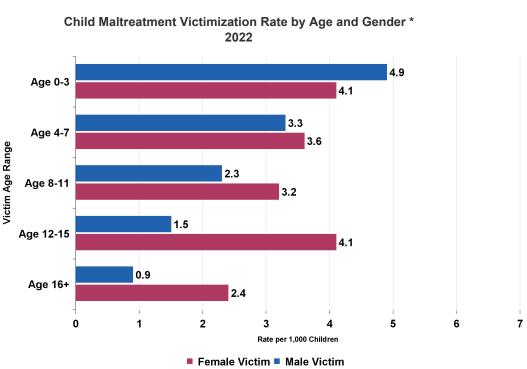


Figure 15

Per capita measures in the 2022 report use data from the 2020 census as the denominator.

^{*} Population source: Office of Juvenile Justice 2020 Easy Access Population Profile: https://www.ojjdp.gov/

To understand why there are gender differences in the victimization rates, please refer to Figure 16 and 17, below. Figure 16 displays the number of substantiated maltreatment allegations, by victim age range, for female victims. Figure 17 provides the same information for male victims. The 2,206 female victims with documented ages experienced 2,441 maltreatment substantiations, while the 1,736 male victims with documented ages experienced 1,922 maltreatment substantiations. In comparing figures 16 and 17, females experience greater instances of substantiated sexual abuse compared to their male counterparts. These figures also show that males experience greater instances of substantiated physical abuse compared to their female counterparts. Allegations of neglect declines with age for males and females.

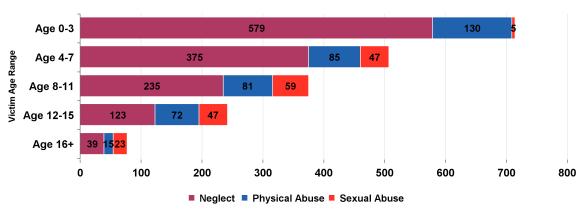
Figure 16

Substantiated Maltreatment Allegations, by Age, for Female Victims * ^ 2022 Age 0-3 501 Age 4-7 50 48 Age 8-11 216 214 Age 12-15 413 Age 16+ 100 0 200 300 400 500 600 700 800 ■ Neglect ■ Physical Abuse ■ Sexual Abuse

* There were 14 instance(s) of substantiated emotional abuse allegations, made up of 0 instance(s) in <1-3 year olds, 3 instance(s) in 4-7 year olds, 7 instance(s) in 8-11 year olds, 2 instance(s) in 12-15 year olds, and 2 instance(s) in 16+ year olds.

Substantiated Maltreatment Allegations, by Age, for Male Victims * ^ 2022

Figure 17



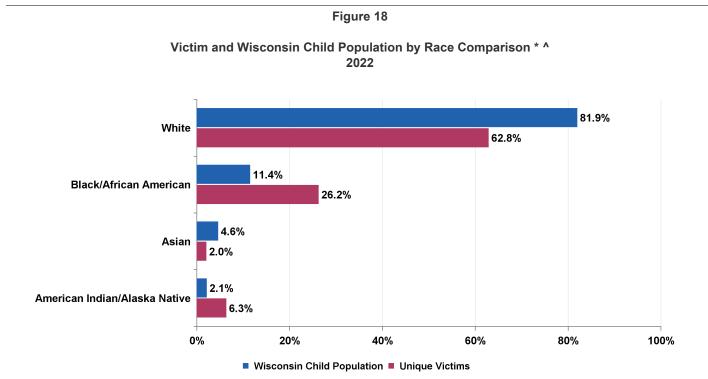
^{*} There were 7 instance(s) of substantiated emotional abuse allegations, made up of 0 instance(s) in <1-3 year olds, 4 instance(s) in 4-7 year olds, 2 instance(s) in 8-11 year olds, 1 instance(s) in 12-15 year olds, and 0 instance(s) in 16+ year olds.

[^] Figure 16 does not include the 23 maltreatment substantiations with undocumented gender and/or age values.

[^] Figure 17 does not include the 23 maltreatment substantiations with undocumented gender and/or age values.

Race and Ethnicity

Figure 18, below, displays the percentage of unique victims by race for calendar year 2022, as compared to the race of the total Wisconsin child population. Black/African American children and American Indian/ Alaska Native children are victims of child maltreatment at higher proportions than their comparative share of the general Wisconsin child population.



* Population source: Office of Juvenile Justice 2020 Easy Access Population Profile: https://www.ojjdp.gov/

Per capita measures in the 2022 report use data from the 2020 census as the denominator

Of the 3,965 unique child maltreatment victims, 3,277 victims (82.6 percent) were identified as not Hispanic, 491 victims (12.4 percent) were identified as Hispanic, and for 197 victims (5 percent) the ethnicity was unknown or not documented. People of Hispanic ethnicity may be of any race.

[^] The 99 victims (2.5 percent) who are identified as 'unable to determine' or 'not documented' are not included in the chart above. Likewise the 9 Native Hawaiian/Pacific Islander victims are also not depicted above.

Abusive Head Trauma and Impacted Babies

2005 Wisconsin Act 165 amended state statutes by creating provisions for the training of individuals who care for or supervise children under age 5 on shaken baby syndrome and impacted babies. Shaken Baby Syndrome is defined as "a severe form of brain injury that occurs when an infant or young child is shaken forcibly enough to cause the brain to rebound against his or her skull." [Ref. Wis. Stat. s. 253.15(1)(f)] Impacted Baby is defined as, "an infant or young child who suffers death or great bodily harm as a result of being thrown against a surface, hard or soft." [Ref. Wis. Stat. s. 253.15(1)(d)] The term "Abusive Head Trauma" encapsulates all descriptions of shaken baby syndrome, cranial cerebral trauma or injury, subdural hemorrhage/hematoma, retinal hemorrhage, traumatic brain injury, and blunt force head trauma.

In 2022, there were 114 maltreatment allegations where one of the abusive head trauma and impacted baby related diagnoses was used to describe the maltreatment allegation for children ages 0 through 4 years. Of the 114 allegations made in 2022, 48 (42.1 percent) were found to be substantiated upon completion of the CPS initial assessment, representing 46 child victims. A total of 36 of the 48 substantiated allegations were for children under the age of one. Of all substantiated victims, 33 (71.7 percent) were male and 13 (28.3 percent) were female. The maltreater was the child's biological parent in the majority of the substantiated allegations.

Fatalities

The death of a child is one of the most tragic consequences of child maltreatment. The role of child protective services in the case of a child maltreatment death is to assure the safety of any other children present in the family and to assess the family's need for services. Investigations of child deaths are generally handled by law enforcement agencies. For purposes of this report, the only child fatalities included are child deaths that were associated with a substantiated allegation of maltreatment. In 2022, county CPS agencies and the Division of Milwaukee Child Protective Services reported 22 substantiated cases of a child having died from maltreatment. Figure 19, below, shows the count of child fatalities substantiated due to maltreatment from 2013-2022.

Figure 19

Count of Child Fatalities Substantiated as Maltreatment 2013-2022

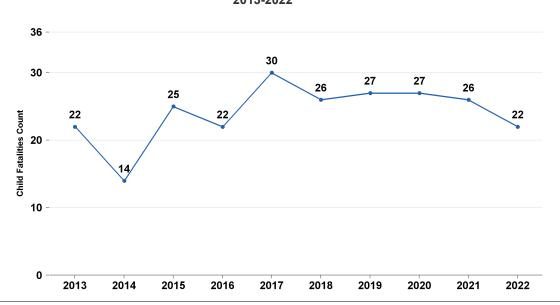
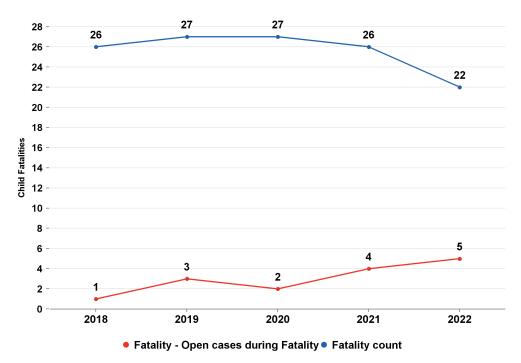


Figure 20, below, shows the five-year trend of total child fatalities and compares this number with the number of children who were receiving CPS services at the time of their death. The figure shows that five children were in an open child welfare case at the time of their death.

Figure 20

Child Fatalities Open for Investigation at Time of Fatality and Total Fatality Comparison 2018-2022



A review of the cases reported by CPS agencies of a child having died from maltreatment during the past five years (2018-2022) highlights trends among child maltreatment fatalities in Wisconsin. First, the majority of children who are victims of maltreatment which result in death are babies or very young children. Of the reported child maltreatment fatalities in 2022, 77.3 percent of the deaths were children age three or under and 41 percent of the deaths were children under age one.

The majority of maltreaters, where the relationship of the maltreater to the child was able to be determined, substantiated for the child's death in 2022 were the biological parents and partner(s)/friend(s) sharing the dwelling. The most frequent maltreater was the biological parent (58.8 percent) and partner(s)/friend(s) sharing the dwelling (17.6 percent). In cases involving the biological parent or partner(s)/friend(s) sharing the dwelling, the maltreatment type was predominantly neglect of the child. The average age of the known substantiated maltreaters in 2022 was 28 years.

Table 10, below, provides a summary of the 2022 child maltreatment fatalities, maltreater information, and maltreatment type by county. Of the 22 child maltreatment fatalities in 2022, eight were attributable to abusive head trauma or were impacted babies, which are noted in Table 10 and are further described following the table. Five children were in an open child welfare case with a county CPS agency or the Division of Milwaukee Child Protective Services at the time of the child's death.

Table 10

Profile of Child Fatalities due to Substantiated Maltreatment 2022

	Maltracturent		Child Vic	tim			Maltreater			
County	Maltreatment Type	Age at Death	Gender	Race / Ethnicity	Age at Death	Gender	Race/ Ethnicity	Relationship to Child		
Brown	Neglect	5	Female	Black/African American	35	Male	Black/African American	Partner(s) / Friends(s) Sharing Dwelling		
				Black/African	23	Male	Black/African American	Biological Parent		
Brown~	Neglect	1	Male	American	21	Female	Black/African American	Biological Parent		
Devict	Physical Abuse	_	Famala	Black/African	23	Male	Black/African American	Partner(s) / Friends(s) Sharing Dwelling		
Dane*~	Neglect	1	Female	American	25	Female	Black/African American	Biological Parent		
	Physical Abuse			Asian/Black/	-	-	-	Unknown		
Dane*	Neglect	<1	Female	African American	44	Female	Black/African American	Relative Care Provider		
				200	31	Female	White	Biological Parent		
Fond du Lac∼	Neglect	<1	Male	White	22	Male	White	Biological Parent		
lowa*	Physical Abuse	<1	Male	White	29	Female	White	Other Temporary Caregiver		
Jefferson	Neglect	<1	Male	Black/African American	-	-	-	Biological Parent		
Kenosha	Neglect	<1	Male	Black/African American	36	Female	Black/African American	Biological parent		
Manitowoc~	Neglect	3	Male	Black/African	38	Male	Black/African American	Partner(s) / Friends(s) Sharing Dwelling		
	J					American	34	Female	White	Biological Parent
Milwaukee	Physical Abuse	10	Female	Black/African American	46	Female	Black/African American	Biological Parent		
Milwaukee*	Physical Abuse	<1	Male	Black/African American	-	-	-	Unknown		
	Physical Abuse				29	Male	Black/African American	Partner(s) / Friends(s) Sharing Dwelling		
Milwaukee*		4	Female	Black/African	29	Male	Black/African American	Other Temporary Caregiver		
	Neglect			American	55	Female	White	Other Non-Caregiver		
					29	Female	White	Other Temporary Caregiver		
Milwaukee*	Physical Abuse	<1	Male	White/Black/ African American	24	Male	Black/African American	Biological Parent		
Mihuovikaa	Noglast	2	Mala	Black/African	28	Female	Black/African American	Biological Parent		
Milwaukee	Neglect	ıkee Neglect 3 Ma	iviale	Male American	29	Male	Black/African American	Partner(s)/Friend(s) sharing dwelling		

Data Source: dWiSACWIS

Milwaukee^~	Neglect	1	Female	Black/African American	25	Female	Unable to Determine	Biological Parent
					27	Male	Black/African American	Partner(s)/Friend(s) sharing dwelling
Milwaukee*	Physical Abuse	<1	Male	White	24	Male	White	Other Temporary Caregiver
Milwaukee	Neglect	5	Male	Black/African American	24	Female	Black/African American	Biological Parent
Milwaukee^	Neglect	1	Male	Black/African American	20	Female	Black/African American	Biological Parent
					23	Male	Black/African American	Biological Parent
Milwaukee	Neglect	2	Female	Black/African American	33	Female	Black/African American	Biological Parent
Rock	Neglect	<1	Male	White	24	Male	White	Biological Parent
					23	Female	White	Biological Parent
Saint Croix*	Physical Abuse	<1	Male	White	37	Male	White	Biological parent
Sheboygan	Physical Abuse	8	Male	White	41	Female	White	Biological Parent

^{*} These maltreatment fatalities were the result of the maltreater causing the child to have abusive head trauma or to become an 'impacted baby'.

[^] These maltreatment fatalities were the result of the child ingesting or being exposed to a chemical substance.

[~]These cases were open for child welfare services with the county CPS agency or the Division of Milwaukee Child Protective Services at the time of the child's death.

Maltreaters

A person is considered a maltreater when the CPS agency, after completing the CPS initial assessment, identifies the person as having committed one or more types of child maltreatment. A person is counted as a maltreater once per CPS initial assessment no matter how many substantiated maltreatment types they have committed. Likewise, a maltreater is counted only once if they are involved in two or more separate CPS initial assessments in which they had at least one substantiated maltreatment finding during the calendar year (for example, one in January and one in October).

Based on this method, in calendar year 2022 there were 2,971 known unique maltreaters of substantiated child maltreatment. There are fewer unique maltreaters than unique victims (3,965) and unique instances of substantiated abuse (4,386) because some maltreaters were found to have maltreated more than one child and/or to have committed multiple instances of abuse or neglect. Note that within the 4,386 unique instances of substantiated abuse, 284 of those instances had an unknown maltreater who is not included within these figures.

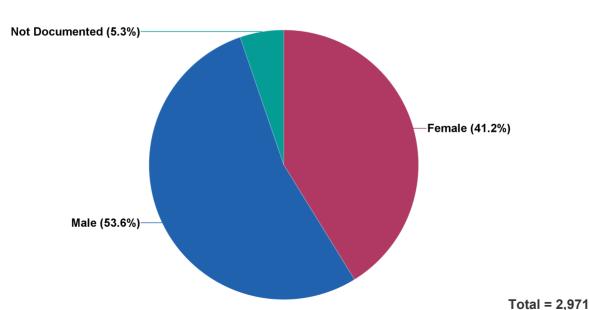
With the exception of cases of alleged sex trafficking, CPS agencies do not routinely complete a CPS initial assessment in situations where the alleged maltreater is not a caregiver for the child or children. As these matters are generally referred to law enforcement, the characteristics of non-caregivers who maltreat children who do not have a CPS initial assessment completed are not represented in this report.

Characteristics of Maltreaters

Gender

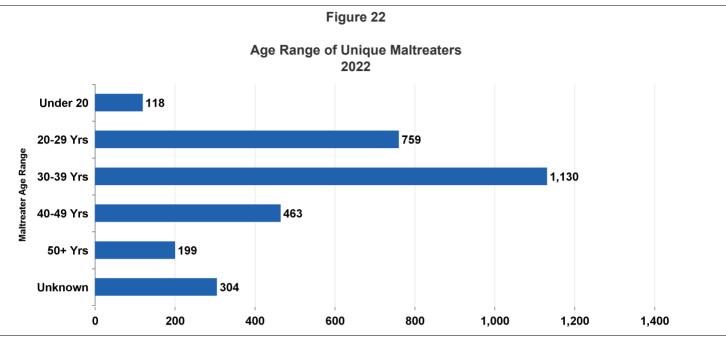
Figure 21, below, displays the frequency and proportion of substantiated maltreaters by gender.





Age

Figure 22, below, shows the count of substantiated maltreaters by their age range for calendar year 2022. As the majority of maltreaters are parents, the most common child-rearing age groups account for the largest number of maltreaters.



Race and Ethnicity

Figure 23, below, compares the 2022 percentage of substantiated maltreaters by race with the Wisconsin adult population. Persons who identified as Black/African American and American Indian/Alaska Native comprise a larger share of identified maltreaters than their proportional share of Wisconsin's general adult population.

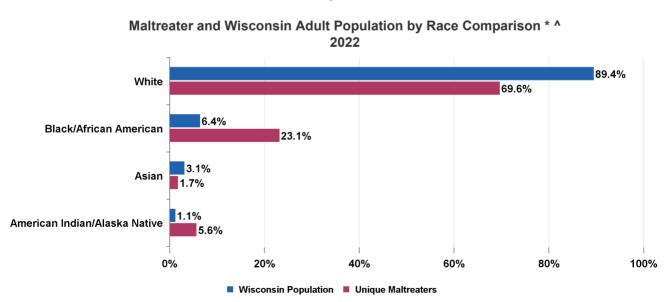


Figure 23

Per capita measures in the 2022 report use data from the 2020 census as the denominator.

^{*} Population source of WI adult population: Office of Juvenile Justice 2020 Easy Access Population Profile: https://www.ojjdp.gov/

[^] The maltreaters who were identified as 'unable to determine', 'not documented', or 'Native Hawaiian / Other Pacific Islander' are not depicted in the chart.

Of the 2,971 unique maltreaters, 2,098 (70.6 percent) were identified as not Hispanic, 275 (9.3 percent) were identified as Hispanic, and 598 (20.1 percent) maltreaters had an unknown or not documented ethnicity. People of Hispanic ethnicity may be of any race.

Substantiated Allegations

The 2,971 unique known maltreaters were involved in 4,839 unique maltreatment allegations. Figure 24, below, depicts the 4,839 maltreatment allegation findings by maltreater gender during calendar year 2022. If a maltreater had more than one substantiated allegation finding during the year he/she will be depicted more than once in this graph. Males are sexual perpetrators at substantially greater rates than females. The majority of female perpetrators' maltreatment was related to neglect.

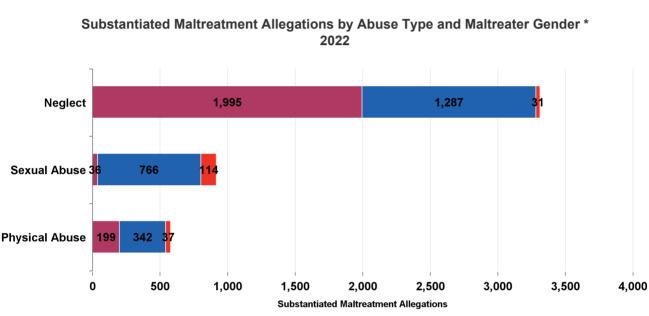


Figure 24

■ Female ■ Male ■ Unknown

^{*} Of the 32 total substantiated allegations of emotional abuse, males accounted for 17 maltreaters, females accounted for 15 maltreaters, and 0 maltreaters had an undocumented gender.

Relationship to Victim

This section outlines the relationship of maltreaters to the child victims they were found to have maltreated. Table 11, below, shows all substantiated maltreatment allegations by maltreatment type and the person designated as the maltreater. The first category, primary caregivers, is comprised of maltreaters who live in the home, regularly or intermittently, with the child victim. In 2022, primary adult caregivers in the home (i.e. parents, step-parents, partners of parents, and foster parents) were the maltreaters in 82.8 percent of the substantiated maltreatment allegations. The second category, secondary caregivers, is comprised of adults who have temporary caregiving responsibility for the child victim but do not live in the child's home. The third category, non-caregivers, are individuals who interact with the child but do not have caregiving responsibility. The last category depicts those allegations where the maltreater is unknown or not verified where, for example, the CPS agency may have a preponderance of evidence that a child was maltreated but not enough information to verify a specific maltreater.

Table 11

Substantiated Allegations by Maltreater Relationship to Child Victim * 2022

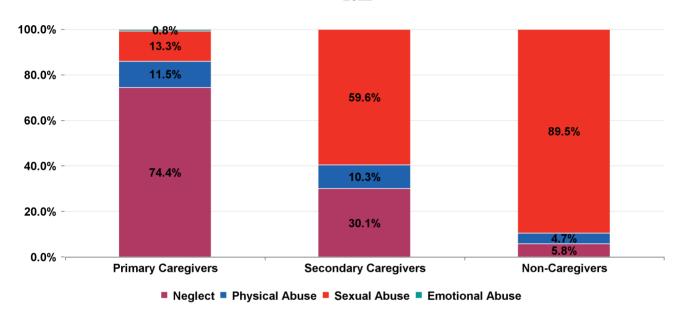
		2022				
Maltreater Relationship	Neglect	Physical	Sexual	Emotional	Total	Percentage
Primary Caregivers						
Parent	2,746	350	157	28	3,281	63.9%
Partner/Friend of parent sharing dwelling	269	76	137	1	483	9.4%
Sibling/Step-sibling	9	12	173	0	194	3.8%
Step-Parent(s)	61	35	60	3	159	3.1%
Relative in Home	79	11	25	0	115	2.2%
Non-Relative Guardian(s)	1	2	10	0	13	0.3%
Foster Parent	2	2	2	0	6	0.1%
Others Sharing Foster Home	1	2	2	0	5	0.1%
Primary Caregivers Total:	3,168	490	566	32	4,256	82.8%
Secondary Caregivers						
Relative Care Provider(s)	64	14	43	0	121	2.4%
Relative Not in Home	14	1	94	0	109	2.1%
Other Child Care Provider	22	10	51	0	83	1.6%
Teacher/Other school employee(s)	0	1	15	0	16	0.3%
Licensed/Certified Child Care Provider	4	9	2	0	15	0.3%
Residential Facility Staff	1	1	3	0	5	0.1%
Youth Org. Staff or Volunteer Leader(s)	0	0	0	0	0	0%
Secondary Caregivers Total:	105	36	208	0	349	6.8%
Non-Caregivers						1
Peer Maltreater(s)	2	4	138	0	144	2.8%
Other Non-Caregiver	7	6	70	0	83	1.6%
Family Friend(s)	7	2	23	0	32	0.6%
Stranger(s)	0	1	14	0	15	0.3%
Neighbor(s)	0	0	3	0	3	0.1%
Non-Caregivers Total:	16	13	248	0	277	5.4%
Unknown						
Unknown	71	111	73	0	255	5%
Unknown Total:	71	111	73	0	255	5.0%
State Total	3,360	650	1,095	32	5,137	100.0%

^{*} The total maltreaters counted by relationship type here are a slightly larger number than unique maltreaters as some maltreaters have multiple relationships to their victim(s). Peer maltreater includes the category 'Minor(s) Not Named - Primary, Secondary, non-caregiver'.

Figure 25, below, shows the percentage of substantiated maltreatment allegations, by maltreatment type and by the three maltreater categories (primary, secondary, and non-caregiver). For the 4,256 substantiated maltreatment allegations by primary caregivers, the largest share of their total substantiated maltreatment allegations is neglect at 74.4 percent. However, the 349 secondary caregivers and 277 non-caregivers had sexual abuse as the largest share of their total substantiated maltreatment allegations at 59.6 percent and 89.5 percent, respectively. The majority of sexual abuse for non-caregivers is attributed to sex trafficking.

Figure 25

Percentage of Maltreatment Substantiations, by Maltreatment Type, and by Maltreater Category * 2022



^{*} The 255 instances of maltreatment by an unknown maltreater was not included in these figures.

Services to Families

The role of CPS in cases of maltreatment is to collaborate with and support the family in providing protection and services for the child, when necessary. In all cases, a substantiated maltreatment finding is not required for a family to be offered or receive services. In cases of maltreatment involving primary caregivers, the safety assessment and analysis and resulting safety decision will lead to decisions regarding needed supports and services, including, court related intervention when applicable. In calendar year 2022, primary caregiver CPS initial assessments comprised 88.8 percent of the 21,325 CPS initial assessments completed by agencies that year. The safety decision is the CPS agency's determination, based on the information gathered during the CPS initial assessment, as to whether the conditions present make the child/children unsafe in the family home. A designation of safe or unsafe is required for all children who reside within the household. If at least one child is designated as unsafe, then the initial assessment safety decision finding for the home is unsafe.

CPS also completes initial assessments when the maltreater is not the primary caregiver. CPS agencies completed 1,553 secondary CPS initial assessments and non-caregiver investigations (7.3 percent of all assessments) during calendar year 2022 (see Appendix K).

Safety Decisions and Services

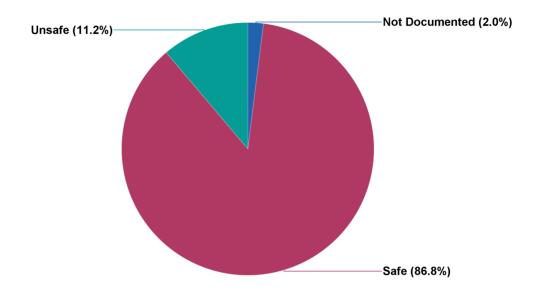
Figure 26 shows the safety decisions for completed safety assessments in primary caregiver CPS initial assessments. In calendar year 2022, the majority (86.8 percent) of primary caregiver CPS initial assessments resulted in a decision that all children in the family were safe. There were 2,218 primary caregiver CPS initial assessments (11.2 percent) which resulted in a decision that children were unsafe. Another 394 primary caregiver initial assessments were not documented as safe or unsafe. Appendix L shows safety assessment results in primary caregiver CPS initial assessments by county.

If the CPS agency determines a child to be safe, it is not required to offer or refer the family to services. The CPS agency may still inform the family about voluntary services or available community resources to help meet family needs or support family functioning.

If a child is determined to be unsafe, the CPS agency is required to implement a plan that addresses the child's safety and protection. The CPS Safety Intervention Standard provide CPS professionals with a structured analysis and decision-making framework to assess danger threats that are resulting in the child to be unsafe. The identified danger threats and the analysis of how those threats are presenting in the family form the basis for safety planning. Safety planning identifies the necessary actions required to keep the child safe while the CPS agency works with the family to develop a plan to change the conditions or behaviors negatively affecting child safety. The goal is to eliminate danger threats in the family and/or to enhance the family's protective capacities and/or resources so they are able to control the danger threats on their own.

Figure 26

Safety Assessment Results in Primary Caregiver CPS Initial Assessments * 2022



^{*} The figures above reflect the safety findings attached to the initial assessment disposition, whereas previous Child Abuse and Neglect Reports also provided the safety findings attached to the stand alone safety assessment if there was no safety finding on the I.A. These figures are therefore similar but not directly comparable to Child Abuse and Neglect Reports published in 2014 and earlier.

Safety-related services are provided in the family home whenever possible to maintain and support the family staying together. Services provided to ensure child safety are intended to immediately control any conditions or behaviors that place a child in danger. Some of these safety-related services may include parenting assistance, supervision/observation, child care/respite, mental and physical health services, and/or resources to help meet basic needs. In addition to services offered as part of the safety plan, the family may also be offered additional services to meet other family needs and/or support family functioning. The use of in-home safety services for families reduces the need for more intrusive interventions such as removal of the child from the family home and may be used in response to children and families involved in both substantiated and unsubstantiated cases.

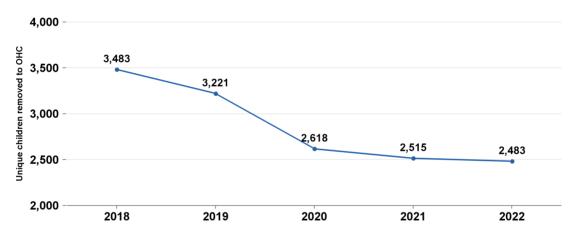
CPS Removals of Children to an Out-of-Home Placement

If the conditions in the home pose immediate danger to a child and in-home services are not available at the time, frequency, or level required to assure the safety of the child, the child may be removed from the family home and placed temporarily in out-of-home care. An out-of-home placement may be with a relative, a foster home, group home, shelter, or residential child-caring facility.

During 2022, 2,483 unique children were placed in out-of-home care during the first 60 days after the screened-in CPS referral. This 60-day timeframe is considered as CPS professionals are held to the standard of completing the CPS initial assessment within this timeframe. As some children were placed into out-of-home care multiple times in 2022, there were 2,531 instances of children being removed from their home and placed into out-of-home care during the first 60 days after the screened-in CPS referral. Figure 27, below, shows unique child removals to out-of-home care during the first 60 days over the last 5 years.

Figure 27

Unique children removed to Out-of-Home Care within 60 Days of the CPS referral * 2018 - 2022



^{*} Historical data displayed in this chart may be slightly different, and generally larger, than previously published Child Abuse and Neglect Reports due to data updates. Updates may be due to the appeals process resulting in overturned decisions or a lag of data entry.

Children who were placed in an out-of-home placement as a result of unborn child abuse are not included in the figures above and are presented separately in Appendix B.

Figure 28, below, displays the gender, count, and age of children removed during a CPS initial assessment in 2022. Of the 2,483 children removed from their family home and placed in out-of-home care in order to address danger threats identified during the CPS initial assessment, 50.3 percent were female and 49.7 percent were male.

Figure 28

Age and Gender of Unique Children removed to Out-of-Home Care within 60 Days of the CPS Report 2022

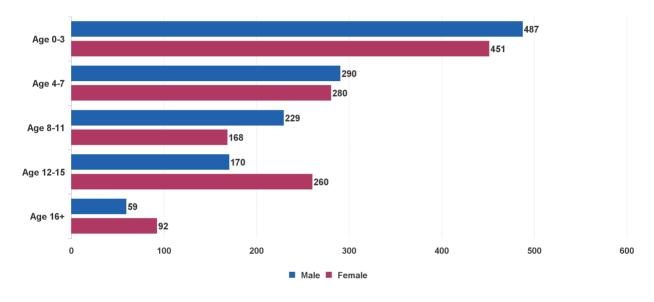
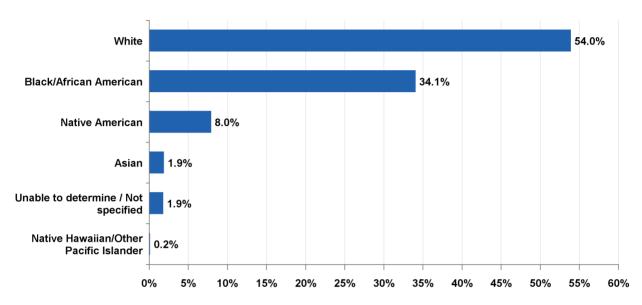


Figure 29 below, displays the primary race of the unique children who were placed in out-of-home care during the first 60 days after the screened-in CPS referral. Of these children removed to out-of-home care, 228, or 9.2 percent, were identified as Hispanic, and 2,162 children, or 87.1 percent, were identified as not Hispanic. A total of 93 of these children, or 3.4 percent, had an undocumented or unknown Hispanic ethnicity.

Figure 29

Race of Unique Children Removed to Out-of-Home Care within 60 Days of the CPS Referral 2022



Initial Assessment Disposition

The initial assessment disposition is the action the CPS agency took upon completion of the CPS initial assessment. Figure 30, below, shows the count of initial assessment dispositions in the 19,771 primary caregiver CPS initial assessments for calendar year 2022. In some cases the case is closed as continued CPS intervention is not needed. Other closed cases are referred to appropriate community resources. Cases that are opened may be referred to services that are not under the purview of the CPS agency, as seen in those labeled as Case Opened – Non-CPS Services. In other cases, the case is opened and the family is provided services through the CPS agency as seen in those labeled as Case Opened – Ongoing CPS Services: 'Petition' and 'Voluntary'. Finally, in some cases the family already had a CPS case open and services will continue for this family after this CPS initial assessment as seen in those labeled Case Already Open – ongoing services.

Figure 30
Initial Assessment Dispositions in Primary Caregiver CPS Initial Assessments 2022

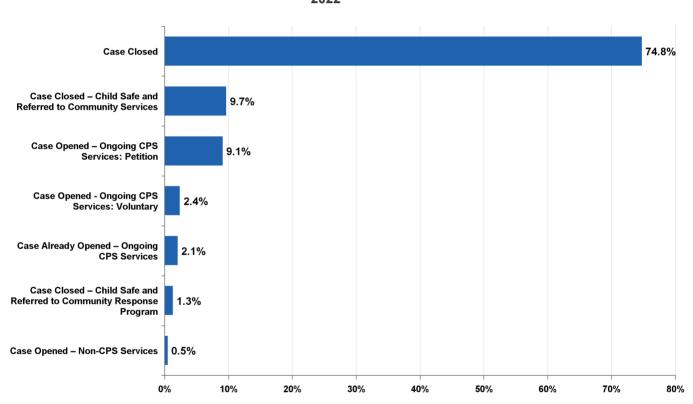


Figure 31, below, shows the 1,553 secondary CPS initial assessments and non-caregiver investigations by initial assessment disposition conducted in 2022.

Figure 31

Initial Assessment Dispositions in Secondary and Non-Caregiver CPS Initial Assessments 2022

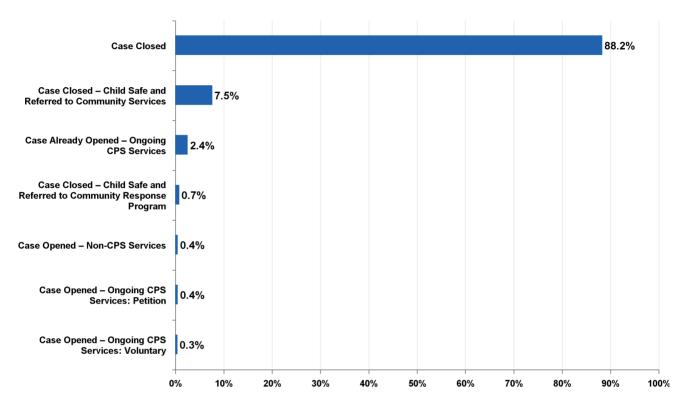


Table 12, below, shows the frequency and percentage of initial assessment dispositions according to the safety decision for primary caregiver CPS initial assessments. In the majority (96 percent) of cases where the safety decision is safe, the case was closed. Conversely, in the majority (92.4 percent) of cases where the safety decision was unsafe, the case was either opened for some type of services or was already opened for ongoing CPS services. A safety assessment and analysis is not required in secondary CPS initial assessments and non-caregiver investigations because the child's safety within the family home is not the focus of the case.

Table 12
Safety Decision by Initial Assessment Disposition for Primary Caregiver CPS Initial Assessments 2022

Initial Assessment Disposition	S	Safe		Unsafe		No Safety Decision		Total	
·	Count	Percent	Count	Percent	Count	Percent	Count	Percent	
Case Closed	14,447	73.1%	126	0.6%	217	0.6%	14,790	74.8%	
Case Closed – Child Safe and Referred to Community Services	1,783	9.0%	38	0.2%	95	0.2%	1,916	9.7%	
Case Opened – Ongoing CPS Services: Petition	181	0.9%	1,578	8.0%	45	0.1%	1,804	9.1%	
Case Opened - Ongoing CPS Services: Voluntary	206	1.0%	268	1.4%	5	0.0%	479	2.4%	
Case Already Opened – Ongoing CPS Services	211	1.1%	189	1.0%	12	0.0%	412	2.1%	
Case Closed – Child Safe and Referred to Community Response Program	243	1.2%	5	0.0%	17	0.0%	265	1.3%	
Case Opened – Non-CPS Services	92	0.5%	10	0.1%	3	0.0%	105	0.5%	
Total	17,163	86.8%	2,214	11.2%	394	2.0%	19,771	100.0%	

Federal Performance Standards

As part of the Child and Family Services Review process, the U.S. Department of Health and Human Services (DHHS) has established casework performance indicators related to child safety and national performance standards. Casework performance indicators are assessed through case reviews and monitored by states as part of their quality improvement efforts. These indicators include timeliness for initiating CPS initial assessments and agency response to identifying, understanding and responding to child danger threats.

For the third round of state reviews, DHHS has modified the national performance standard definitions. The national performance standards measure state performance on the absence of maltreatment of children in out-of-home care (absence of maltreatment in out-of-home care rate) and the absence of incidents of repeat maltreatment (Absence of Maltreatment Recurrence Rate).

The absence of maltreatment in out-of-home care rate is calculated by identifying all children in out-of-home care who experienced a substantiated allegation during a 12-month time period and comparing that number to the number of days these children were in out-of-home care. The rate is derived from this comparison and is multiplied by 100,000 to determine the victimization rate per 100,000 days in care. The federal government's standard is to have less than 8.5 victimizations per 100,000 days in care.

The absence of maltreatment recurrence rate is calculated by identifying all children who were victims of maltreatment in a 12-month time period and looking forward 12-months from each maltreatment instance to determine if these children experienced subsequent substantiated maltreatment. The Federal government's standard is to have less than 9.1 percent of children experience a subsequent substantiation within 12 months.

As can be seen in Table 13 and Table 14, below, Wisconsin has surpassed both standards in the past five-years.

Table 13

Wisconsin's Performance on Federal Standards Third Round:
Absence of Maltreatment in Out-of-Home Care
CY 2018 – CY 2022

Measure	Standard	CY 2018	CY 2019	CY 2020	CY 2021	CY 2022
Of all children in out-of-home care during a 12-month time period, how many substantiated allegations occurred during this time in care?	Less than 8.5 victimizations per 100,000 days in care.	4.2	4.8	3.31	5.06	2.9

^{*} Historic data displayed in this table may be slightly different, and generally larger, than previously published Child Abuse and Neglect Reports due to data updates. Updates may be due to the appeals process resulting in overturned decisions or a lag in data entry.

Table 14

Wisconsin's Performance on Federal Standards Third Round: Absence of Maltreatment Recurrence

CY 2018 - CY 2022

Measure	Standard	CY 2017 - CY 2018	CY 2018 - CY 2019	CY 2019 - CY 2020	CY 2020 - CY 2021	CY 2021 - CY 2022
Of all children who were victims of a substantiated maltreatment report, what percent were victims of another substantiated report within a 12-month period?	Less than 9.1% of children experience a subsequent substantiation within 12 months.	3.5%	3.5%	3.5%	3.5%	3.1%

Adoptions

The process of adopting a child through the public child welfare system when they are unable to return to their birth family is referred to as public adoption. These children often have special care needs and may qualify for Adoption Assistance.

Within calendar year 2022, the Wisconsin Department of Children and Families facilitated the adoption of 765 children from the public child welfare system, of which 762 children qualified for an Adoption Assistance. 700 out of 762 children that qualified for Adoption Assistance a monthly adoption assistance subsidy totaling about \$4,372,971 in calendar year 2022. The total Adoption Assistance payments for all recipients in 2022 was \$87,900,034.40.

'Post-adoption placements' and 'post-guardianship placements' are situations where children who have been adopted or achieved guardianship re-enter out-of-home care (OHC). Within calendar year 2022, a total of 99 children entered out-of-home care under the placement and care responsibility of a county department or the Department of Children and Families under Ch. 48 or Ch. 938 of Wisconsin Statutes, after finalization of an adoption. A total of 54 children have documentation on the length of time between adoption finalization and when they entered out-of-home care. The 54 children re-entered out-of-home care after an average of 89 months following their adoption finalization. The age group of the children at the time of their adoption prior to post-adoption OHC placement is shown in Table 15, below.

Within calendar year 2022, a total of 160 children entered out-of-home care under the placement and care responsibility of a county department or the Department of Children and Families under Ch. 48 or Ch. 938 of Wisconsin Statutes, after the establishment of a guardianship. A total of 76 children have documentation on the length of time between guardianship finalization and when they entered out-of-home care. The 76 children re-entered out-of-home care after an average of 65 months when their guardianship was established. The age group of the children at the time of their guardianship prior to post-guardianship OHC placement is shown in Table 15, below.

Table 15 Unique Child Age at the Time of Adoption or Guardianship, Prior to Post-Adoption or Guardianship Placement

CY 2022

Age Group	Count of Unique Children in OHC After Adoption	Count of Unique Children in OHC After Guardianship	
Less than two years old	11	18	
Two to five years old	36	36	
Six to twelve years old	30	50	
Thirteen years or older	3	20	
Unable to determine	19	36	
Total	99	160	

The age of children who have experienced placement post-adoption averaged 14 years old at the time they entered out-of-home care. The age of children who have experienced placement post-guardianship averaged 12 years old at the time they entered out-of-home care. Table 16 below displays the children by age group.

Table 16

Unique Child Age at the Time the Child Entered Out-of-Home Care After Adoption or Guardianship Finalization

CY 2022

Age Group	Count of Unique Children in OHC After Adoption	Count of Unique Children in OHC After Guardianship
Age < 1 - 3 years	1	5
Age 4 - 7 years	4	22
Age 8 - 11 years	11	31
Age 12 - 15 years	44	66
Age 16+ years	39	36
Total	99	160

Table 17 and Table 18 display the type of previous adoption and type of guardianship that occurred for these children prior to their adoption or guardianship finalization. There are various types of adoptions and guardianships in Wisconsin. In order to adopt or assume guardianship in this state, families must meet certain requirements based on the type of adoption or guardianship they are completing.

Table 17

Type of Previous Adoption for Children in Finalized Adoptions

CY 2022

Type of Previous Adoption	Count of Unique Children in OHC After Adoption		
Domestic	12		
International	6		
Public Child Welfare (SNAP)	30		
Relative	25		
Stepparent	3		
Tribal / Customary Adoption	1		
Unable to Determine	22		
Total:	99		

Table 18

Type of Previous Guardianship for Children in Finalized Guardianships

CY 2022

Type of Previous Guardianship	Count of Unique Children in OHC After Guardianship
Family Court – Guardianship under s. 48.9795	30
Guardianship under s. 48.977	60
Out of State Guardianship	7
Public Child Welfare – Guardianship under s. 48.9795	16
Unable to Determine	47
Total:	160

Recommendations for Additional Legislation and Other Actions

Section 48.47(8)(a) of Wisconsin Statutes directs the department to include in this report recommendations for legislative consideration on issues related to child abuse and neglect. The department recommends legislative consideration of the following, which would fulfill the statutory purpose of this annual report to strengthen outcomes for children and families involved in or at risk of involvement in the child welfare system:

1. Support the recruitment, retention, and well-being of child welfare professionals across the state.

Wisconsin continues to experience challenges in the recruitment and retention of child welfare professionals. The inability to find and maintain consistency in our state's child welfare workforce can have a direct effect on the outcomes experienced by the children and families we serve. Attending to workforce challenges is a priority that has been identified by local child welfare agencies and community stakeholders, like Citizen Review Panels. Potential legislative efforts to increase the availability, quality, and retention of our workforce could include the following:

- Provide state General Purpose Revenue (GPR) that can be used as match for federal Title IV-E funds that can be used to expand internships, stipends, and professional development programs across Wisconsin's public and private colleges and universities;
- Consider ways in which child welfare responsibilities can be supported through improvements to technology to better support, where possible and appropriate, logistical efficiencies. Such investments would allow child welfare professionals to increase their focus in attending to the needs of children and families; and
- Create statutory and other protections for child welfare professionals that acknowledge the impact of secondary trauma and high levels of stress associated with this work.

2. Help meet families' needs for support and to access basic resources outside of the child protection system.

For the vast majority of reports screened in for an initial assessment, the assessment does not result in continued child protective services involvement. Many families have social service needs, but not child protection needs. A number of approaches would increase families access to those social service supports and simultaneously increase families' stability, while reducing child maltreatment:

- Place greater investment in Family Resource Centers that focus on connecting families with acute social service needs (i.e., health and wellness education, employment readiness and opportunities, parenting support, etc.);
- Invest in quality and accessibility of substance and mental health treatment programs; and
- Consistent with the one of the key strategies being advanced by the department's Birth to 5 Initiative, increase access to opportunities that enable families to improve their economic mobility. These efforts could include increasing the refundable portion of state Earned Income Tax Credit (EITC), creating a state-refundable Child Tax Credit (CTC), expanding state Social Security Insurance (SSI), Wisconsin Works (W-2), and unemployment insurance payments.

3. Funding for the creation and expansion of family-centered services.

Keeping children with caregivers whom they love requires our child welfare system to have high-quality services that are available to children in community-based settings. This much needed investment is especially important for children with high acuity needs who often spend significant time away from their family in restrictive settings like residential care facilities. The accessibility of trauma-informed mental health services, substance use treatment and in-home parenting skills training can prevent children from being removed from their family. Efforts to support high-quality services include:

- Increase GPR funding for innovative and evidenced-based practices and programming to meet the needs of children and their caregivers in their family homes;
- Support the creation and/or expansion of services and facilities that allow parents struggling with substance use to remain with their children during child welfare intervention;
- Increase access to flexible funding sources, similar to Targeted Safety Service Funds (TSSF), towards services and supports to relatives, including kin and like-kin, for those children who are temporarily removed from their family home; and
- Invest in community-based services that focus on timely reunification of children who may need brief care outside of their home.

Appendix A

Child Maltreatment Related Statutes

The following are excerpts from the Wisconsin Statutes that create the basis for persons to report suspected child maltreatment and for child protective services agencies to respond. The excerpts are from the 2015-2016 Wisconsin Statutes. Included in the excerpts are sections from Chapter 48, known as the Children's Code, and sections from criminal statutes that are cross-referenced in the Children's Code.

- Wis. Stat. s. 48.01, Title and legislative purpose
- Wis. Stat. s. 48.02, Definitions. This includes definitions of child maltreatment.
- Wis. Stat. s. 48.13, Jurisdiction over children alleged to be in need of protection or services. This
 describes the basis on which the local child protective services agencies (county social/human
 services departments and the Division of Milwaukee Child Protective Services) may petition the court
 to intervene with a family.
- Wis. Stat. s. 48.981, Abused or neglected children and abused unborn children. This section
 describes the reporting requirements of alleged child maltreatment and describes the child protective
 services agencies' duties and responsibilities.
- Wis. Stat. s. 939.22, Words and phrases defined. This section defines terms that are used in describing certain crimes, pursuant to Wis. Stat. s. 48.02, in order to define child maltreatment.
- Wis. Stat. s. 940.225, Sexual assault. This defines the crime of sexual assault pursuant to Wis. Stat. s. 48.02(1)(b).
- Wis. Stat. s. 944.30, Prostitution. This defines the crime of prostitution pursuant to Wis. Stat. s. 48.02 (1)(d).
- Wis. Stat. s. 948.02, Sexual assault of a child. This is the first in a series of crimes from Chapter 948, known as Crimes Against Children, pursuant to Wis. Stat. s. 48.02(1)(b), in order to define child sexual abuse. The following sections are also cross-referenced under Wis. Stat. s. 48.02(1):
 - o Wis. Stat. s. 948.025, Engaging in repeated acts of sexual assault of the same child.
 - o Wis. Stat. s. 948.05, Sexual exploitation of a child.
 - o Wis. Stat. s. 948.051, Trafficking of a child.
 - o Wis. Stat. s. 948.055, Causing a child to view or listen to sexual activity.
 - o Wis. Stat. s. 948.085, Sexual assault of a child placed in substitute care.
 - o Wis. Stat. s. 948.10, Exposing genitals, pubic area, or intimate parts.

To view Wisconsin Statutes, please visit the Wisconsin State Legislature website at

https://docs.legis.wisconsin.gov/statutes/prefaces/toc

Appendix B

Unborn Child Abuse

Unborn child abuse is defined as "serious physical harm inflicted on the unborn child, and the risk of serious physical harm to the child when born, caused by the habitual lack of self-control of the expectant mother of the unborn child in the use of alcohol beverages, controlled substances or controlled substance analogs, exhibited to a severe degree." [Ref. Wis. Stat. s. 48.02(1)(am)] The maltreatment allegation of unborn child abuse is excluded from maltreatment allegation counts in the body of this report and presented here separately. Please note that as of November 2015, unborn child abuse only have maltreatment determinations of "services needed", or "services not needed", rather than substantiation determinations.

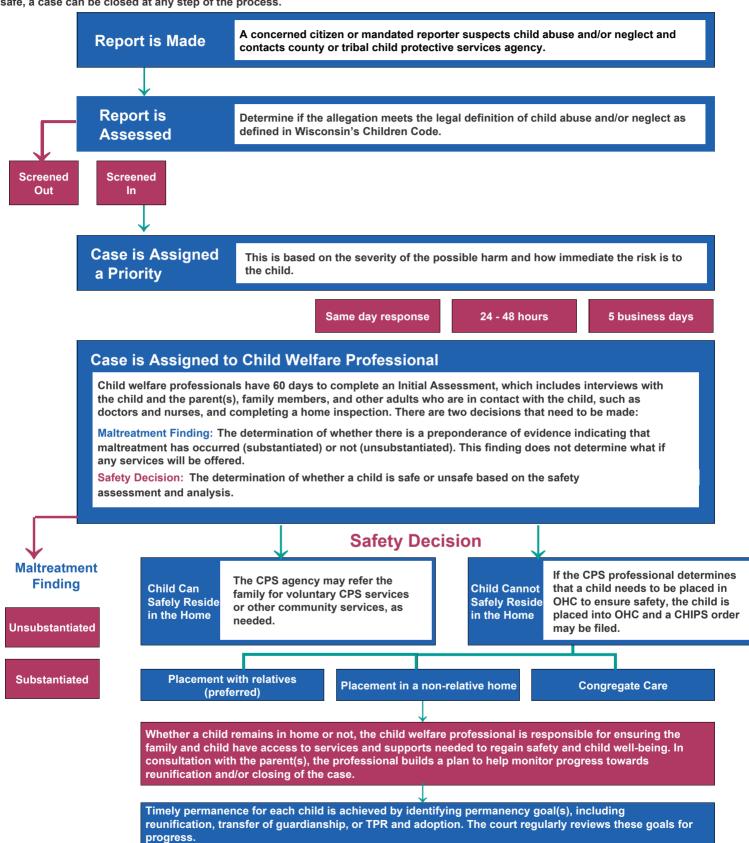
The maltreatment allegation of unborn child abuse is excluded from maltreatment allegation counts in the body of this report and presented here separately.

- In calendar year 2022, CPS agencies screened-in 261 allegations of unborn child abuse for further assessment.
- The most common reporters of screened-in unborn child abuse allegation were social service professionals (37 percent), medical professionals (16 percent) and legal/law enforcement professionals (13 percent).
- A total of 44 of the 261 screened-in allegations (17 percent) of unborn child abuse had a finding of "Services Needed" at the conclusion of the initial assessment. Additionally, 33 children were placed in out-of-home care within 60 days of an allegation of unborn child abuse.

Appendix C

An Overview of the CPS Process

No two child welfare cases are the same as family dynamics and stressors vary. While the below diagram provides a high-level overview of the CPS process, it is important to note that a child can be removed at any time if deemed unsafe. When a child is safe, a case can be closed at any step of the process.





- > Case Flow Chart for Access.
- > Case Flow Chart for Initial Assessment.

Appendix D

Data Collection and Interpretation

Data Collection Process

Data for this report is from the Child Welfare Data Warehouse (dWiSACWIS). The data in dWiSACWIS is sourced from the electronic Wisconsin Statewide Automated Child Welfare Information System (eWiSACWIS). eWiSACWIS allows CPS professionals, supervisors and administrators to support management and documentation of child welfare practice responsibilities for CPS access, initial assessment, ongoing services case management, court process, out-of-home placements, and more. The quality of the data in this report is dependent upon the accuracy and timeliness of data recorded by the local agencies.

Evolution of data collection

The following provides historical background of how system and/or policy changes affected child welfare data collection over the past several years. CPS agencies began using eWiSACWIS in 2001 and statewide rollout of the system was completed in 2004. As a result, child welfare data collected prior to 2005 includes data from both eWiSACWIS and the CFS-40 forms, which counties completed at the conclusion of CPS initial assessments. Counties manually entered the data into a child maltreatment database.

In 2005 and 2006, the eWiSACWIS system required entry of a new allegation for every maltreater alleged for each child. Therefore, if neglect was alleged for one child by both parents it counted as two neglect allegations. The legacy CFS-40 data system counted allegations once per maltreatment type per child (regardless of the number of maltreaters).

Effective October 1, 2006, 2005 Wisconsin Act 232 eliminated the requirement that CPS agencies complete a CPS initial assessment in situations where the alleged maltreater is not a caregiver for the children. While an initial assessment is no longer required in these situations the instance may still be referred to law enforcement and the family may be offered services. Due to this law change, there was a significant decline in the number of non-caregiver CPS initial assessments completed beginning in 2007. As non-caregivers, such as peers, family friends, or strangers, tend to comprise a significant proportion of sexual abuse cases, the number of sexual abuse substantiations statewide declined after 2006.

Changes in child welfare policy and practice have also impacted the use of the 'abuse likely to occur' finding in calendar year 2007. At the beginning of calendar year 2007, the Bureau of Milwaukee Child Welfare (renamed the Division of Milwaukee Child Protective Services in 2015) discontinued use of the 'abuse likely to occur' allegation type. With the release of the new statewide Access and Initial Assessment Standards in September 2007, the 'abuse likely to occur' allegation was removed as a maltreatment type for the entire state. The 'abuse likely to occur' allegation type was discontinued because it lacked a definition that would allow consistent usage and make it clearly distinguishable from the other maltreatment types. It was found that the 'abuse likely to occur' allegation could be more appropriately categorized under one of the other maltreatment types to represent the risk of maltreatment, in most cases neglect. The 2008 data is the first calendar year with no 'abuse likely to occur' data.

In September 2007, the eWiSACWIS system was modified to allow allegations to be counted once per maltreatment type per child while also separately maintaining data on maltreaters. The impact of these data entry practices are most readily seen in the neglect maltreatment type as these situations more often involve maltreatment by multiple individuals.

In November 2015, policy changes revised the maltreatment determination options for unborn child abuse to be 'services needed', or 'services not needed', rather than substantiating or unsubstantiating the allegation.

Appendix D

Data Collection and Interpretation

Data Interpretation

As with previous publications, data for this edition of the Wisconsin Child Abuse and Neglect Report includes some cases in which the alleged maltreatment occurred in a previous year but was reported and assessed in this year.

Counts of CPS reports, initial assessments, allegations, and other figures are displayed in the appendices, by county. As some reports and initial assessments transfer county ownership, the 2022 Child Abuse and Neglect Report is reporting these figures by the supervisor who approved the CPS report or initial assessment.

Appendix E

Total CPS Referrals and Screening Decisions by County 2022

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County	Total CPS Referrals	Screen-out CPS Referrals	Screen-out Percent	Screen-in CPS Referrals	Percent Screened- in	Screen-in Service Referrals	Screen-out Service Referrals
Adams	344	277	80.5%	67	19.5%	18	45
Ashland	272	215	79.0%	57	21.0%	60	51
Barron	649	455	70.1%	194	29.9%	74	107
Bayfield	141	104	73.8%	37	26.2%	30	54
Brown	4,643	3,301	71.1%	1,342	28.9%	327	120
Buffalo	158	126	79.7%	32	20.3%	11	50
Burnett	411	314	76.4%	97	23.6%	57	17
Calumet	545	442	81.1%	103	18.9%	84	9
Chippewa	792	605	76.4%	187	23.6%	36	25
Clark	402	318	79.1%	84	20.9%	32	25
Columbia	619	460	74.3%	159	25.7%	105	67
Crawford	189	129	68.3%	60	31.7%	85	23
Dane	3,842	3,082	80.2%	760	19.8%	180	307
Dodge	941	779	82.8%	162	17.2%	143	16
Door	393	286	72.8%	107	27.2%	30	12
Douglas	867	468	54.0%	399	46.0%	147	149
Dunn	583	436	74.8%	147	25.2%	52	13
Eau Claire	1,425	1,069	75.0%	356	25.0%	147	40
Florence	32	24	75.0%	8	25.0%	5	1
Fond Du Lac	1,394	1,011	72.5%	383	27.5%	100	158
Forest	108	78	72.2%	30	27.8%	23	60
Grant	716	483	67.5%	233	32.5%	244	46
Green	570	386	67.7%	184	32.3%	63	11
Green Lake	216	158	73.1%	58	26.9%	24	22
Iowa	250	201	80.4%	49	19.6%	36	4
Iron	45	29	64.4%	16	35.6%	5	0
Jackson	497	361	72.6%	136	27.4%	26	5
Jefferson	748	518	69.3%	230	30.7%	123	15
Juneau	483	362	74.9%	121	25.1%	20	29
Kenosha	2,828	2,150	76.0%	678	24.0%	136	39
Kewaunee	230	151	65.7%	79	34.3%	15	1
La Crosse	760	455	59.9%	305	40.1%	69	579
Lafayette	214	148	69.2%	66	30.8%	41	0
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Appendix E

Total CPS Referrals and Screening Decisions by County 2022

	-	-	2022				
County	Total CPS Referrals	Screen-out CPS Referrals	Screen-out Percent	Screen-in CPS Referrals	Percent Screened- in	Screen-in Service Referrals	Screen-out Service Referrals
Langlade	457	291	63.7%	166	36.3%	108	3
Lincoln	332	233	70.2%	99	29.8%	57	12
Manitowoc	1,063	704	66.2%	359	33.8%	102	84
Marathon	1,610	1,060	65.8%	550	34.2%	131	40
Marinette	567	464	81.8%	103	18.2%	52	193
Marquette	175	127	72.6%	48	27.4%	13	21
Menominee	61	23	37.7%	38	62.3%	13	2
Milwaukee	13,961	7,296	52.3%	6,665	47.7%	1,155	75
Monroe	785	614	78.2%	171	21.8%	41	64
Oconto	755	613	81.2%	142	18.8%	67	33
Oneida	491	320	65.2%	171	34.8%	215	46
Outagamie	3,488	2,718	77.9%	770	22.1%	57	219
Ozaukee	455	328	72.1%	127	27.9%	26	69
Pepin	91	65	71.4%	26	28.6%	5	5
Pierce	530	437	82.5%	93	17.5%	22	78
Polk	659	431	65.4%	228	34.6%	223	34
Portage	797	571	71.6%	226	28.4%	26	8
Price	133	114	85.7%	19	14.3%	28	3
Racine	2,701	1,826	67.6%	875	32.4%	270	38
Richland	273	221	81.0%	52	19.0%	70	17
Rock	2,955	2,159	73.1%	796	26.9%	237	61
Rusk	216	171	79.2%	45	20.8%	90	15
Saint Croix	1,026	770	75.0%	256	25.0%	81	17
Sauk	692	461	66.6%	231	33.4%	96	318
Sawyer	261	185	70.9%	76	29.1%	31	87
Shawano	834	704	84.4%	130	15.6%	86	7
Sheboygan	979	675	68.9%	304	31.1%	160	31
Taylor	200	127	63.5%	73	36.5%	33	4
Trempealeau	542	439	81.0%	103	19.0%	106	34
Vernon	251	143	57.0%	108	43.0%	86	20
Vilas	129	64	49.6%	65	50.4%	50	172
Walworth	651	500	76.8%	151	23.2%	134	18
Washburn	310	224	72.3%	86	27.7%	27	32

Appendix E

Total CPS Referrals and Screening Decisions by County 2022

County	Total CPS Referrals	Screen-out CPS Referrals	Screen-out Percent	Screen-in CPS Referrals	Percent Screened- in	Screen-in Service Referrals	Screen-out Service Referrals
Washington	777	627	80.7%	150	19.3%	31	35
Waukesha	2,089	1,662	79.6%	427	20.4%	226	170
Waupaca	767	491	64.0%	276	36.0%	59	7
Waushara	398	319	80.2%	79	19.8%	30	6
Winnebago	3,012	2,306	76.6%	706	23.4%	288	153
Wood	1,397	1,176	84.2%	221	15.8%	88	29
State Total	73,177	51,040	69.7%	22,137	30.3%	7,168	4,360

Appendix F

CPS Reports per 1,000 Children by County * 2022

County	2020 Child Population (Ages 0-17)	Total CPS Reports	CPS Reports per 1,000 Population	
Adams	2,832	112	39.5	
Ashland	3,345	98	29.3	
Barron	9,654	319	33.0	
Bayfield	2,630	55	20.9	
Brown	61,790	2,181	35.3	
Buffalo	2,614	46	17.6	
Burnett	2,621	161	61.4	
Calumet	11,463	175	15.3	
Chippewa	14,021	281	20.0	
Clark	10,259	149	14.5	
Columbia	12,003	240	20.0	
Crawford	3,188	84	26.3	
Dane	110,215	1,130	10.3	
Dodge	16,898	200	11.8	
Door	4,496	174	38.7	
Douglas	8,437	603	71.5	
Dunn	8,723	243	27.9	
Eau Claire	21,076	554	26.3	
Florence	613	9	14.7	
Fond Du Lac	21,669	586	27.0	
Forest	1,718	45	26.2	
Grant	10,676	366	34.3	
Green	7,930	257	32.4	
Green Lake	4,127	88	21.3	
Iowa	5,205	68	13.1	
Iron	869	27	31.1	
Jackson	4,420	212	48.0	
Jefferson	17,317	348	20.1	
Juneau	5,353	209	39.0	
Kenosha	37,450	1,126	30.1	
Kewaunee	4,235	99	23.4	
La Crosse	23,103	453	19.6	
Lafayette	3,993	87	21.8	

Appendix F

CPS Reports per 1,000 Children by County * 2022

2022												
County	2020 Child Population (Ages 0-17)	Total CPS Reports	CPS Reports per 1,000 Population									
Langlade	3,709	297	80.1									
Lincoln	4,959	147	29.6									
Manitowoc	16,015	596	37.2									
Marathon	30,696	913	29.7									
Marinette	7,613	159	20.9									
Marquette	2,961	65	22.0									
Menominee	1,511	63	41.7									
Milwaukee	224,058	10,580	47.2									
Monroe	11,677	256	21.9									
Oconto	7,689	260	33.8									
Oneida	6,099	281	46.1									
Outagamie	43,675	1,256	28.8									
Ozaukee	18,941	193	10.2									
Pepin	1,571	42	26.7									
Pierce	8,682	168	19.4									
Polk	8,856	362	40.9									
Portage	13,439	370	27.5									
Price	2,339	33	14.1									
Racine	44,587	1,427	32.0									
Richland	3,680	77	20.9									
Rock	36,951	1,308	35.4									
Rusk	2,824	77	27.3									
Saint Croix	22,212	401	18.1									
Sauk	14,555	349	24.0									
Sawyer	3,180	127	39.9									
Shawano	8,665	211	24.4									
Sheboygan	25,049	486	19.4									
Taylor	4,646	124	26.7									
Trempealeau	7,485	162	21.6									
Vernon	7,990	168	21.0									
Vilas	3,717	107	28.8									
Walworth	20,805	241	11.6									
Washburn	2,873	116	40.4									
Washington	29,082	237	8.1									

Appendix F

CPS Reports per 1,000 Children by County * 2022

County	2020 Child Population (Ages 0-17)	Total CPS Reports	CPS Reports per 1,000 Population
Waukesha	85,747	612	7.1
Waupaca	10,278	464	45.1
Waushara	4,322	139	32.2
Winnebago	34,759	1,099	31.6
Wood	15,684	361	23.0
State Total	1,258,524	35,119	27.9

^{*} Population Source: Office of Juvenile Justice 2020 Easy Access Population Profile https://www.ojjdp.gov.

Per capita measures in the 2022 report use data from the 2020 census as the denominator.

Appendix G

County Maltreatment Substantiation Rates 2022

County	Number of CPS Initial Assessments	Total CPS Reports	Traditional Response Maltreatment Allegations	Maltreatment Substantiation Count	Maltreatment Substantiation Rate	
Adams	64	112	159	25	15.7	
Ashland	49	98	112	26	23.2	
Barron	188	319	102	35	34.3	
Bayfield	34	55	64	5	7.8	
Brown	1,310	2,181	2,179	224	10.3	
Buffalo	32	46	49	16	32.7	
Burnett	90	161	182	32	17.6	
Calumet	96	175	205	15	7.3	
Chippewa	184	281	296	71	24.0	
Clark	84	149	177	47	26.6	
Columbia	153	240	271	22	8.1	
Crawford	57	84	101	11	10.9	
Dane	739	1,130	1,304	223	17.1	
Dodge	162	200	122	22	18.0	
Door	99	174	194	14	7.2	
Douglas	381	603	609	29	4.8	
Dunn	147	243	281	45	16.0	
Eau Claire	332	554	467	105	22.5	
Florence	7	9	9	1	11.1	
Fond Du Lac	376	586	506	78	15.4	
Forest	30	45	47	23	48.9	
Grant	218	366	432	71	16.4	
Green	179	257	293	15	5.1	
Green Lake	55	88	92	30	32.6	
lowa	43	68	69	6	8.7	
Iron	16	27	31	7	22.6	
Jackson	133	212	232	54	23.3	
Jefferson	230	348	136	52	38.2	
Juneau	112	209	241	44	18.3	
Kenosha	654	1,126	1,294	300	23.2	
Kewaunee	79	99	103	10	9.7	
La Crosse	304	453	196	34	17.3	
Lafayette	63	87	99	41	41.4	

Appendix G

County Maltreatment Substantiation Rates 2022

County	Number of CPS Initial Assessments	Total CPS Reports	Traditional Response Maltreatment Allegations	Maltreatment Substantiation Count	Maltreatment Substantiation Rate	
Langlade	160	297	315	52	16.5	
Lincoln	98	147	160	43	26.9	
Manitowoc	356	596	331	105	31.7	
Marathon	545	913	179	59	33.0	
Marinette	102	159	196	45	23.0	
Marquette	46	65	74	7	9.5	
Menominee	38	63	74	0	0.0	
Milwaukee	6,351	10,580	12,475	768	6.2	
Monroe	163	256	317	25	7.9	
Oconto	138	260	326	28	8.6	
Oneida	170	281	318	66	20.8	
Outagamie	718	1,256	595	49	8.2	
Ozaukee	121	193	243	45	18.5	
Pepin	25	42	42	1	2.4	
Pierce	86	168	83	6	7.2	
Polk	222	362	417	22	5.3	
Portage	212	370	421	84	20.0	
Price	19	33	36	20	55.6	
Racine	847	1,427	1,913	248	13.0	
Richland	52	77	94	6	6.4	
Rock	765	1,308	1,484	158	10.6	
Rusk	45	77	82	26	31.7	
Saint Croix	252	401	449	61	13.6	
Sauk	224	349	251	47	18.7	
Sawyer	76	127	140	13	9.3	
Shawano	126	211	223	17	7.6	
Sheboygan	300	486	509	41	8.1	
Taylor	72	124	139	53	38.1	
Trempealeau	97	162	171	30	17.5	
Vernon	105	168	183	12	6.6	
Vilas	65	107	115	28	24.3	
Walworth	149	241	272	47	17.3	
Washburn	82	116	129	25	19.4	

Appendix G

County Maltreatment Substantiation Rates 2022

County	Number of CPS Initial Assessments	Initial Total CPS Reports		Maltreatment Substantiation Count	Maltreatment Substantiation Rate
Washington	150	237	280	38	13.6
Waukesha	414	612	711	123	17.3
Waupaca	270	464	495	77	15.6
Waushara	78	139	168	34	20.2
Winnebago	679	1,099	410	68	16.6
Wood	217	361	411	76	18.5
State Total	21,325	35,119	35,885	4,386	12.2%

Appendix H

Child Victimization Rate by County * ^ 2022

County	2020 Child Population (Ages 0-17)	Number of Child Victims	Child Victims per 1,000 Population
Adams	2,832	21	7.4
Ashland	3,345	21	6.3
Barron	9,654	35	3.6
Bayfield	2,630	3	1.1
Brown	61,790	203	3.3
Buffalo	2,614	16	6.1
Burnett	2,621	27	10.3
Calumet	11,463	13	1.1
Chippewa	14,021	64	4.6
Clark	10,259	39	3.8
Columbia	12,003	20	1.7
Crawford	3,188	10	3.1
Dane	110,215	204	1.9
Dodge	16,898	20	1.2
Door	4,496	12	2.7
Douglas	8,437	26	3.1
Dunn	8,723	45	5.2
Eau Claire	21,076	92	4.4
Florence	613	1	1.6
Fond Du Lac	21,669	71	3.3
Forest	1,718	22	12.8
Grant	10,676	67	6.3
Green	7,930	14	1.8
Green Lake	4,127	23	5.6
lowa	5,205	4	0.8
Iron	869	7	8.1
Jackson	4,420	50	11.3
Jefferson	17,317	48	2.8
Juneau	5,353	41	7.7
Kenosha	37,450	279	7.4
Kewaunee	4,235	10	2.4
La Crosse	23,103	32	1.4
Lafayette	3,993	39	9.8
		1	

Appendix H

Child Victimization Rate by County * ^ 2022

2022											
County	2020 Child Population (Ages 0-17)	Number of Child Victims	Child Victims per 1,000 Population								
Langlade	3,709	50	13.5								
Lincoln	4,959	39	7.9								
Manitowoc	16,015	93	5.8								
Marathon	30,696	56	1.8								
Marinette	7,613	40	5.3								
Marquette	2,961	6	2.0								
Menominee	1,511	0	0.0								
Milwaukee	224,058	683	3.0								
Monroe	11,677	22	1.9								
Oconto	7,689	28	3.6								
Oneida	6,099	60	9.8								
Outagamie	43,675	45	1.0								
Ozaukee	18,941	39	2.1								
Pepin	1,571	1	0.6								
Pierce	8,682	6	0.7								
Polk	8,856	22	2.5								
Portage	13,439	75	5.6								
Price	2,339	18	7.7								
Racine	44,587	213	4.8								
Richland	3,680	5	1.4								
Rock	36,951	145	3.9								
Rusk	2,824	24	8.5								
Saint Croix	22,212	54	2.4								
Sauk	14,555	45	3.1								
Sawyer	3,180	13	4.1								
Shawano	8,665	15	1.7								
Sheboygan	25,049	40	1.6								
Taylor	4,646	46	9.9								
Trempealeau	7,485	29	3.9								
Vernon	7,990	11	1.4								
Vilas	3,717	26	7.0								
Walworth	20,805	44	2.1								
Washburn	2,873	24	8.4								
Washington	29,082	36	1.2								

Appendix H

Child Victimization Rate by County * ^ 2022

County	2020 Child Population (Ages 0-17)	Number of Child Victims	Child Victims per 1,000 Population
Waukesha	85,747	116	1.4
Waupaca	10,278	65	6.3
Waushara	4,322	29	6.7
Winnebago	34,759	65	1.9
Wood	15,684	67	4.3
State Total	1,258,524	3,974	3.2

^{*} The 'Number of Child Victims' column represents the counts of children victimized in a specific county. This figure is larger than the 3,965 unique maltreated children listed in the report as children may be victimized in more than one county.

Per capita measures in the 2022 report use data from the 2020 census as the denominator.

[^] Population Source: Office of Juvenile Justice 2020 Easy Access Population Profile: https://ojjdp.gov

Appendix I

Total Maltreatment Allegations by Maltreatment Type and Maltreatment Finding, by County * ^ ~ 2022

			Neg	glect			Physica	al Abuse			Sexual	Abuse			Emotion	al Abuse	
County	Total CPS Reports	Sub.	Unsub.	Not Able to Locate	Total	Sub.	Unsub.	Not Able to Locate	Total	Sub.	Unsub.	Not Able to Locate	Total	Sub.	Unsub.	Not Able to Locate	Total
Adams	112	24	82	0	106	0	33	0	33	1	19	0	20	0	0	0	0
Ashland	98	13	43	3	59	3	23	2	28	10	12	0	22	0	3	0	3
Barron	319	24	35	0	59	5	5	0	10	6	26	0	32	0	1	0	1
Bayfield	55	1	28	2	31	1	20	1	22	3	3	1	7	0	4	0	4
Brown	2,181	157	1,285	40	1,482	30	360	7	397	36	216	5	257	1	39	3	43
Buffalo	46	15	16	0	31	0	10	0	10	1	7	0	8	0	0	0	0
Burnett	161	24	99	5	128	3	34	0	37	5	10	1	16	0	1	0	1
Calumet	175	7	106	0	113	3	51	0	54	5	32	0	37	0	1	0	1
Chippewa	281	49	125	0	174	8	57	0	65	14	31	0	45	0	12	0	12
Clark	149	36	78	2	116	2	27	0	29	9	22	1	32	0	0	0	0
Columbia	240	13	151	0	164	5	53	1	59	4	35	0	39	0	9	0	9
Crawford	84	2	45	0	47	2	26	0	28	7	13	1	21	0	5	0	5
Dane	1,130	125	588	49	762	22	232	12	266	75	165	21	261	1	11	3	15
Dodge	200	11	21	2	34	5	29	1	35	6	34	2	42	0	11	0	11
Door	174	8	111	2	121	3	38	1	42	3	20	0	23	0	8	0	8
Douglas	603	19	408	10	437	5	90	2	97	5	45	5	55	0	19	1	20
Dunn	243	37	131	2	170	2	62	0	64	5	39	0	44	1	2	0	3
Eau Claire	554	62	172	5	239	18	119	0	137	24	55	1	80	1	10	0	11
Florence	9	1	4	0	5	0	3	0	3	0	1	0	1	0	0	0	0
Fond Du Lac	586	47	251	23	321	16	77	5	98	14	60	3	77	1	9	0	10
Forest	45	20	15	0	35	3	8	0	11	0	1	0	1	0	0	0	0
Grant	366	48	164	9	221	5	120	2	127	18	47	2	67	0	17	0	17

Appendix I

Total Maltreatment Allegations by Maltreatment Type and Maltreatment Finding, by County * ^ ~ 2022

		Neglect					Physica	al Abuse		Sexual Abuse				Emotional Abuse			
County	Total CPS Reports	Sub.	Unsub.	Not Able to Locate	Total	Sub.	Unsub.	Not Able to Locate	Total	Sub.	Unsub.	Not Able to Locate	Total	Sub.	Unsub.	Not Able to Locate	Total
Green	257	6	171	3	180	6	68	2	76	3	28	0	31	0	6	0	6
Green Lake	88	24	31	2	57	3	18	1	22	3	10	0	13	0	0	0	0
lowa	68	3	33	0	36	3	18	0	21	0	11	0	11	0	1	0	1
Iron	27	4	16	0	20	2	7	0	9	1	1	0	2	0	0	0	0
Jackson	212	39	97	0	136	8	36	0	44	7	40	0	47	0	5	0	5
Jefferson	348	25	32	5	62	9	18	0	27	18	19	8	45	0	2	0	2
Juneau	209	30	121	0	151	7	43	0	50	7	25	0	32	0	8	0	8
Kenosha	1,126	241	617	20	878	39	269	3	311	20	74	1	95	0	10	0	10
Kewaunee	99	6	59	1	66	4	26	0	30	0	5	0	5	0	2	0	2
La Crosse	453	7	72	1	80	4	37	0	41	23	50	1	74	0	1	0	1
Lafayette	87	25	25	0	50	5	22	0	27	11	5	0	16	0	6	0	6
Langlade	297	42	185	10	237	6	40	2	48	4	20	1	25	0	5	0	5
Lincoln	147	36	55	2	93	6	34	3	43	1	20	0	21	0	3	0	3
Manitowoc	596	75	111	0	186	14	56	0	70	14	52	0	66	2	7	0	9
Marathon	913	26	44	6	76	5	15	0	20	28	53	2	83	0	0	0	0
Marinette	159	32	86	0	118	5	45	0	50	8	14	0	22	0	6	0	6
Marquette	65	1	38	0	39	3	18	0	21	3	7	0	10	0	4	0	4
Menominee	63	0	48	0	48	0	12	0	12	0	10	0	10	0	1	3	4
Milwaukee	10,580	375	7,492	220	8,087	168	2,787	41	2,996	225	896	29	1,150	0	239	3	242
Monroe	256	15	129	6	150	3	87	1	91	7	54	2	63	0	13	0	13
Oconto	260	17	186	2	205	4	68	0	72	7	29	0	36	0	13	0	13
Oneida	281	56	181	17	254	4	28	3	35	6	16	2	24	0	5	0	5

Appendix I

Total Maltreatment Allegations by Maltreatment Type and Maltreatment Finding, by County * ^ ~ 2022

		Neglect				Physica	al Abuse			Sexual	Abuse		Emotional Abuse				
County	Total CPS Reports	Sub.	Unsub.	Not Able to Locate	Total	Sub.	Unsub.	Not Able to Locate	Total	Sub.	Unsub.	Not Able to Locate	Total	Sub.	Unsub.	Not Able to Locate	Total
Outagamie	1,256	6	239	98	343	7	91	22	120	36	64	17	117	0	13	2	15
Ozaukee	193	28	125	2	155	1	47	0	48	16	19	2	37	0	3	0	3
Pepin	42	1	26	0	27	0	3	0	3	0	6	0	6	0	6	0	6
Pierce	168	6	43	0	49	0	17	0	17	0	17	0	17	0	0	0	0
Polk	362	12	224	28	264	1	71	4	76	9	46	3	58	0	19	0	19
Portage	370	65	215	9	289	3	66	1	70	8	38	0	46	8	8	0	16
Price	33	14	11	0	25	3	3	0	6	3	2	0	5	0	0	0	0
Racine	1,427	136	621	234	991	42	358	108	508	68	177	70	315	2	72	25	99
Richland	77	3	44	0	47	1	25	0	26	2	16	0	18	0	3	0	3
Rock	1,308	106	857	11	974	26	288	0	314	25	161	0	186	1	9	0	10
Rusk	77	18	29	0	47	2	13	0	15	6	7	0	13	0	7	0	7
Saint Croix	401	34	280	0	314	5	63	0	68	22	42	0	64	0	3	0	3
Sauk	349	23	80	5	108	7	62	1	70	16	34	2	52	1	19	1	21
Sawyer	127	6	67	0	73	1	40	0	41	6	15	0	21	0	5	0	5
Shawano	211	9	127	6	142	4	53	0	57	4	16	1	21	0	3	0	3
Sheboygan	486	23	275	6	304	11	95	1	107	7	48	1	56	0	42	0	42
Taylor	124	42	42	0	84	4	23	0	27	7	16	1	24	0	4	0	4
Trempealeau	162	15	91	1	107	2	39	0	41	13	8	0	21	0	2	0	2
Vernon	168	3	89	0	92	2	44	0	46	6	20	1	27	1	17	0	18
Vilas	107	24	54	5	83	3	16	0	19	1	11	0	12	0	1	0	1
Walworth	241	19	132	3	154	3	62	1	66	25	21	0	46	0	6	0	6
Washburn	116	18	56	4	78	1	27	2	30	6	11	2	19	0	2	0	2

Appendix I

Total Maltreatment Allegations by Maltreatment Type and Maltreatment Finding, by County * ^ ~ 2022

	Neglec		glect	Physical Abuse			Sexual Abuse			Emotional Abuse							
County	Total CPS Reports	Sub.	Unsub.	Not Able to Locate	Total	Sub.	Unsub.	Not Able to Locate	Total	Sub.	Unsub.	Not Able to Locate	Total	Sub.	Unsub.	Not Able to Locate	Total
Washington	237	24	138	1	163	5	63	0	68	9	20	0	29	0	20	0	20
Waukesha	612	49	335	11	395	27	145	0	172	47	79	7	133	0	11	0	11
Waupaca	464	53	242	18	313	7	93	1	101	17	41	1	59	0	20	2	22
Waushara	139	22	71	0	93	2	31	0	33	10	28	0	38	0	4	0	4
Winnebago	1,099	37	142	8	187	8	102	0	110	23	90	0	113	0	0	0	0
Wood	361	40	223	2	265	8	56	1	65	27	48	2	77	1	3	0	4
State Total	35,119	2,664	18,665	901	22,230	635	7,225	232	8,092	1,066	3,433	199	4,698	21	801	43	865

^{*} The sum of the totals of each type of allegation may exceed the total number of reports because there may be more than one allegation per report.

[^] Alternative response assessment determinations were not included in these counts.

^{~ &#}x27;Sub.' represents substantiated maltreatment and 'Unsub.' represents unsubstantiated maltreatment. 'Not able to locate' counts are instances where a determination was incomplete as critical sources were unavailable for interview and it was impossible to make a finding.

Appendix J

County Maltreatment Allegation Substantiation Rate by Maltreatment Type * 2022

County	Neglect Substantiation Percent	Physical Abuse Substantiation Percent	Sexual Abuse Substantiation Percent	Emotional Abuse Substantiation Percent	Total County Substantiation Percent
Adams	22.6%	0.0%	5.0%	0.0%	15.7%
Ashland	22.0%	10.7%	45.5%	0.0%	23.2%
Barron	40.7%	50.0%	18.8%	0.0%	34.3%
Bayfield	3.2%	4.5%	42.9%	0.0%	7.8%
Brown	10.6%	7.6%	14.0%	2.3%	10.3%
Buffalo	48.4%	0.0%	12.5%	0.0%	32.7%
Burnett	18.8%	8.1%	31.3%	0.0%	17.6%
Calumet	6.2%	5.6%	13.5%	0.0%	7.3%
Chippewa	28.2%	12.3%	31.1%	0.0%	24.0%
Clark	31.0%	6.9%	28.1%	0.0%	26.6%
Columbia	7.9%	8.5%	10.3%	0.0%	8.1%
Crawford	4.3%	7.1%	33.3%	0.0%	10.9%
Dane	16.4%	8.3%	28.7%	6.7%	17.1%
Dodge	32.4%	14.3%	14.3%	0.0%	18.0%
Door	6.6%	7.1%	13.0%	0.0%	7.2%
Douglas	4.3%	5.2%	9.1%	0.0%	4.8%
Dunn	21.8%	3.1%	11.4%	33.3%	16.0%
Eau Claire	25.9%	13.1%	30.0%	9.1%	22.5%
Florence	20.0%	0.0%	0.0%	0.0%	11.1%
Fond Du Lac	14.6%	16.3%	18.2%	10.0%	15.4%
Forest	57.1%	27.3%	0.0%	0.0%	48.9%
Grant	21.7%	3.9%	26.9%	0.0%	16.4%
Green	3.3%	7.9%	9.7%	0.0%	5.1%
Green Lake	42.1%	13.6%	23.1%	0.0%	32.6%
Iowa	8.3%	14.3%	0.0%	0.0%	8.7%
Iron	20.0%	22.2%	50.0%	0.0%	22.6%
Jackson	28.7%	18.2%	14.9%	0.0%	23.3%
Jefferson	40.3%	33.3%	40.0%	0.0%	38.2%
Juneau	19.9%	14.0%	21.9%	0.0%	18.3%
Kenosha	27.4%	12.5%	21.1%	0.0%	23.2%
Kewaunee	9.1%	13.3%	0.0%	0.0%	9.7%
La Crosse	8.8%	9.8%	31.1%	0.0%	17.3%

Appendix J

County Maltreatment Allegation Substantiation Rate by Maltreatment Type * 2022

		202			
County	Neglect Substantiation Percent	Physical Abuse Substantiation Percent	Sexual Abuse Substantiation Percent	Emotional Abuse Substantiation Percent	Total County Substantiation Percent
Lafayette	50.0%	18.5%	68.8%	0.0%	41.4%
Langlade	17.7%	12.5%	16.0%	0.0%	16.5%
Lincoln	38.7%	14.0%	4.8%	0.0%	26.9%
Manitowoc	40.3%	20.0%	21.2%	22.2%	31.7%
Marathon	34.2%	25.0%	33.7%	0.0%	33.0%
Marinette	27.1%	10.0%	36.4%	0.0%	23.0%
Marquette	2.6%	14.3%	30.0%	0.0%	9.5%
Menominee	0.0%	0.0%	0.0%	0.0%	0.0%
Milwaukee	4.6%	5.6%	19.6%	0.0%	6.2%
Monroe	10.0%	3.3%	11.1%	0.0%	7.9%
Oconto	8.3%	5.6%	19.4%	0.0%	8.6%
Oneida	22.0%	11.4%	25.0%	0.0%	20.8%
Outagamie	1.7%	5.8%	30.8%	0.0%	8.2%
Ozaukee	18.1%	2.1%	43.2%	0.0%	18.5%
Pepin	3.7%	0.0%	0.0%	0.0%	2.4%
Pierce	12.2%	0.0%	0.0%	0.0%	7.2%
Polk	4.5%	1.3%	15.5%	0.0%	5.3%
Portage	22.5%	4.3%	17.4%	50.0%	20.0%
Price	56.0%	50.0%	60.0%	0.0%	55.6%
Racine	13.7%	8.3%	21.6%	2.0%	13.0%
Richland	6.4%	3.8%	11.1%	0.0%	6.4%
Rock	10.9%	8.3%	13.4%	10.0%	10.6%
Rusk	38.3%	13.3%	46.2%	0.0%	31.7%
Saint Croix	10.8%	7.4%	34.4%	0.0%	13.6%
Sauk	21.3%	10.0%	30.8%	4.8%	18.7%
Sawyer	8.2%	2.4%	28.6%	0.0%	9.3%
Shawano	6.3%	7.0%	19.0%	0.0%	7.6%
Sheboygan	7.6%	10.3%	12.5%	0.0%	8.1%
Taylor	50.0%	14.8%	29.2%	0.0%	38.1%
Trempealeau	14.0%	4.9%	61.9%	0.0%	17.5%
Vernon	3.3%	4.3%	22.2%	5.6%	6.6%
Vilas	28.9%	15.8%	8.3%	0.0%	24.3%

Appendix J

County Maltreatment Allegation Substantiation Rate by Maltreatment Type * 2022

County	Neglect Substantiation Percent	Physical Abuse Substantiation Percent	Sexual Abuse Substantiation Percent	Emotional Abuse Substantiation Percent	Total County Substantiation Percent
Walworth	12.3%	4.5%	54.3%	0.0%	17.3%
Washburn	23.1%	3.3%	31.6%	0.0%	19.4%
Washington	14.7%	7.4%	31.0%	0.0%	13.6%
Waukesha	12.4%	15.7%	35.3%	0.0%	17.3%
Waupaca	16.9%	6.9%	28.8%	0.0%	15.6%
Waushara	23.7%	6.1%	26.3%	0.0%	20.2%
Winnebago	19.8%	7.3%	20.4%	0.0%	16.6%
Wood	15.1%	12.3%	35.1%	25.0%	18.5%
State Total	12.0%	7.8%	22.7%	2.4%	12.2%

Appendix K

Count and Percentage of CPS Initial Assessments by Maltreater Relationship, by County * 2022

County	Total CPS Initial Assessments	Primary Caregiver CPS Initial Assessments	Primary Caregiver CPS Initial Assessment Percent	Secondary and Non-Caregiver CPS Initial Assessments	Secondary and Non-Caregiver CPS Initial Assessment Percent
Adams	64	62	96.9%	2	3.1%
Ashland	49	42	85.7%	7	14.3%
Barron	188	182	96.8%	6	3.2%
Bayfield	34	33	97.1%	1	2.9%
Brown	1,310	1,200	91.6%	110	8.4%
Buffalo	32	30	93.8%	2	6.3%
Burnett	90	82	91.1%	8	8.9%
Calumet	96	88	91.7%	8	8.3%
Chippewa	184	176	95.7%	8	4.3%
Clark	84	76	90.5%	8	9.5%
Columbia	153	143	93.5%	10	6.5%
Crawford	57	52	91.2%	5	8.8%
Dane	739	664	89.9%	75	10.1%
Dodge	162	159	98.1%	3	1.9%
Door	99	97	98.0%	2	2.0%
Douglas	381	373	97.9%	7	1.8%
Dunn	147	137	93.2%	10	6.8%
Eau Claire	332	305	91.9%	27	8.1%
Florence	7	7	100.0%	0	0.0%
Fond Du Lac	376	357	94.9%	19	5.1%
Forest	30	30	100.0%	0	0.0%
Grant	218	205	94.0%	13	6.0%
Green	179	172	96.1%	7	3.9%
Green Lake	55	51	92.7%	4	7.3%
lowa	43	37	86.0%	6	14.0%
Iron	16	13	81.3%	3	18.8%
Jackson	133	117	88.0%	16	12.0%
Jefferson	230	209	90.9%	21	9.1%
Juneau	112	107	95.5%	5	4.5%
Kenosha	654	623	95.3%	31	4.7%
Kewaunee	79	79	100.0%	0	0.0%
La Crosse	304	279	91.8%	25	8.2%
Lafayette	63	51	81.0%	12	19.0%
Langlade	160	150	93.8%	10	6.3%

Appendix K

Count and Percentage of CPS Initial Assessments by Maltreater Relationship, by County * 2022

	T. (1) OPO	Primary	Daimanna Canandinan	Secondary and	Secondary and
County	Total CPS Initial Assessments	Caregiver CPS Initial Assessments	Primary Caregiver CPS Initial Assessment Percent	Non-Caregiver CPS Initial Assessments	Non-Caregiver CPS Initial Assessment Percent
Lincoln	98	92	93.9%	6	6.1%
Manitowoc	356	324	91.0%	32	9.0%
Marathon	545	491	90.1%	54	9.9%
Marinette	102	96	94.1%	6	5.9%
Marquette	46	44	95.7%	2	4.3%
Menominee	38	37	97.4%	1	2.6%
Milwaukee	6,351	5,854	92.2%	497	7.8%
Monroe	163	148	90.8%	15	9.2%
Oconto	138	135	97.8%	3	2.2%
Oneida	170	166	97.6%	4	2.4%
Outagamie	718	678	94.4%	40	5.6%
Ozaukee	121	103	85.1%	18	14.9%
Pepin	25	25	100.0%	0	0.0%
Pierce	86	84	97.7%	2	2.3%
Polk	222	203	91.4%	19	8.6%
Portage	212	205	96.7%	7	3.3%
Price	19	19	100.0%	0	0.0%
Racine	847	758	89.5%	89	10.5%
Richland	52	49	94.2%	3	5.8%
Rock	765	721	94.2%	44	5.8%
Rusk	45	40	88.9%	5	11.1%
Saint Croix	252	238	94.4%	14	5.6%
Sauk	224	204	91.1%	20	8.9%
Sawyer	76	68	89.5%	8	10.5%
Shawano	126	123	97.6%	3	2.4%
Sheboygan	300	292	97.3%	8	2.7%
Taylor	72	68	94.4%	4	5.6%
Trempealeau	97	86	88.7%	11	11.3%
Vernon	105	99	94.3%	6	5.7%
Vilas	65	64	98.5%	1	1.5%
Walworth	149	131	87.9%	18	12.1%
Washburn	82	79	96.3%	3	3.7%
Washington	150	142	94.7%	8	5.3%
Waukesha	414	366	88.4%	48	11.6%

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Appendix K

Count and Percentage of CPS Initial Assessments by Maltreater Relationship, by County * 2022

County	Total CPS Initial Assessments	Primary Caregiver CPS Initial Assessments	Primary Caregiver CPS Initial Assessment Percent	Secondary and Non-Caregiver CPS Initial Assessments	Secondary and Non-Caregiver CPS Initial Assessment Percent
Waupaca	270	257	95.2%	13	4.8%
Waushara	78	70	89.7%	8	10.3%
Winnebago	679	631	92.9%	48	7.1%
Wood	217	203	93.5%	14	6.5%
State Total	21,325	19,771	92.7%	1,553	7.3%

^{* &#}x27;Primary Caregiver CPS Initial Assessments (IA)' includes the following types of IAs: IA Primary, IA Narrative and IA Primary – Alternative Response (AR).

Appendix L

Safety Assessment Results in Primary Caregiver CPS Initial Assessments, by County * 2022

County	Primary Caregiver CPS Initial Assessments	Number of 'Safe' Safety Decisions	Number of 'Unsafe' Safety Decisions	Percent of Safety Decisions found to be 'Unsafe'
Adams	62	55	7	11.3%
Ashland	42	34	8	19.0%
Barron	182	132	50	27.5%
Bayfield	33	31	2	6.1%
Brown	1,200	1,086	114	9.5%
Buffalo	30	21	9	30.0%
Burnett	82	72	10	12.2%
Calumet	88	82	6	6.8%
Chippewa	176	139	37	21.0%
Clark	76	61	15	19.7%
Columbia	143	123	20	14.0%
Crawford	52	38	14	26.9%
Dane	664	599	65	9.8%
Dodge	159	143	16	10.1%
Door	97	86	11	11.3%
Douglas	373	333	40	10.7%
Dunn	137	109	28	20.4%
Eau Claire	305	264	41	13.4%
Florence	7	7	0	0.0%
Fond Du Lac	357	309	48	13.4%
Forest	30	22	8	26.7%
Grant	205	185	20	9.8%
Green	172	159	13	7.6%
Green Lake	51	43	8	15.7%
Iowa	37	35	2	5.4%
Iron	13	11	2	15.4%
Jackson	117	90	27	23.1%
Jefferson	209	181	28	13.4%
Juneau	107	87	20	18.7%
Kenosha^	623	260	36	5.8%
Kewaunee	79	60	19	24.1%
La Crosse	279	249	30	10.8%
Lafayette	51	42	9	17.6%
Langlade	150	116	34	22.7%

Safety Assessment Results in Primary Caregiver CPS Initial Assessments, by County * 2022

Appendix L

County	Primary Caregiver CPS Initial Assessments	Number of 'Safe' Safety Decisions	Number of 'Unsafe' Safety Decisions	Percent of Safety Decisions found to be 'Unsafe'
Lincoln	92	65	27	29.3%
Manitowoc	324	270	54	16.7%
Marathon	491	451	40	8.1%
Marinette	96	77	19	19.8%
Marquette	44	38	6	13.6%
Menominee	37	37	0	0.0%
Milwaukee	5,854	5,336	518	8.8%
Monroe	148	139	9	6.1%
Oconto	135	112	23	17.0%
Oneida	166	129	37	22.3%
Outagamie	678	614	64	9.4%
Ozaukee	103	85	18	17.5%
Pepin	25	21	4	16.0%
Pierce	84	70	14	16.7%
Polk	203	187	16	7.9%
Portage	205	162	43	21.0%
Price	19	11	8	42.1%
Racine	758	703	54	7.1%
Richland	49	42	7	14.3%
Rock	721	669	52	7.2%
Rusk	40	32	8	20.0%
Saint Croix	238	181	57	23.9%
Sauk	204	169	35	17.2%
Sawyer	68	61	7	10.3%
Shawano	123	106	17	13.8%
Sheboygan	292	252	40	13.7%
Taylor	68	48	20	29.4%
Trempealeau	86	72	14	16.3%
Vernon	99	88	11	11.1%
Vilas	64	48	16	25.0%
Walworth	131	117	14	10.7%
Washburn	79	70	9	11.4%
Washington	142	116	26	18.3%
Waukesha^	366	277	23	6.3%

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Appendix L

Safety Assessment Results in Primary Caregiver CPS Initial Assessments, by County * 2022

County	Primary Caregiver CPS Initial Assessments	Number of 'Safe' Safety Decisions	Number of 'Unsafe' Safety Decisions	Percent of Safety Decisions found to be 'Unsafe'
Waupaca [^]	257	229	28	10.9%
Waushara	70	63	7	10.0%
Winnebago	631	600	31	4.9%
Wood	203	158	45	22.2%
State Total	19,771	17,163	2,214	11.2%

^{*}Primary Caregiver CPS Initial Assessments (IA) includes the following types: IA Primary, IA Narrative and IA Primary – Alternative Response (AR).

[^] There were 394 blank primary caregiver CPS Initial Assessment safety decisions, from the three counties noted above.

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Appendix M - Where to Report Child Maltreatment

To report a case of child abuse or neglect, please contact the county or tribe where the child or child's family lives. If the agency is not known, contact the closest county. The following website lists the county departments of health and human services or social services that receive and assess child maltreatment reports. Such reports may also be made to law enforcement agencies.

Please also refer to https://dcf.wisconsin.gov/reportabuse