

# Wisconsin Out-of-Home Care (OHC) Report

## Calendar Year 2023



The report is available on the internet at  
<https://dcf.wisconsin.gov/files/publications/pdf/5692.pdf>

Please email the DCF Child Welfare Research and Analytics Section at:  
[DCFCWRA@wisconsin.gov](mailto:DCFCWRA@wisconsin.gov) with any questions regarding this report.



Wisconsin Department of  
Children and Families

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# About the Wisconsin Out-of-Home Care (OHC) Report

The Out-of-Home Care (OHC) Report provides an overview of children placed in OHC throughout the 2023 calendar year. This year's report is reflective of changes compared to the prior report to better represent the current landscape and trajectory experienced by children and youth while they are in Wisconsin's out-of-home care system.

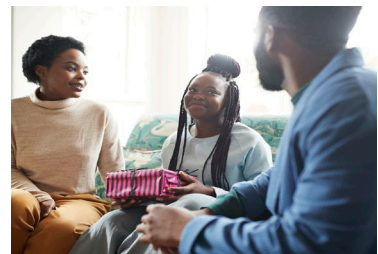
The OHC Report provides information on children in OHC placements during calendar year (CY) 2023 and on December 31, 2023. This report includes information on demographics, trends in the OHC system, placement data, and outcomes data (stability, discharges, length of stay, etc.). Counts presented in this report may differ from other published information depending on data maturity, the scrape of data utilized, or the source.

Wisconsin remains committed to continued improvements in putting families first and reducing racial disproportionality throughout the system. In 2023, the Department of Children and Families (DCF) invested more than \$11 million in in-home support and over 30,000 training hours through Wisconsin's workforce training program. Between 2019 and 2023, Wisconsin removed **4 fewer** children per day and decreased the overall number of children served in OHC by **21%**.

DCF remains committed to using data to better understand racial disparity in our system. Data are used to evaluate programs and policies, implement initiatives to correct inequities, and address disproportionality for children and families of color in the child welfare system. The data confirms DCF's commitment is critical as significant disproportionality persists throughout the OHC system for children and families of color. Though Wisconsin continues to see a decreasing trend in children in OHC, significant racial disparities persist for Black/African American children who are consistently overrepresented by **30% in multiple facets** of the child welfare system.

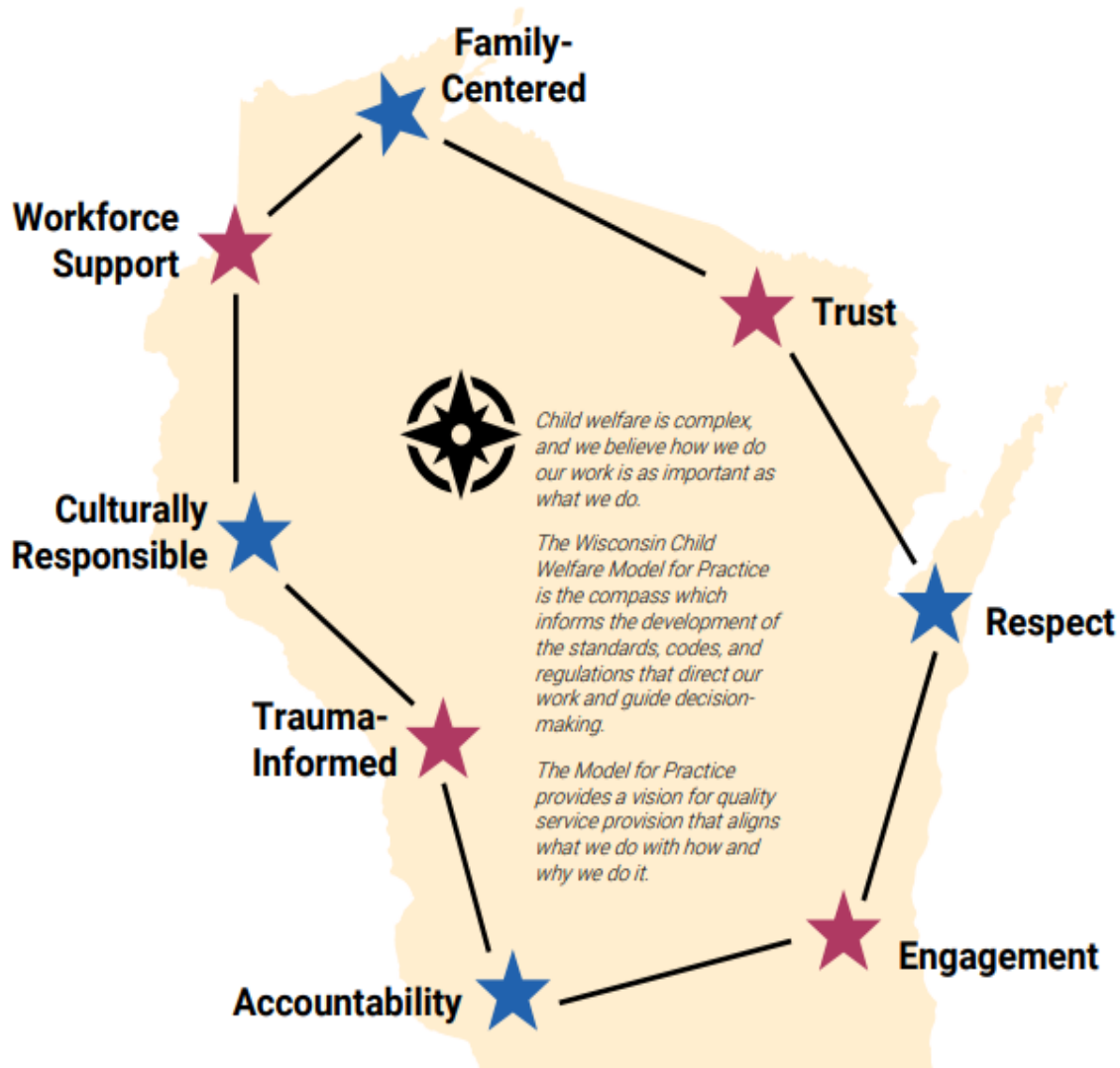
DCF thanks individuals with lived experience, local and tribal child welfare agencies, service providers, and placement providers for ensuring that all children are safe and loved members of thriving families and communities.

**Additional Resources:** For more information on current placements and placements at time of entry and exit, [see the Wisconsin OHC Dashboard](#).



# Wisconsin Child Welfare Model for Practice

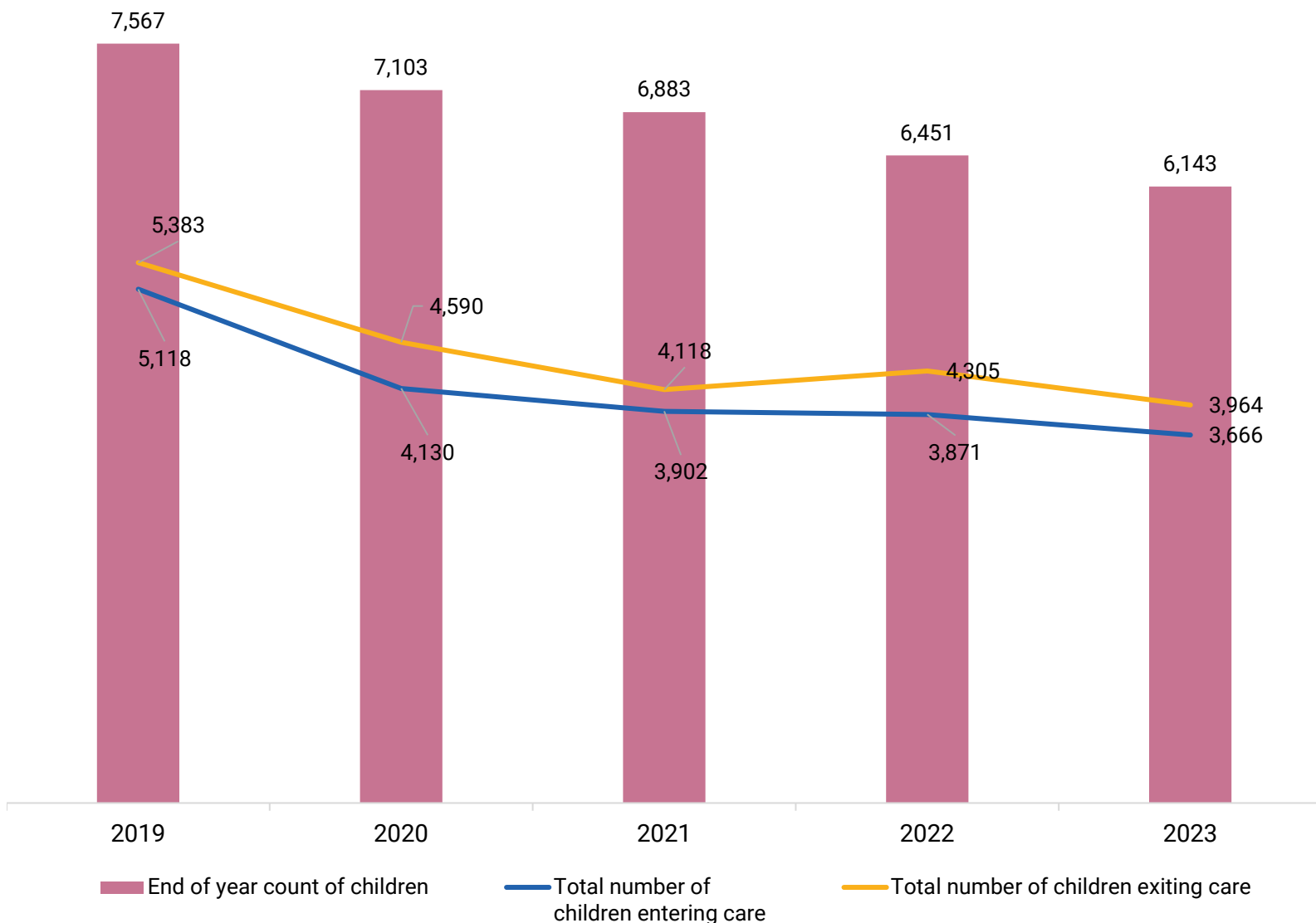
## Putting Families First



Wisconsin's child welfare services help children thrive in safe environments and empower families to provide safe, permanent, and nurturing homes for their children. Local communities and their child welfare agencies and families, with the support and guidance from federal and state partners, do this by supporting children and youth in their own homes, families, tribes, and communities whenever possible. With a focus on family and community, we will engage with children, youth, and families to expand healthy connections in their communities and tribes and to bolster resiliency in families to help them thrive.

# Wisconsin's OHC Landscape

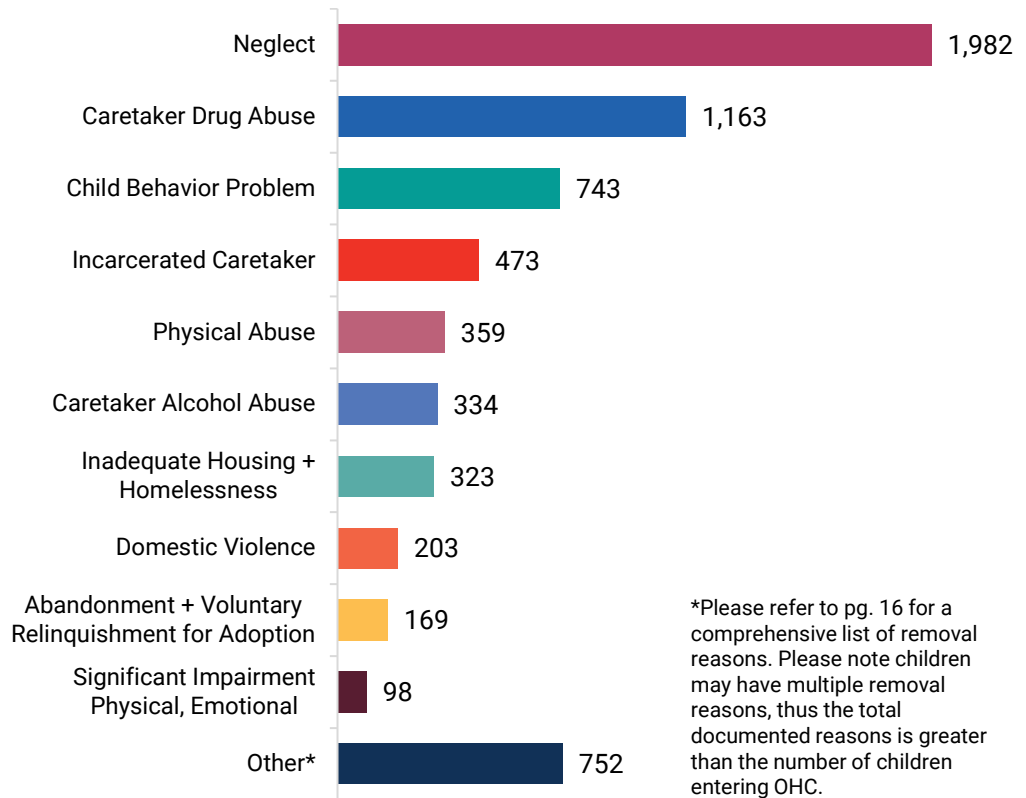
A total of **9,812** children were served in OHC in 2023. As the number of children served in OHC declines each year, there has been a **21%** reduction since 2019. In this same time frame, Wisconsin has seen a **28%** decrease in children entering OHC. If Wisconsin continues this trend, the state should continue to see fewer children in OHC in the future.



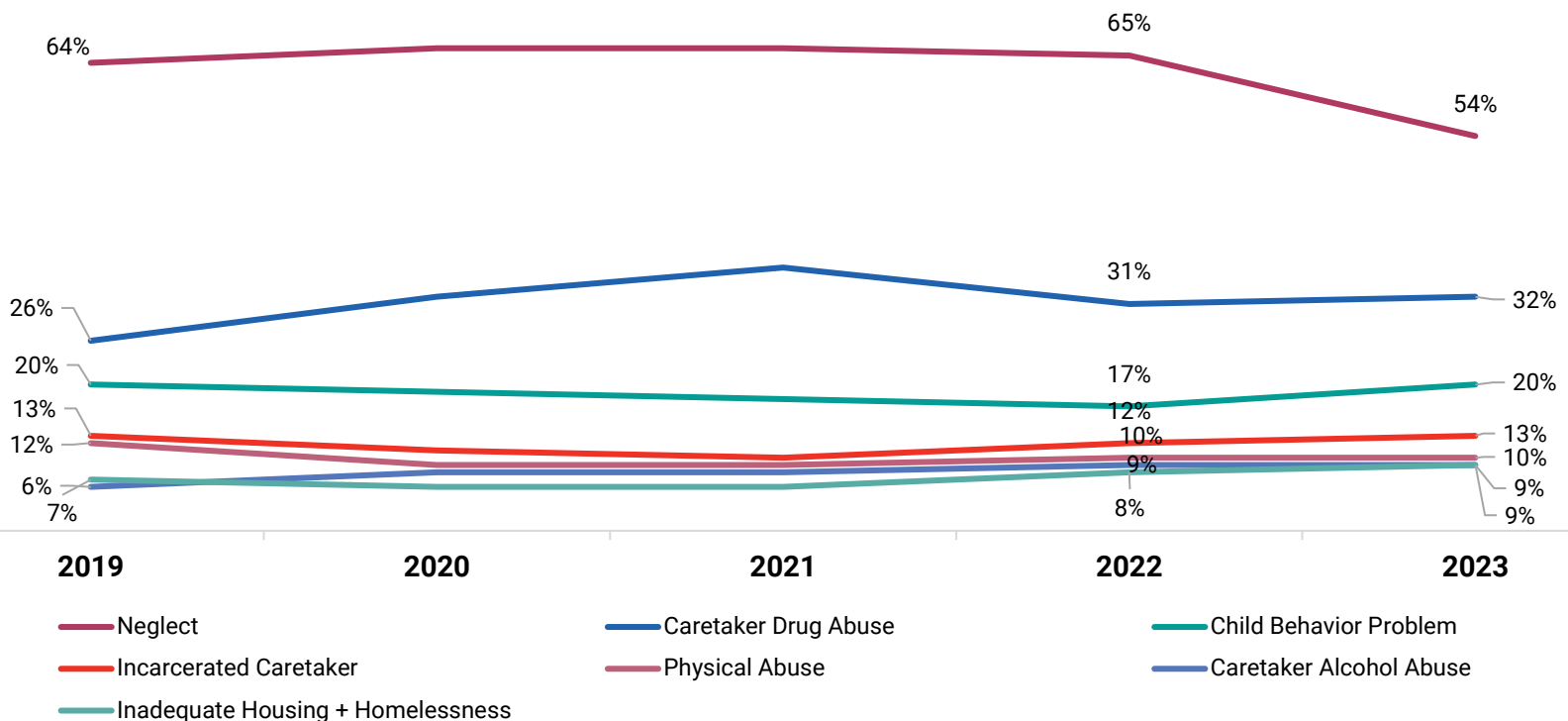
# Who is entering OHC?

Over the last decade, neglect has continued to be the primary identified reason for removal. While the number of children entering OHC due to neglect is decreasing, it remains the most prevalent reason for children entering OHC, with nearly **54%** of children having at least one removal reason identified as neglect. Compared to the prior year, there was a reduction in **11 percentage points** of children entering OHC due to neglect and an increase in children entering due to caretaker drug abuse, child behavior, and incarcerated caretaker.

## Why are children entering into OHC?



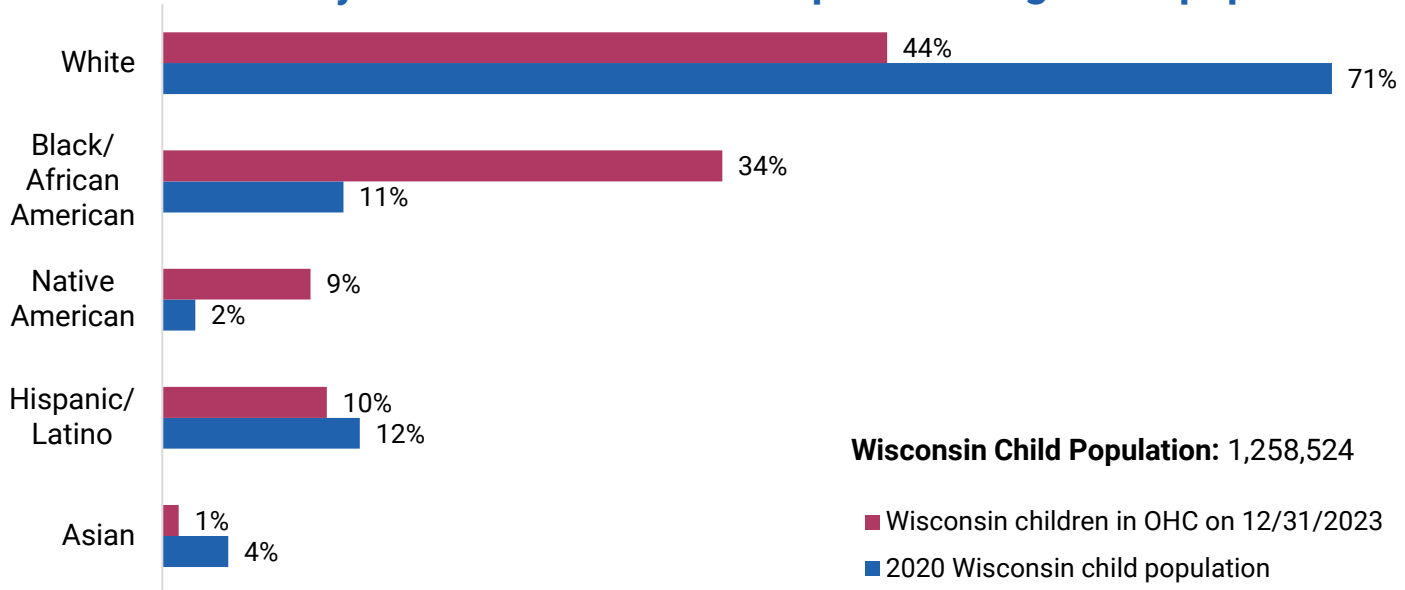
## Trends of the top seven removal reason rates of the past 5 years





# Who is in OHC?

## Race and ethnicity of children in OHC compared with general population\*^



The data on this page are a count of **6,143** children residing in OHC on 12/31/2023.

Although the overall number of children in OHC decreased from 2019 to 2023, the population of children in OHC who are Black/African American increased from **31% to 34%**. The Black/African American children's entry and OHC rate is **3x** higher than the Black/African American children living in the state. Similarly, the Native American children's entry and OHC rate is **4.5x higher** than the Native American children living in the state.

The majority (**70%**) of children served in OHC were aged 0-11 years old. The proportions of age groups has remained constant over the past five years, even as the number of children in OHC decreased.

\*Count of Native Hawaiian/Pacific Islander and Unknown children are not shown as they make up 0% (2) and 2% (110), respectively, of children in OHC.

^The Wisconsin Child Population is as of 2020 from the Office of Juvenile Justice Easy Access Population Profile.

**3%** of children entering OHC are children with a previous adoption. This has remained consistent over the past five years. Over **60%** of this group of children entered directly into a congregate care, shelter, or institution placement.

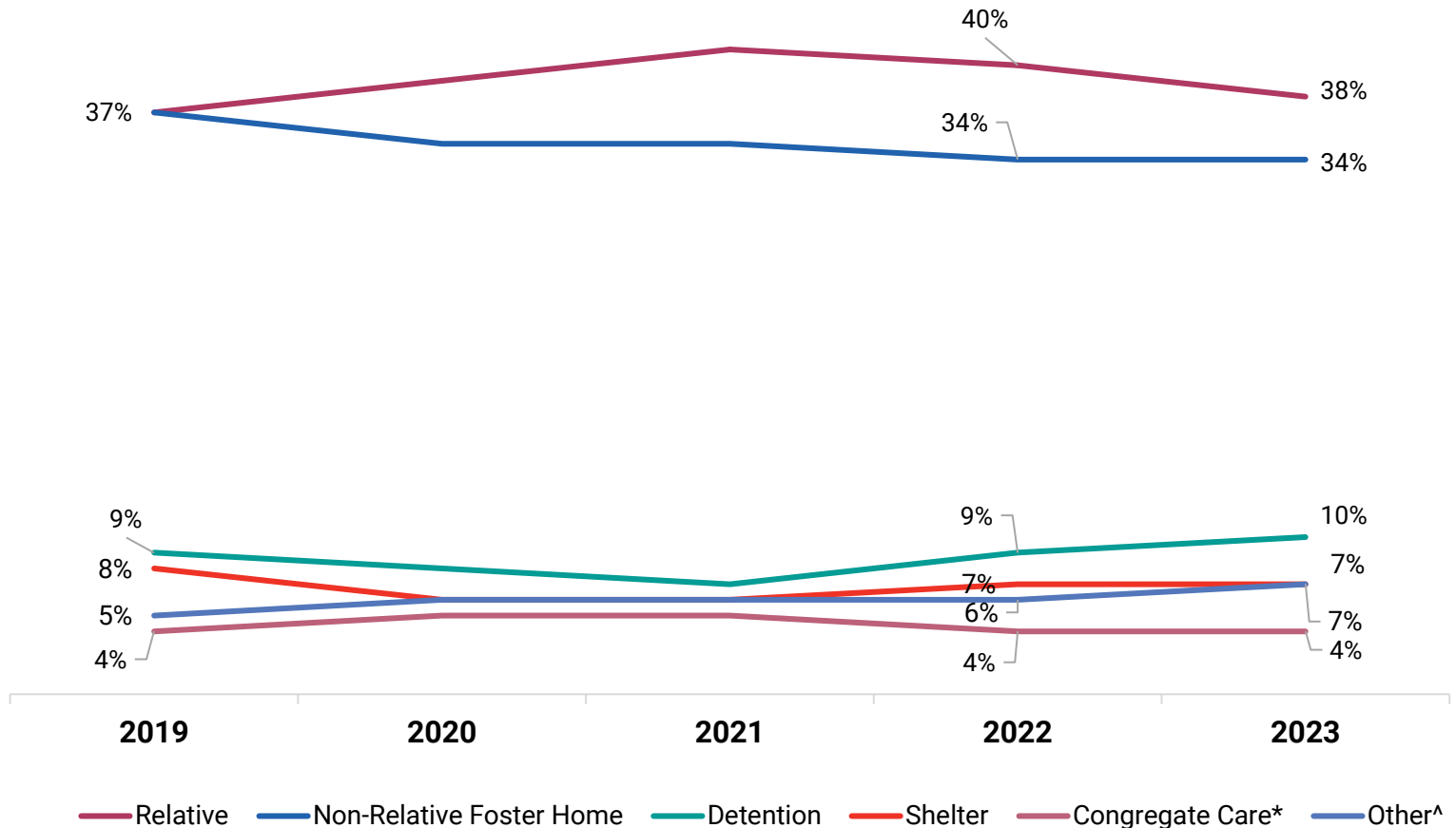
Disparities are prevalent for children who re-enter OHC post-adoption, disproportionately affecting Black/African American and Native American children. In 2023, Black/African American children comprised **30%** of OHC entries but comprised **42%** of re-entries post-adoption.



# Initial Placement Impacts Child's Experience in OHC

In 2023, **62%** of children in Wisconsin were not placed with a relative when they first entered OHC. This is an increase of **2** percentage points from the previous year, showing a shift away from placing children with a family member. Children's initial placement matters as exposure to the child welfare system inflicts lasting trauma. If OHC is necessary, children should be placed with a relative, and only when that is not an option should the next least restrictive setting be considered.

## Where are children placed when they *first* enter OHC?



Total : 3,666

\*Congregate care placements include RCCs and Group Homes.

^Other placements include Institutions, Supervised Independent Living, and Missing from OHC placements.

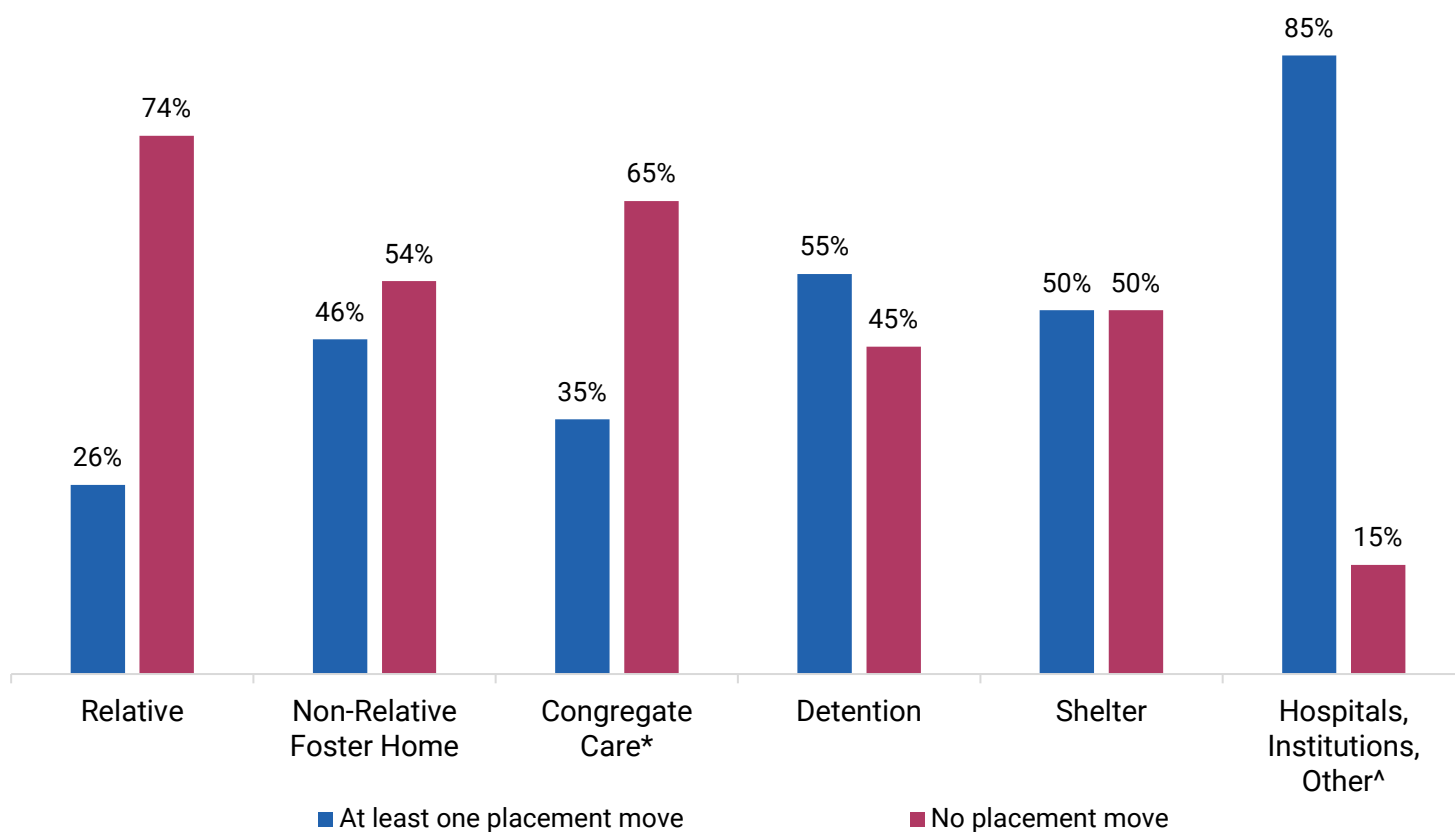




# Initial Placement Impacts Child's Experience in OHC

When children are placed with relatives, they are less likely to experience subsequent placement moves. In 2023, of all children initially placed with a relative, **74%** did not experience any placement changes during 2023.

## Children's stability in OHC impacted by initial placement



In 2023, children **initially** placed with a non-relative foster home changed placements twice as often as children initially placed with a relative. Children initially placed in non-family settings fared worse. While this may seem small, remember every move a child makes in OHC is a change to their structure and routine. DCF is continuing to implement strategies to improve a child's stability in OHC.

\*Congregate care placements include RCCs and Group Homes.

^Other placements include Institutions, Supervised Independent Living, and Missing from OHC placements.

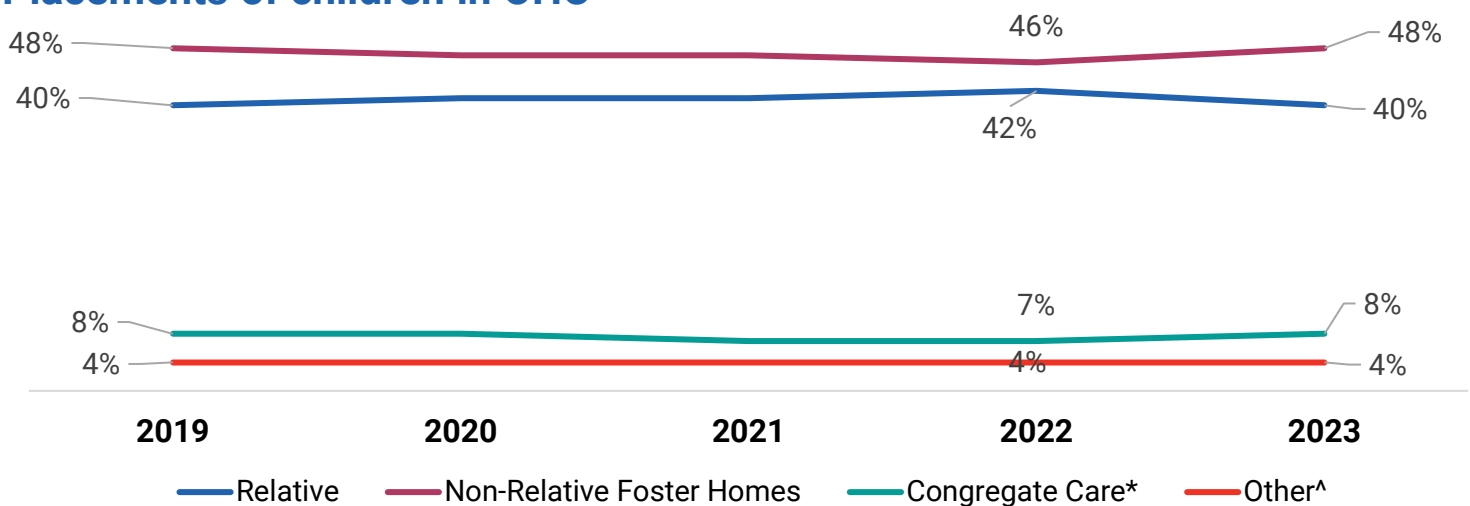


# Relative Placement is Best for Children

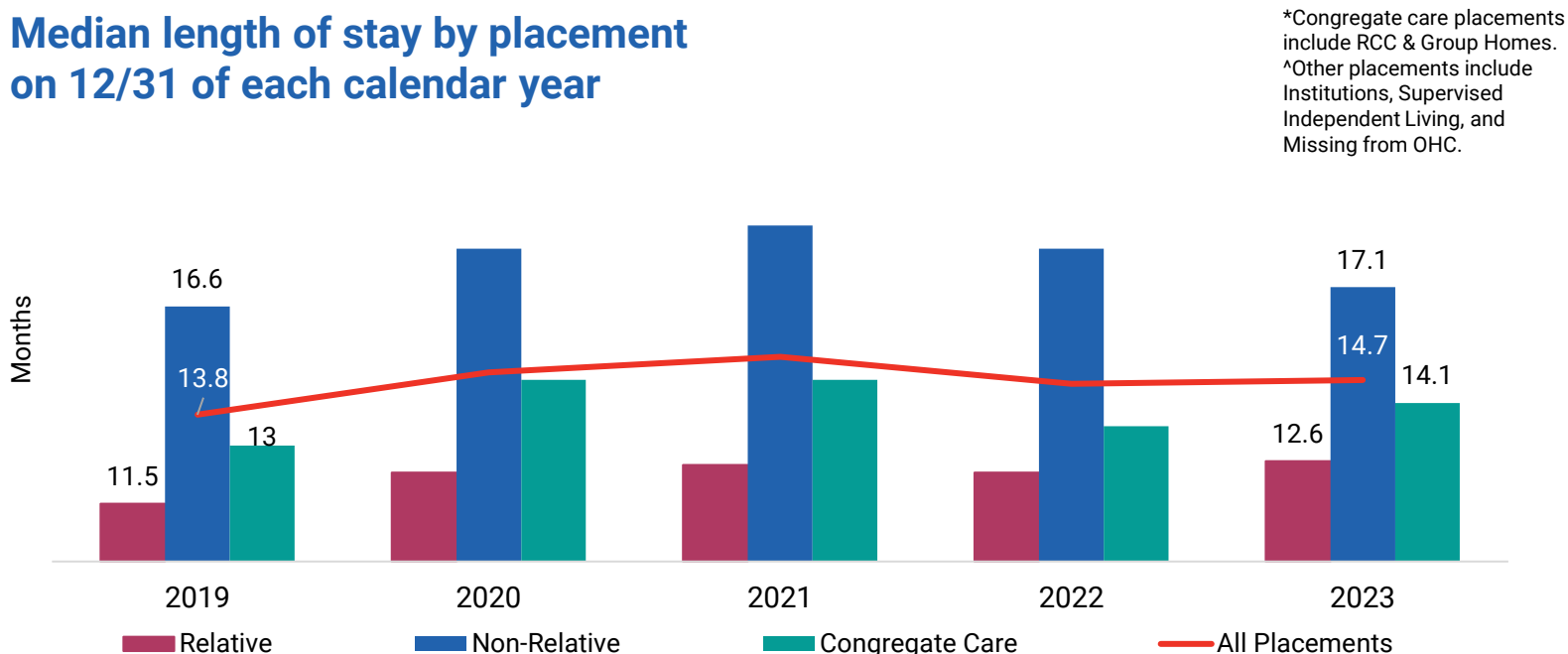
If a child needs to be placed in OHC, placing children with a family member is preferred as it is the best way to maintain family connections.

Compared to the prior year, children in OHC saw a decrease in placement with a family member. As of 12/31/2023, placements in family-like settings made up a majority of OHC placements (**88%**), including **40%** of children placed with relatives and **48%** with non-relative foster homes. The median length of stay for children placed with a relative was five months less than children placed in any other type of placement.

## Placements of children in OHC



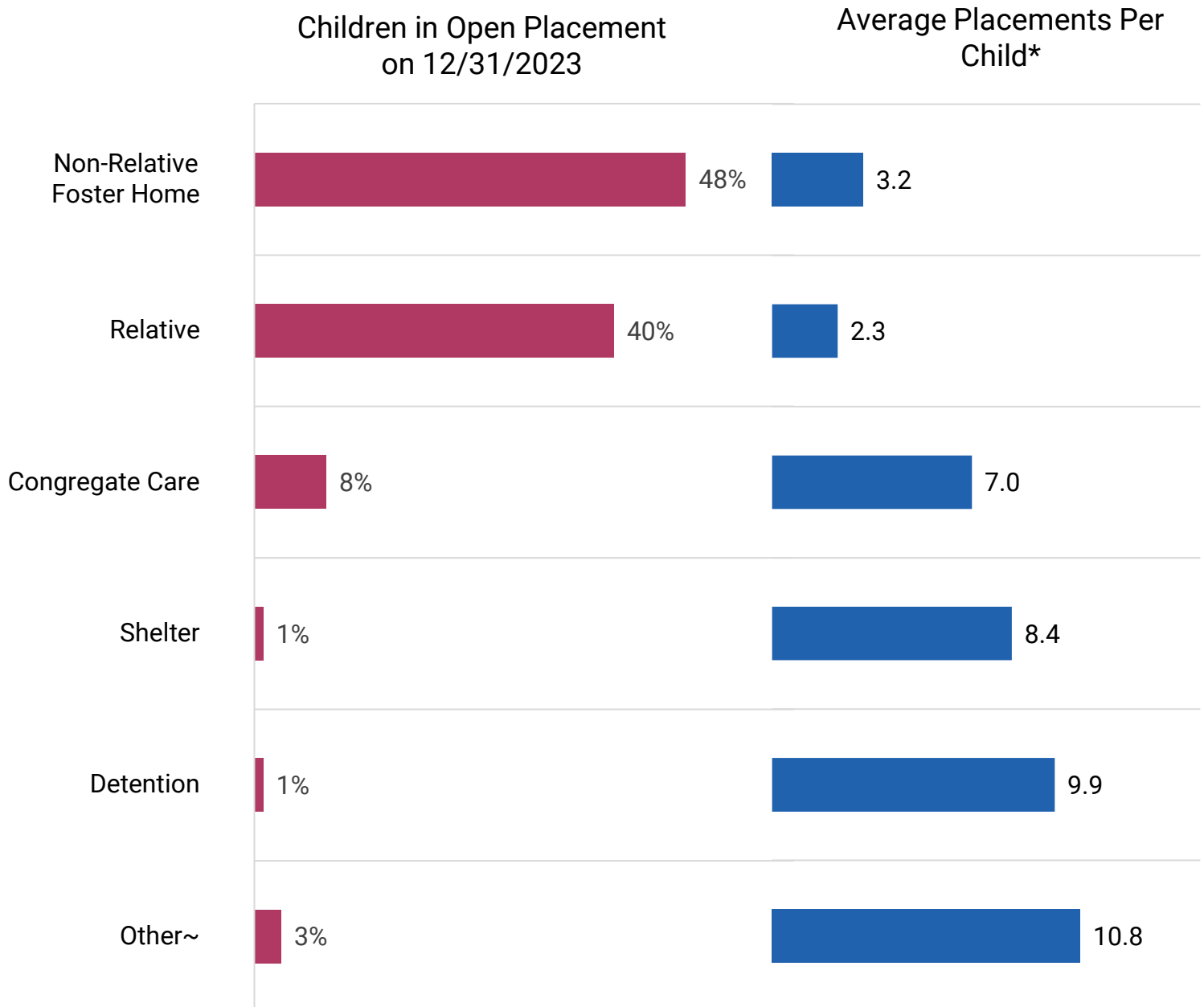
## Median length of stay by placement on 12/31 of each calendar year



\*Congregate care placements include RCC & Group Homes.  
^Other placements include Institutions, Supervised Independent Living, and Missing from OHC.

# Placement Stability

## Placement proportions and average placements



The benefits of placing children with a relative are seen throughout a child's experience in OHC. Children in relative settings experienced the fewest placement moves. Of the children in OHC at the end of the year, those in relative foster homes experienced fewer placements throughout their time in OHC. Conversely, children experience more placements in their lifetime when placed in non-family settings.

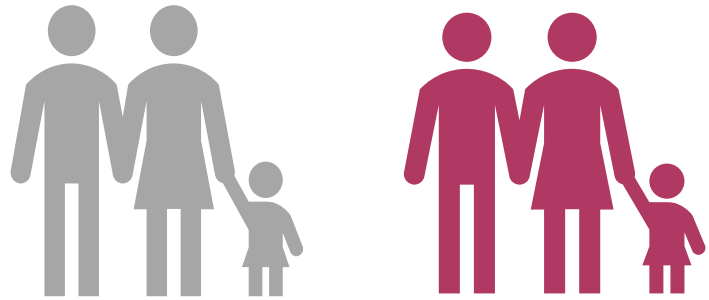
\*Count of placements provide a 10-years history of placement data from 1/1/2014- to 12/31/2023.



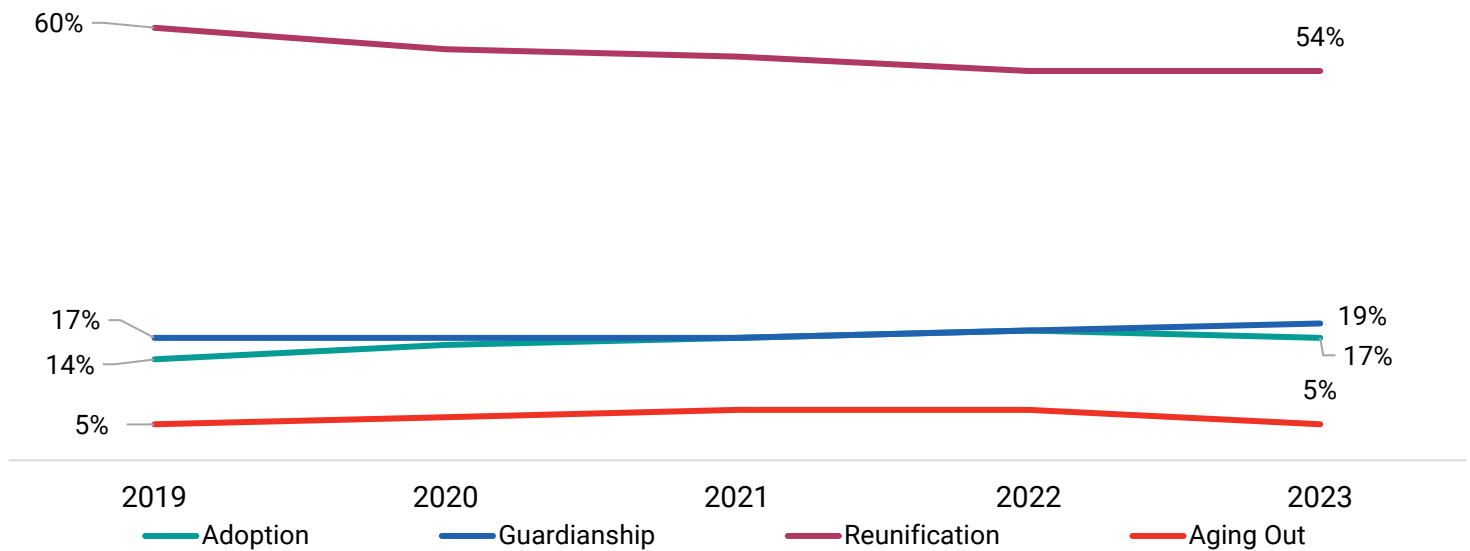
# Supporting Children Leaving OHC

Returning children to their families and known communities is the most desirable outcome for children leaving OHC. In 2023, **90%** of children who exited OHC achieved legal permanency. Over the past five years, while children who exited OHC due to adoption and guardianship slightly increased, reunification decreased.

**Over 50%** of Wisconsin children in OHC return home to their family.



## Discharges over time



In 2023, **56%** of the youth that aged out were in OHC for **over 2 years**.

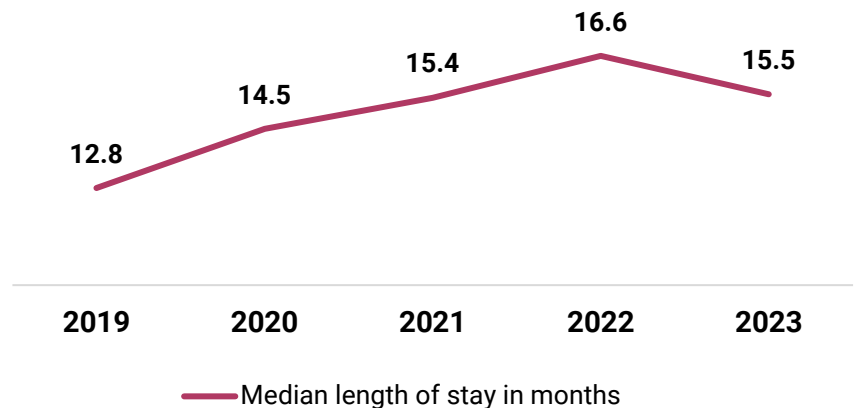
When reunification is not possible, adoption and guardianship are considered other options of legal permanency for the child. In 2023, **17%** of children were adopted and **19%** discharged to guardianship.

# Supporting Children Leaving OHC

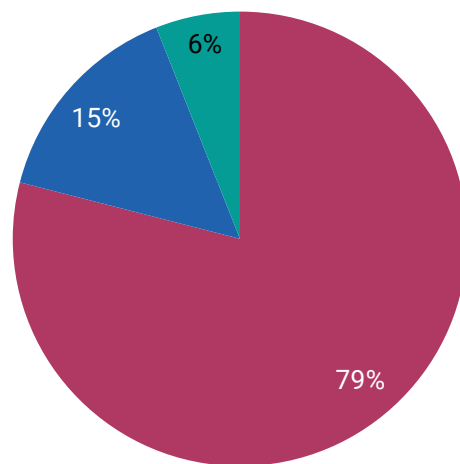
More children exited OHC (**3,964**) than entered (**3,666**) in 2023. Children have a better chance of thriving when they return to the safety and security of their life with their families.

## How long do children stay in OHC?

Length of stay in OHC decreased in 2023 from 2022. Children that exited OHC spent a *median* of **15.5 months** in OHC, while on *average* children spent **20.6 months** in OHC. This means there are some children in OHC much longer than their peers.



## Children returning to OHC



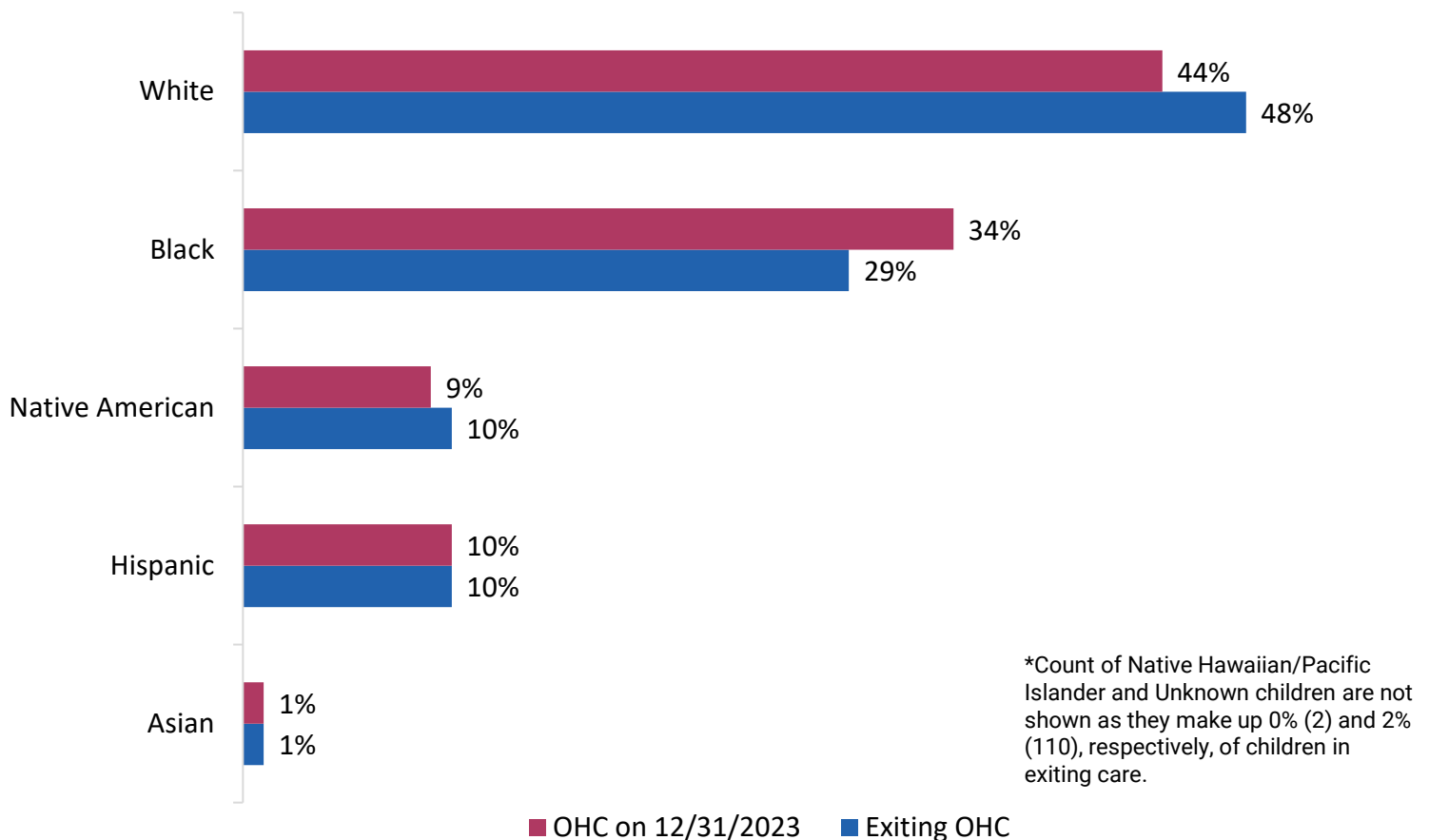
■ 1st time in care   ■ 2nd time in care   ■ 3+ times in care

As of 12/31/2023, **21%** of children in OHC have been in OHC multiple times throughout their childhood. While the [federal standard](#) for re-entry rate is **8.3%**, Wisconsin's re-entry rate was **10.4%** for children who re-entered OHC within 12 months of returning home.

# Supporting Children Leaving OHC

In 2023, **48%** of children exiting OHC were White, **29%** of children were Black/African American, **10%** of children were Hispanic/Latino, **10%** of children were Native American, and **1%** of children were Asian. The proportion of children exiting OHC by race stayed consistent for the past five years. Although more children have been exiting OHC, Black/African American children were the only group of children who exited OHC at a rate lower than the number of children that were in OHC.

## Children exiting OHC compared to children in OHC\*



In 2023, while the median time in OHC for all children aged 15 and over exiting was **12 months**, Black/African American children in this age group exiting OHC had a median of **12.6 months**.

# Frequently Asked Data Points

A total of **9,812** children were served in OHC for CY 2023

## Entry into OHC in 2023

Total entries in 2023: **3,666**

Total unique number of children entered in 2023: **3,484**

### **Race and Ethnicity:**

- **White:** 1,611, (46% of total unique children entering) | **Black/African American:** 1,035, (30%) | **Hispanic:** 380, (11%) | **Native American:** 315, (9%) | **Unknown:** 93, (3%) | **Asian:** 47, (1%) | **Native Hawaiian/Other Pacific Islander:** 3, (0.1%)

### **Sex:**

- **Female:** 1,639 (47% of total unique children entering) | **Male:** 1,845 (53%)

### **Age:**

- **0-4 :** 1,361, (39% of total unique children entering) | **5-11:** 966, (28%) | **12-14:** 556, (16%) | **15+:** 607 (17%)

### **Removal Reasons:**

- **Neglect:** 1,982, (54% of total entries)
- **Caretaker Drug Use:** 1,161, (32%)
- **Child Behavior Problem:** 743, (20%)
- **Incarceration Caretaker:** 473, (13%)
- **Physical Abuse:** 359, (10%)
- **Caretaker Alcohol Use:** 334, (9%)
- **Inadequate Housing + Homelessness:** 323 (9%)
- **Abandonment + Voluntary Relinquishment for Adoption :** 169, (5%)
- **Caretaker Significant Impairment Physical Emotional:** 98 (3%)
- **Prenatal Drug Exposure:** 93, (3%)
- **Sexual Abuse:** 70, (2%)
- **Runaway:** 70, (2%)
- **Whereabouts Unknown:** 62, (2%)
- **Child Drug Use:** 61, (2%)
- **Caretaker Death:** 59, (2%)
- **Caretaker Failure to Return:** 56, (2%)
- **Caretaker Significant Impairment Cognitive:** 50, (1%)
- **Child Diagnosed Condition:** 42, (1%)
- **Medical Neglect:** 40, (1%)
- **Child Requested Placement:** 34, (1%)
- **Psychological or Emotional Abuse:** 20, (1%)
- **Education Neglect:** 17, (0.5%)
- **Prenatal Alcohol Exposure:** 17, (0.5%)
- **Child Alcohol Use:** 16, (0.4%)
- **Inadequate Access to Mental Health Services:** 16, (0.4%)
- **Inadequate Access to Medical Services:** 11, (0.3%)
- **Tribal Title IV-E Agreement:** 9, (0.2%)
- **Sex Trafficking:** 6, (0.2%)
- **Family Conflict Related to Child's Sexual Gender:** 2, (0.1%)
- **Parental Immigration Detainment or Deportation:** 1, (0%)
- **Public Agency Title IV-E Agreement:** 0, (0%)

To compare data from prior years, please see the archived list of OHC Reports on the [Child Welfare Reports and Dashboard page](#).





# Frequently Asked Data Points

A total of **9,812** children were served in OHC for CY 2023

## Children in OHC on 12/31/2023

Children in OHC on 12/31/2023: **6,143**

### Race/Ethnicity:

- **White:** 2,702, (44%) | **Black/African American:** 2,069, (34%) | **Hispanic:** 611, (10%) | **Native American:** 567, (9%) | **Unknown:** 110, (2%) | **Asian:** 82, (1%) | **Native Hawaiian/Other Pacific Islander:** 2, (0%)

### Sex:

- **Female:** 2,978, (48%) | **Male:** 3,165, (52%)

### Age:

- **0-4 :** 2,201, (36%) | **5-11:** 2,069, (34%) | **12-14:** 808, (13%) | **15+:** 1,065, (17%)

### Disability:

- **Total number of children:** 954, 16% of total OHC population
- **Emotionally Disturbed:** 710, (74% of total number of children with a disability)
- **ADHD:** 457, (48%) | **Anxiety:** 276, (29%)
- **Other Diagnosed Conditions(s):** 271, (28%)
- **Depression:** 199, (21%)
- **Mental/Emotional Disorders:** 177, (19%)
- **Autism Spectrum Disorder:** 102, (11%)
- **Developmental Delay:** 88, (9%)
- **Learning Disability:** 84, (9%)
- **Asthma:** 81, (8%)
- **Reactive Attachment Disorder:** 73, (8%)
- **Intellectual Disability:** 57, (6%)
- **Orthopedic Impairment or Other Physical Condition:** 37, (4%)
- **Developmental Disability:** 37, (4%)
- **Serious Emotional Disturbances:** 34, (4%)
- **Seizure Disorder:** 28, (3%)
- **Serious Mental Disorders:** 24, (3%)
- **Congenital Malformation:** 22, (2%)
- **ADD:** 16, (2%)
- **Diabetes:** 8, (1%)
- **Hearing Impairment and Deafness:** 8, (1%)
- **Visual Impairment and Blindness:** 7, (1%)

**Median Length of Stay:** 14.7 months

**Average Length of Stay:** 20.8 months

### Child Level of Need:

- **LON ½:** 3,960, (64%) | **LON 3:** 607, (10%) | **LON 4:** 403, (7%) | **LON 5:** 329, (5%) | **LON 6:** 293, (5%) | **Null:** 551, (9%)

To compare data from prior years, please see the archived list of OHC Reports on the [Child Welfare Reports and Dashboard page](#).



# Frequently Asked Data Points

A total of **9,812** children were served in OHC for CY 2023

## Children Exiting OHC in 2023

Total exits in 2023: **3,964**

Total unique number of children exited in 2023: **3,854**

### Race and Ethnicity:

- **White:** 1,839, (48% of total unique children exiting) | **Black/African American:** 1,109, (29%) | **Hispanic:** 391, (10%) | **Native American:** 388, (10%) | **Unknown:** 72, (2%) | **Asian:** 51, (1%) | **Native Hawaiian/Other Pacific Islander:** 4, (0.1%)

### Sex:

- **Female:** 1,775 (46% of total unique children exiting) | **Male:** 2,079 (54%)

### Age:

- **0-4:** 1,129, (29% of total unique children exiting) | **5-11:** 1,262, (33%) | **12-14:** 516, (13%) | **15+:** 950 (25%)

### Discharge Reason:

- **Reunification:** 2,156, (54% of total exits)
- **Guardianship:** 767, (19%)
- **Adoption:** 688, (17%)
- **Aging Out:** 206, (5%)
- **Living With Other Relatives:** 50, (1%)
- **Transfer to Other Public Agency:** 38, (1%)
- **Transfer to Indian Tribe/Agency (non-IV-E):** 14, (0.4%)
- **Missing from OHC:** 13, (0.3%)
- **Transfer to Private Agency:** 9, (0.2%)
- **Death of Child:** 8, (0.2%)
- **Transfer to Youth Justice Agency:** 8, (0.2%)
- **Transfer to Mental Health Agency:** 4, (0.1%)
- **Transfer to State Title IV-E Agency:** 2, (0.1%)
- **Transfer to Tribal Title IV-E Agency:** 1, (0%)

To compare data from prior years, please see the archived list of OHC Reports on the [Child Welfare Reports and Dashboard page](#).



# Changes in the 2023 OHC Report

## 2023 Changes

### 1. Section: Who is Entering OHC?

The Adoption and Foster Care Analysis and Reporting System (AFCARS) from the Children's Bureau enacted a final rule in 2020 with new additions and revisions to the removal reasons, section 1355.44(d). This is the comprehensive list of new additions and/or revisions to the removal reason elements 72-105: runaway, whereabouts unknown, medical neglect, domestic violence, abandonment, caretaker failure to return, prenatal alcohol exposure, prenatal drug exposure, diagnosed condition, inadequate access to mental health services, inadequate access to medical services, death of caretaker, incarceration of caretaker, caretaker significant impairment cognitive, caretaker significant impairment physical emotional, relinquishment, child requested placement, sex trafficking, parental immigration detainment or deportation, family conflict related to child's sexual gender, education neglect, public agency Title IV-E agreement, Tribal title IV-E agreement, and homelessness.

### 2. Section: Who is in OHC

Added information on adopted disruptions.

### 3. Section: Initial Placement Impacts Child's Experience in OHC

Prior report included a pie chart on initial placements for one year. This year's report shows a five-year trend on initial placement settings. Children's stability bar chart in the prior report consolidated placement settings to relative, congregate care, and all other non-relative. This year's report expands placement settings to relative, non-relative foster home, congregate care, detention, shelter and other.

### 4. Section: Relative Placement is Best for Children

Prior report shows placement settings for one date. This year's report shows a five-year trend on placements of children in OHC.

### 5. Section: Placement Stability

Placement proportions and average placement chart shows a 10-year history of placements per child. Placement categories groupings have been changed to be consistent throughout the report.

### 6. Section: Supporting Children Leaving OHC

A new bar chart conveying children exiting OHC compared to children in OHC by race and ethnicity has been added to this year's report.

### 7. Section: Frequently Asked Date Points - Disability

Previous disability options: Emotionally Dysregulated, Learning Disability, Mental Disability, Other Medically Diagnosed Disability, Physical Disability, and Visual/Hearing Impaired. New choices are ADD, ADHD, Anxiety, Asthma, Autism Spectrum Disorder, Congenital Malformation, Depression, Developmental Delay, Developmental Disability, Diabetes, Emotionally Disturbed, Hearing Impairment and Deafness, Intellectual Disability, Learning Disability, Mental/Emotional Disorders, Orthopedic Impairment or Other Physical Condition, Other Diagnosed Conditions(s), Reactive Attachment Disorder, Seizure Disorder, Serious Emotional Disturbances, Serious Mental Disorders, Visual Impairment and Blindness.

### 8. Section Appendices

Added a new appendix I showing five-year entry trends by county.

### 9. Additional changes to data

A change to this data point has been made to this year's report: "An overwhelming majority of children who went missing from a congregate care setting were Black/African American girls (67%)." The data point has been updated to 40%. The language for the prior report should have been Of all girls missing in care, 67% were Black/African American girls. Removal of racial disparity in OHC section. Disparity is now weaved throughout the report.



## Appendix A

### Out-of-Home Care Provider Types

In Wisconsin, there are a variety of placement settings which can be used to best meet the needs of a given child or youth. These settings are addressed in this report and include the following:

**Foster Family Homes:** Foster family homes can include both the home of a relative (e.g. voluntary, court-ordered or long-term kinship care) and unrelated individuals. Foster family homes are licensed by local child welfare agencies based on state statutes. Receiving homes are licensed foster homes that take children on emergency placements/short term placements.

**Treatment Foster Homes:** Treatment foster homes are licensed by child placing agencies, either through a county or a private agency. Private child placing agencies are licensed by Department of Children and Families (DCF). Treatment foster homes serve children with more intensive service needs that require specialized care.

**Pre-Adoptive Homes:** Pre-adoptive foster homes are licensed by a county or public adoptions. Children are placed in pre-adoptive homes with the intention of permanency being met by adoption in the near future. Adoptions occur with both relatives or non-relatives.

**Group Homes:** A group home is a facility operated by a person licensed by DCF to provide 24 hour care for 5-8 residents. Within this report, this category includes providers with Qualified Residential Treatment Program (QRTF) certification.

**Residential Care Centers (RCCs):** RCCs are residential facilities that are operated by local child welfare agencies licensed pursuant to section 48.60 of Wisconsin Statutes for the care and maintenance of children. Children placed in a RCC have significant needs that cannot be addressed in a family setting. Within this report, this category includes providers with Qualified Residential Treatment Program (QRTF) certification.

**Shelter Care Facilities (SC):** Shelter care facilities provide short-term (not to exceed a total of 60 days), non-secure residential care and physical custody to children pending court action or voluntary placements for under 20 days or crisis stabilization services for up to 5 days.

**Detention:** A detention facility under certain circumstances can be used as an out-of-home care placement when being used as or becomes a primary physical placement of the child.

**Hospital/Mental Health Facility:** Hospital/mental health facility could be used as an out-of-home care placement when the child subsequently enters into one of the placement settings listed above or when the hospital or inpatient facility placement takes place within a current placement episode.

**Youth/Adult Correctional Facilities:** Youth/adult correctional facilities are secured facilities operated by the Department of Corrections.

**Appendix B**  
**Child Age Range by County**  
**Count and Percent of Children in Out-of-Home Care**  
**December 31, 2023**

County	0 - 4 Years		5 - 11 Years		12 - 14 Years		15 and above		Grand Total	
Statewide	2,201	36%	2,069	34%	808	13%	1,065	17%	6,143	100%
Adams	1	20%	2	40%	0	0%	2	40%	5	100%
Ashland	10	24%	11	27%	4	10%	16	39%	41	100%
Barron	13	29%	16	36%	5	11%	11	24%	45	100%
Bayfield	3	16%	6	32%	4	21%	6	32%	19	100%
Brown	134	48%	83	30%	34	12%	29	10%	280	100%
Buffalo	1	13%	5	63%	1	13%	1	13%	8	100%
Burnett	7	25%	12	43%	5	18%	4	14%	28	100%
Calumet	5	38%	5	38%	1	8%	2	15%	13	100%
Chippewa	17	40%	13	31%	6	14%	6	14%	42	100%
Clark	5	19%	11	41%	6	22%	5	19%	27	100%
Columbia	9	24%	17	45%	7	18%	5	13%	38	100%
Crawford	11	48%	7	30%	2	9%	3	13%	23	100%
Dane	61	29%	61	29%	28	13%	60	29%	210	100%
Dodge	24	31%	32	41%	9	12%	13	17%	78	100%
Door	11	46%	5	21%	7	29%	1	4%	24	100%
Douglas	26	31%	30	35%	14	16%	15	18%	85	100%
Dunn	10	24%	17	40%	5	12%	10	24%	42	100%
Eau Claire	35	30%	47	41%	14	12%	20	17%	116	100%
Florence	1	50%	0	0%	0	0%	1	50%	2	100%
Fond Du Lac	47	33%	48	34%	20	14%	28	20%	143	100%
Forest	9	39%	7	30%	3	13%	4	17%	23	100%
Grant	11	32%	13	38%	5	15%	5	15%	34	100%
Green	9	41%	5	23%	4	18%	4	18%	22	100%
Green Lake	4	80%	0	0%	1	20%	0	0%	5	100%
Iowa	1	100%	0	0%	0	0%	0	0%	1	100%
Iron	4	27%	6	40%	2	13%	3	20%	15	100%
Jackson	16	30%	19	36%	8	15%	10	19%	53	100%
Jefferson	23	47%	15	31%	6	12%	5	10%	49	100%
Juneau	19	51%	10	27%	3	8%	5	14%	37	100%
Kenosha	139	37%	141	38%	50	13%	45	12%	375	100%
Kewaunee	7	33%	7	33%	2	10%	5	24%	21	100%
La Crosse	30	41%	21	28%	12	16%	11	15%	74	100%
Lafayette	4	27%	4	27%	0	0%	7	47%	15	100%
Langlade	16	28%	19	33%	7	12%	16	28%	58	100%
Lincoln	24	49%	12	24%	4	8%	9	18%	49	100%
Manitowoc	39	28%	61	44%	21	15%	17	12%	138	100%
Marathon	48	37%	44	34%	20	15%	19	15%	131	100%
Marinette	14	35%	13	33%	7	18%	6	15%	40	100%
Marquette	1	11%	4	44%	1	11%	3	33%	9	100%
Menominee	1	11%	6	67%	2	22%	0	0%	9	100%
Milwaukee	636	37%	573	33%	210	12%	306	18%	1,725	100%
Monroe	16	37%	8	19%	8	19%	11	26%	43	100%
Oconto	13	30%	19	44%	6	14%	5	12%	43	100%
Oneida	13	34%	10	26%	9	24%	6	16%	38	100%
Outagamie	70	32%	92	41%	28	13%	32	14%	222	100%
Ozaukee	7	23%	10	33%	4	13%	9	30%	30	100%
Pepin	1	50%	0	0%	0	0%	1	50%	2	100%
Pierce	16	46%	10	29%	6	17%	3	9%	35	100%
Polk	4	17%	7	29%	6	25%	7	29%	24	100%
Portage	35	39%	29	33%	15	17%	10	11%	89	100%
Price	2	18%	5	45%	4	36%	0	0%	11	100%
Racine	66	43%	51	33%	6	4%	30	20%	153	100%
Richland	10	45%	6	27%	4	18%	2	9%	22	100%
Rock	46	47%	23	23%	10	10%	19	19%	98	100%
Rusk	3	23%	5	38%	1	8%	4	31%	13	100%
Saint Croix	22	29%	22	29%	14	19%	17	23%	75	100%
Sauk	14	26%	17	32%	10	19%	12	23%	53	100%
Sawyer	11	37%	9	30%	2	7%	8	27%	30	100%
Shawano	25	50%	14	28%	3	6%	8	16%	50	100%
Sheboygan	43	37%	25	21%	19	16%	30	26%	117	100%
State	106	38%	117	42%	31	11%	24	9%	278	100%
Taylor	6	24%	9	36%	7	28%	3	12%	25	100%
Trempealeau	9	35%	11	42%	2	8%	4	15%	26	100%
Vernon	13	34%	14	37%	5	13%	6	16%	38	100%
Vilas	19	30%	20	31%	10	16%	15	23%	64	100%
Walworth	16	37%	12	28%	5	12%	10	23%	43	100%
Washburn	3	33%	1	11%	2	22%	3	33%	9	100%
Washington	27	43%	20	32%	3	5%	13	21%	63	100%
Waukesha	24	39%	17	28%	8	13%	12	20%	61	100%
Waupaca	15	45%	9	27%	4	12%	5	15%	33	100%

**Appendix B**  
**Child Age Range by County**  
**Count and Percent of Children in Out-of-Home Care**  
**December 31, 2023**

County	0 - 4 Years		5 - 11 Years		12 - 14 Years		15 and above		Grand Total	
Waushara	8	24%	11	32%	5	15%	10	29%	34	100%
Winnebago	10	17%	24	41%	14	24%	11	19%	59	100%
Wood	42	38%	34	31%	17	15%	17	15%	110	100%

**Appendix C**  
**Child Race and Ethnicity by County**  
**Count of Children in Out-of-Home Care**  
**December 31, 2023**

County	White	Black/African American	Native American	Asian	Native Hawaiian/Other Pacific Islander	Hispanic/Latino	Unknown	Grand Total
<b>Statewide</b>	<b>2, 702</b>	<b>2, 069</b>	<b>567</b>	<b>82</b>	<b>*</b>	<b>611</b>	<b>110</b>	<b>6, 143</b>
Adams	*	0	*	0	0	0	0	*
Ashland	*	*	31	0	0	*	0	41
Barron	33	*	*	0	0	*	*	45
Bayfield	*	*	13	0	0	0	0	19
Brown	76	57	108	*	0	31	*	280
Buffalo	*	0	0	0	0	*	0	*
Burnett	14	0	13	0	0	0	*	28
Calumet	*	*	*	0	0	*	0	13
Chippewa	38	*	*	*	0	0	0	42
Clark	20	*	*	*	0	*	0	27
Columbia	21	10	*	0	0	*	0	38
Crawford	21	*	*	0	0	0	0	23
Dane	48	120	*	*	0	27	0	210
Dodge	52	15	*	0	0	*	*	78
Door	16	*	*	0	0	*	*	24
Douglas	55	11	12	0	0	*	*	85
Dunn	30	*	*	0	0	*	0	42
Eau Claire	68	26	*	*	0	10	*	116
Florence	*	0	0	0	0	0	0	*
Fond Du Lac	88	29	0	*	0	25	0	143
Forest	*	0	18	0	0	0	0	23
Grant	28	*	*	0	0	*	0	34
Green	15	*	*	0	0	*	0	22
Green Lake	*	0	0	0	0	0	*	*
Iowa	*	0	0	0	0	0	0	*
Iron	15	0	0	0	0	0	0	15
Jackson	38	*	13	0	0	0	0	53
Jefferson	40	*	0	0	0	*	*	49
Juneau	31	*	0	0	0	*	*	37
Kenosha	126	155	*	0	0	81	*	375
Kewaunee	14	*	0	0	0	*	0	21
La Crosse	46	16	*	*	0	*	*	74
Lafayette	10	*	0	0	0	*	0	15
Langlade	44	*	*	0	0	*	*	58
Lincoln	37	*	0	0	0	*	*	49
Manitowoc	87	19	10	*	0	16	0	138
Marathon	97	13	*	*	0	*	*	131
Marinette	27	*	*	0	0	*	*	40
Marquette	*	0	*	0	0	0	0	*
Menominee	0	0	*	0	0	0	0	*
Milwaukee	222	1, 197	45	20	*	205	34	1, 725
Monroe	26	*	*	0	0	*	0	43
Oconto	38	*	*	0	0	0	0	43
Oneida	32	0	*	0	0	*	0	38
Outagamie	122	42	39	0	0	17	*	222
Ozaukee	23	*	0	*	0	*	*	30
Pepin	*	0	0	0	0	0	0	*
Pierce	27	*	*	*	0	*	*	35
Polk	17	*	*	*	0	0	0	24
Portage	67	*	*	*	0	10	0	89
Price	10	0	*	0	0	0	0	11
Racine	43	91	0	0	0	19	0	153
Richland	20	*	0	0	0	*	0	22
Rock	68	22	*	0	0	*	0	98
Rusk	*	*	*	0	0	*	0	13
Saint Croix	43	16	*	*	0	*	*	75
Sauk	36	10	*	0	0	*	0	53
Sawyer	*	*	18	*	0	0	0	30
Shawano	19	*	28	*	0	0	0	50
Sheboygan	57	26	*	10	0	20	*	117
State	159	62	21	*	0	27	*	278
Taylor	19	*	*	0	0	0	*	25
Trempealeau	21	0	*	0	0	*	0	26
Vernon	33	*	0	0	0	*	*	38
Vilas	17	0	44	0	0	*	0	64
Walworth	31	*	0	0	0	*	*	43
Washburn	*	0	*	0	0	*	0	*
Washington	52	*	*	0	0	*	*	63

\*Non-zero counts representing fewer than 10 children are suppressed in order to protect the identities of the children in those subgroups.



**Appendix C**  
**Child Race and Ethnicity by County**  
**Count of Children in Out-of-Home Care**  
**December 31, 2023**

County	White	Black/African American	Native American	Asian	Native Hawaiian/Other Pacific Islander	Hispanic/Latino	Unknown	Grand Total
Waukesha	27	17	*	*	0	*	*	61
Waupaca	26	*	*	0	0	0	*	33
Waushara	20	*	0	0	0	*	*	34
Winnebago	36	17	*	0	0	*	*	59
Wood	83	11	10	0	0	*	*	110

\*Non-zero counts representing fewer than 10 children are suppressed in order to protect the identities of the children in those subgroups.

**Appendix D**  
**Placement Setting Occurrences**  
**Count and Percent of Children in Out-of-Home Care**  
**December 31, 2023**

	Placement Setting	Count	Percent
<b>Relative Foster Care/Kinship</b>	Kinship Care - Court-Ordered	1,112	18.1%
	Foster Family Home - Relative	761	12.4%
	Relative - Unlicensed	463	7.5%
	Trial Reunification	108	1.8%
	Treatment Foster Home - Relative	14	0.2%
	<b>Total</b>	<b>2,458</b>	<b>40.0%</b>
<b>Non-Relative Foster Care</b>	Foster Family Home (Non-Relative)	2,024	32.9%
	Treatment Foster Home - Non-Relative	719	11.7%
	Non-Relative-Unlicensed	111	1.8%
	Pre-Adoptive Home	68	1.1%
	Receiving Home	14	0.2%
	<b>Total</b>	<b>2,936</b>	<b>47.8%</b>
<b>Congregate Care</b>	RCC - QRTP	206	3.4%
	Group Home	138	2.2%
	GH - QRTP	97	1.6%
	RCC	44	0.7%
	<b>Total</b>	<b>485</b>	<b>7.9%</b>
<b>Other</b>	Missing From Out-of-Home Care	82	1.3%
	Supervised Independent Living	50	0.8%
	Detention	47	0.8%
	Juvenile Correctional Facility	34	0.6%
	Shelter	33	0.5%
	Hospital	15	0.2%
	Reception Center - Shelter	2	0.0%
	Reception Center - Detention	1	0.0%
	<b>Total</b>	<b>264</b>	<b>4.3%</b>
<b>Statewide</b>		<b>6,143</b>	<b>100.0%</b>

**Appendix E**  
**Placement Setting by County**  
**Count and Percent of Children in Out-of-Home Care**  
**December 31, 2023**

County	Relative Foster Care/Kinship		Non-Relative Foster Care		Congregate Care		Other		Grand Total	
<b>Statewide</b>	<b>2,458</b>	<b>40.0%</b>	<b>2,936</b>	<b>47.8%</b>	<b>485</b>	<b>7.9%</b>	<b>264</b>	<b>4.3%</b>	<b>6,143</b>	<b>100.0%</b>
Adams	2	40.0%	1	20.0%	1	20.0%	1	20.0%	5	100.0%
Ashland	14	34.1%	20	48.8%	5	12.2%	2	4.9%	41	100.0%
Barron	20	44.4%	19	42.2%	6	13.3%	0	0.0%	45	100.0%
Bayfield	8	42.1%	8	42.1%	2	10.5%	1	5.3%	19	100.0%
Brown	116	41.4%	133	47.5%	12	4.3%	19	6.8%	280	100.0%
Buffalo	2	25.0%	4	50.0%	1	12.5%	1	12.5%	8	100.0%
Burnett	19	67.9%	7	25.0%	2	7.1%	0	0.0%	28	100.0%
Calumet	8	61.5%	4	30.8%	0	0.0%	1	7.7%	13	100.0%
Chippewa	14	33.3%	25	59.5%	2	4.8%	1	2.4%	42	100.0%
Clark	12	44.4%	10	37.0%	4	14.8%	1	3.7%	27	100.0%
Columbia	23	60.5%	8	21.1%	6	15.8%	1	2.6%	38	100.0%
Crawford	18	78.3%	3	13.0%	2	8.7%	0	0.0%	23	100.0%
Dane	67	31.9%	101	48.1%	23	11.0%	19	9.0%	210	100.0%
Dodge	21	26.9%	50	64.1%	7	9.0%	0	0.0%	78	100.0%
Door	7	29.2%	17	70.8%	0	0.0%	0	0.0%	24	100.0%
Douglas	37	43.5%	40	47.1%	6	7.1%	2	2.4%	85	100.0%
Dunn	3	7.1%	36	85.7%	0	0.0%	3	7.1%	42	100.0%
Eau Claire	25	21.6%	78	67.2%	11	9.5%	2	1.7%	116	100.0%
Florence	1	50.0%	0	0.0%	1	50.0%	0	0.0%	2	100.0%
Fond Du Lac	65	45.5%	68	47.6%	3	2.1%	7	4.9%	143	100.0%
Forest	14	60.9%	6	26.1%	2	8.7%	1	4.3%	23	100.0%
Grant	12	35.3%	16	47.1%	4	11.8%	2	5.9%	34	100.0%
Green	9	40.9%	10	45.5%	3	13.6%	0	0.0%	22	100.0%
Green Lake	1	20.0%	4	80.0%	0	0.0%	0	0.0%	5	100.0%
Iowa	0	0.0%	1	100.0%	0	0.0%	0	0.0%	1	100.0%
Iron	2	13.3%	12	80.0%	1	6.7%	0	0.0%	15	100.0%
Jackson	28	52.8%	22	41.5%	2	3.8%	1	1.9%	53	100.0%
Jefferson	20	40.8%	28	57.1%	1	2.0%	0	0.0%	49	100.0%
Juneau	12	32.4%	23	62.2%	2	5.4%	0	0.0%	37	100.0%
Kenosha	186	49.6%	159	42.4%	10	2.7%	20	5.3%	375	100.0%
Kewaunee	12	57.1%	8	38.1%	1	4.8%	0	0.0%	21	100.0%
La Crosse	23	31.1%	39	52.7%	12	16.2%	0	0.0%	74	100.0%
Lafayette	10	66.7%	2	13.3%	3	20.0%	0	0.0%	15	100.0%
Langlade	26	44.8%	25	43.1%	7	12.1%	0	0.0%	58	100.0%
Lincoln	34	69.4%	13	26.5%	1	2.0%	1	2.0%	49	100.0%
Manitowoc	68	49.3%	63	45.7%	5	3.6%	2	1.4%	138	100.0%
Marathon	54	41.2%	69	52.7%	8	6.1%	0	0.0%	131	100.0%
Marinette	13	32.5%	20	50.0%	6	15.0%	1	2.5%	40	100.0%
Marquette	1	11.1%	7	77.8%	1	11.1%	0	0.0%	9	100.0%
Menominee	8	88.9%	1	11.1%	0	0.0%	0	0.0%	9	100.0%
Milwaukee	684	39.7%	780	45.2%	158	9.2%	103	6.0%	1,725	100.0%
Monroe	13	30.2%	18	41.9%	9	20.9%	3	7.0%	43	100.0%
Oconto	15	34.9%	25	58.1%	2	4.7%	1	2.3%	43	100.0%
Oneida	21	55.3%	14	36.8%	2	5.3%	1	2.6%	38	100.0%
Outagamie	105	47.3%	102	45.9%	12	5.4%	3	1.4%	222	100.0%
Ozaukee	12	40.0%	10	33.3%	6	20.0%	2	6.7%	30	100.0%
Pepin	1	50.0%	1	50.0%	0	0.0%	0	0.0%	2	100.0%
Pierce	17	48.6%	14	40.0%	3	8.6%	1	2.9%	35	100.0%
Polk	16	66.7%	3	12.5%	4	16.7%	1	4.2%	24	100.0%
Portage	42	47.2%	39	43.8%	7	7.9%	1	1.1%	89	100.0%
Price	4	36.4%	6	54.5%	1	9.1%	0	0.0%	11	100.0%

\*Note: Below are the placement settings included in different categories-

> Relative FC/Kinship: Foster Family Home (Relative), Kinship care-court ordered, relative-unlicensed, trial reunification, treatment foster home - relative.

> Non-Relative FC: Foster family home (non-relative),non-relative-unlicensed, pre-adoptive home, receiving home, treatment foster home - non relative.

> Congregate Care: Group home, GH - QRTP, RCC, and RCC - QRTP.

> Other: Adult corrections, detention, hospital, juvenile correctional facility, missing from out-of-home care, reception center detention, supervised independent living, reception center shelter, and shelter.

## Appendix E

### Placement Setting by County Count and Percent of Children in Out-of-Home Care

December 31, 2023

County	Relative Foster Care/Kinship		Non-Relative Foster Care		Congregate Care		Other		Grand Total	
Racine	62	40.5%	70	45.8%	5	3.3%	16	10.5%	153	100.0%
Richland	13	59.1%	7	31.8%	2	9.1%	0	0.0%	22	100.0%
Rock	27	27.6%	53	54.1%	10	10.2%	8	8.2%	98	100.0%
Rusk	6	46.2%	6	46.2%	1	7.7%	0	0.0%	13	100.0%
Saint Croix	31	41.3%	35	46.7%	8	10.7%	1	1.3%	75	100.0%
Sauk	17	32.1%	29	54.7%	7	13.2%	0	0.0%	53	100.0%
Sawyer	12	40.0%	11	36.7%	3	10.0%	4	13.3%	30	100.0%
Shawano	35	70.0%	13	26.0%	2	4.0%	0	0.0%	50	100.0%
Sheboygan	44	37.6%	53	45.3%	18	15.4%	2	1.7%	117	100.0%
State	60	21.6%	210	75.5%	7	2.5%	1	0.4%	278	100.0%
Taylor	9	36.0%	12	48.0%	2	8.0%	2	8.0%	25	100.0%
Trempealeau	15	57.7%	7	26.9%	2	7.7%	2	7.7%	26	100.0%
Vernon	20	52.6%	13	34.2%	4	10.5%	1	2.6%	38	100.0%
Vilas	15	23.4%	42	65.6%	6	9.4%	1	1.6%	64	100.0%
Walworth	18	41.9%	15	34.9%	4	9.3%	6	14.0%	43	100.0%
Washburn	6	66.7%	2	22.2%	1	11.1%	0	0.0%	9	100.0%
Washington	18	28.6%	35	55.6%	8	12.7%	2	3.2%	63	100.0%
Waukesha	21	34.4%	32	52.5%	5	8.2%	3	4.9%	61	100.0%
Waupaca	17	51.5%	13	39.4%	1	3.0%	2	6.1%	33	100.0%
Waushara	10	29.4%	17	50.0%	6	17.6%	1	2.9%	34	100.0%
Winnebago	14	23.7%	34	57.6%	6	10.2%	5	8.5%	59	100.0%
Wood	43	39.1%	55	50.0%	10	9.1%	2	1.8%	110	100.0%

\*Note: Below are the placement settings included in different categories-

- > Relative FC/Kinship: Foster Family Home (Relative), Kinship care-court ordered, relative-unlicensed, trial reunification, treatment foster home - relative.
- > Non-Relative FC: Foster family home (non-relative), non-relative-unlicensed, pre-adoptive home, receiving home, treatment foster home - non relative.
- > Congregate Care: Group home, GH - QRTP, RCC, and RCC - QRTP.
- > Other: Adult corrections, detention, hospital, juvenile correctional facility, missing from out-of-home care, reception center detention, supervised independent living, reception center shelter, and shelter.

**Appendix F**  
**Placement Setting Occurrences**  
**by Race/Ethnicity**  
**December 31, 2023**

Placement Setting		White	Black/African American	Native American	Hispanic/Latino	Asian	Native Hawaiian/Other Pacific Islander	Unknown	Grand Total
<b>Relative Foster Care/Kinship</b>	Kinship Care - Court-Ordered	451	396	94	115	34	0	22	1,112
	Foster Family Home - Relative	365	218	95	72	3	0	8	761
	Relative - Unlicensed	243	113	43	47	8	0	9	463
	Trial Reunification	45	35	7	18	0	0	3	108
	Treatment Foster Home - Relative	2	11	0	1	0	0	0	14
	<b>Total</b>	<b>1,106</b>	<b>773</b>	<b>239</b>	<b>253</b>	<b>45</b>	<b>0</b>	<b>42</b>	<b>2,458</b>
<b>Non-Relative Foster Care</b>	Foster Family Home (Non-Relative)	994	565	198	187	28	2	50	2,024
	Treatment Foster Home - Non-Relative	220	338	64	86	3	0	8	719
	Non-Relative-Unlicensed	36	52	10	12	0	0	1	111
	Pre-Adoptive Home	45	12	4	5	0	0	2	68
	Receiving Home	4	4	2	4	0	0	0	14
	<b>Total</b>	<b>1,299</b>	<b>971</b>	<b>278</b>	<b>294</b>	<b>31</b>	<b>2</b>	<b>61</b>	<b>2,936</b>
<b>Congregate Care</b>	RCC - QRTP	115	51	19	18	1	0	2	206
	Group Home	50	69	4	12	3	0	0	138
	GH - QRTP	33	48	6	10	0	0	0	97
	RCC	22	16	3	2	0	0	1	44
	<b>Total</b>	<b>220</b>	<b>184</b>	<b>32</b>	<b>42</b>	<b>4</b>	<b>0</b>	<b>3</b>	<b>485</b>
<b>Other</b>	Missing From Out-of-Home Care	14	58	4	4	1	0	1	82
	Detention	16	19	6	4	1	0	1	47
	Juvenile Correctional Facility	11	11	4	7	0	0	1	34
	Shelter	16	14	0	3	0	0	0	33
	Supervised Independent Living	13	32	1	4	0	0	0	50
	Hospital	7	5	2	0	0	0	1	15
	Reception Center - Shelter	0	2	0	0	0	0	0	2
	Reception Center - Detention	0	0	1	0	0	0	0	1
	<b>Total</b>	<b>77</b>	<b>141</b>	<b>18</b>	<b>22</b>	<b>2</b>	<b>0</b>	<b>4</b>	<b>264</b>
<b>Statewide</b>		<b>2,702</b>	<b>2,069</b>	<b>567</b>	<b>611</b>	<b>82</b>	<b>2</b>	<b>110</b>	<b>6,143</b>

**Appendix G**  
**Entry Rate per 1,000 Children by County**  
**Rate of child population entering into Out-of-Home Care**  
**CY 2023**

County	Estimated 2020 WI Child Population, ages 0-17	Unique Count of Children Entering	Entries Per 1000 Children
Statewide	1,258,524	3,484	2.8
Adams	2,832	4	1.4
Ashland	3,345	21	6.3
Barron	9,654	45	4.7
Bayfield	2,630	16	6.1
Brown	61,790	218	3.5
Buffalo	2,614	2	0.8
Burnett	2,621	21	8.0
Calumet	11,463	9	0.8
Chippewa	14,021	47	3.4
Clark	10,259	14	1.4
Columbia	12,003	43	3.6
Crawford	3,188	16	5.0
Dane	110,215	163	1.5
Dodge	16,898	38	2.2
Door	4,496	17	3.8
Douglas	8,437	52	6.2
Dunn	8,723	33	3.8
Eau Claire	21,076	70	3.3
Florence	613	1	1.6
Fond Du Lac	21,669	83	3.8
Forest	1,718	21	12.2
Grant	10,676	26	2.4
Green	7,930	19	2.4
Green Lake	4,127	3	0.7
Iowa	5,205	2	0.4
Iron	869	9	10.4
Jackson	4,420	41	9.3
Jefferson	17,317	37	2.1
Juneau	5,353	21	3.9
Kenosha	37,450	263	7.0
Kewaunee	4,235	14	3.3
La Crosse	23,103	46	2.0
Lafayette	3,993	10	2.5
Langlade	3,709	38	10.2
Lincoln	4,959	37	7.5
Manitowoc	16,015	73	4.6
Marathon	30,696	71	2.3
Marinette	7,613	28	3.7
Marquette	2,961	13	4.4
Menominee	1,511	0	0.0
Milwaukee	224,058	677	3.0
Monroe	11,677	35	3.0
Oconto	7,689	32	4.2
Oneida	6,099	27	4.4
Outagamie	43,675	110	2.5
Ozaukee	18,941	25	1.3
Pepin	1,571	2	1.3
Pierce	8,682	21	2.4
Polk	8,856	30	3.4
Portage	13,439	67	5.0
Price	2,339	12	5.1
Racine	44,587	125	2.8
Richland	3,680	12	3.3
Rock	36,951	54	1.5
Rusk	2,824	9	3.2
Sauk	14,555	32	2.2
Sawyer	3,180	11	3.5
Shawano	8,665	26	3.0
Sheboygan	25,049	64	2.6
St. Croix	22,212	60	2.7

**Note:** Children are counted only once per year even if they entered OHC multiple times.

Per capita measures in the 2023 report use data from the 2020 Office of Juvenile Justice 2020 Easy Access Population Profile as the denominator.

**Appendix G**  
**Entry Rate per 1,000 Children by County**  
**Rate of child population entering into Out-of-Home Care**  
**CY 2023**

County	Estimated 2020 WI Child Population, ages 0-17	Unique Count of Children Entering	Entries Per 1000 Children
Taylor	4,646	13	2.8
Trempealeau	7,485	18	2.4
Vernon	7,990	28	3.5
Vilas	3,717	28	7.5
Walworth	20,805	33	1.6
Washburn	2,873	12	4.2
Washington	29,082	43	1.5
Waukesha	85,747	40	0.5
Waupaca	10,278	9	0.9
Waushara	4,322	25	5.8
Winnebago	34,759	66	1.9
Wood	15,684	53	3.4

**Note:** Children are counted only once per year even if they entered OHC multiple times.

Per capita measures in the 2023 report use data from the 2020 Office of Juvenile Justice 2020 Easy Access Population Profile as the denominator.



# Appendix H

## Entries and Exits

### Children Entering and Exiting from Out-of-Home Care by County

#### CY 2023

County	Children Entering	Children Exiting	Difference
Statewide	3,666	3,964	(298)
Adams	5	4	1
Ashland	21	18	3
Barron	48	63	(15)
Bayfield	16	32	(16)
Brown	249	220	29
Buffalo	2	4	(2)
Burnett	21	6	15
Calumet	9	10	(1)
Chippewa	47	76	(29)
Clark	14	14	0
Columbia	43	28	15
Crawford	18	8	10
Dane	192	178	14
Dodge	38	38	0
Door	17	7	10
Douglas	53	70	(17)
Dunn	41	39	2
Eau Claire	73	54	19
Florence	1	6	(5)
Fond Du Lac	85	85	0
Forest	25	19	6
Grant	30	33	(3)
Green	19	7	12
Green Lake	3	14	(11)
Iowa	2	0	2
Iron	10	5	5
Jackson	41	50	(9)
Jefferson	37	32	5
Juneau	21	17	4
Kenosha	277	162	115
Kewaunee	14	16	(2)
La Crosse	51	53	(2)
Lafayette	10	9	1
Langlade	40	40	0
Lincoln	40	25	15
Manitowoc	73	73	0
Marathon	72	67	5
Marinette	30	30	0
Marquette	13	12	1

**Note:** This appendix counts the number of episodes a child entered and exited OHC in 2023. If a child entered and exited care more than once during 2023, they will be counted for each entry and exit.

# Appendix H

## Entries and Exits

### Children Entering and Exiting from Out-of-Home Care by County

#### CY 2023

County	Children Entering	Children Exiting	Difference
Menominee	0	4	(4)
Milwaukee	686	759	(73)
Monroe	37	23	14
Oconto	33	27	6
Oneida	28	44	(16)
Outagamie	120	104	16
Ozaukee	25	22	3
Pepin	2	3	(1)
Pierce	21	15	6
Polk	30	24	6
Portage	70	62	8
Price	12	12	0
Racine	127	95	32
Richland	12	7	5
Rock	56	51	5
Rusk	9	5	4
Saint Croix	61	80	(19)
Sauk	32	33	(1)
Sawyer	11	10	1
Shawano	26	16	10
Sheboygan	64	61	3
State	2	491	(489)
Taylor	15	15	0
Trempealeau	19	16	3
Vernon	31	23	8
Vilas	29	19	10
Walworth	35	26	9
Washburn	12	16	(4)
Washington	49	52	(3)
Waukesha	43	46	(3)
Waupaca	9	24	(15)
Waushara	25	15	10
Winnebago	77	74	3
Wood	57	66	(9)

**Note:** This appendix counts the number of episodes a child entered and exited OHC in 2023. If a child entered and exited care more than once during 2023, they will be counted for each entry and exit.

**Appendix I**  
**Five Year Entry Trend**  
**CY 2019-2023**

County	2019	2020	2021	2022	2023	% Change 2019-2023
Statewide	5,118	4,130	3,902	3,871	3,666	-28%
Adams	32	7	11	2	5	-84%
Ashland	27	30	18	27	21	-22%
Barron	75	59	70	47	48	-36%
Bayfield	17	15	34	16	16	-6%
Brown	198	228	269	263	249	26%
Buffalo	21	14	15	16	2	-90%
Burnett	26	16	14	15	21	-19%
Calumet	12	14	19	6	9	-25%
Chippewa	71	83	83	47	47	-34%
Clark	17	11	15	18	14	-18%
Columbia	38	43	26	22	43	13%
Crawford	9	16	11	11	18	100%
Dane	314	238	193	211	192	-39%
Dodge	53	49	44	33	38	-28%
Door	15	11	18	21	17	13%
Douglas	71	54	45	81	53	-25%
Dunn	38	37	37	52	41	8%
Eau Claire	90	99	80	79	73	-19%
Florence	0	5	8	1	1	100%
Fond Du Lac	119	97	87	92	85	-29%
Forest	38	23	14	14	25	-34%
Grant	29	38	21	38	30	3%
Green	16	13	13	12	19	19%
Green Lake	19	9	11	19	3	-84%
Iowa	4	2	4	0	2	-50%
Iron	19	11	10	1	10	-47%
Jackson	41	24	43	46	41	0%
Jefferson	69	33	36	33	37	-46%
Juneau	28	20	24	26	21	-25%
Kenosha	305	211	180	228	277	-9%
Kewaunee	1	3	17	17	14	1300%
La Crosse	73	44	52	39	51	-30%
Lafayette	29	4	14	9	10	-66%
Langlade	47	50	55	39	40	-15%
Lincoln	42	36	58	27	40	-5%
Manitowoc	107	84	94	76	73	-32%
Marathon	109	100	100	66	72	-34%
Marinette	58	59	31	26	30	-48%
Marquette	4	8	18	15	13	225%
Menominee	42	34	5	0	0	-100%
Milwaukee	996	804	728	821	686	-31%
Monroe	86	71	25	20	37	-57%
Oconto	54	33	30	29	33	-39%
Oneida	44	78	51	49	28	-36%
Outagamie	125	129	130	91	120	-4%
Ozaukee	36	25	20	36	25	-31%
Pepin	10	8	5	6	2	-80%
Pierce	51	35	25	27	21	-59%
Polk	52	43	33	40	30	-42%
Portage	54	63	91	59	70	30%
Price	28	16	16	12	12	-57%
Racine	160	118	114	111	127	-21%
Richland	20	14	13	13	12	-40%
Rock	164	88	69	78	56	-66%
Rusk	19	14	18	11	9	-53%
Saint Croix	70	65	63	104	61	-13%
Sauk	25	28	36	44	32	28%
Sawyer	30	22	14	18	11	-63%
Shawano	35	18	22	30	26	-26%
Sheboygan	179	83	66	61	64	-64%
State	2	3	5	0	2	0%
Taylor	17	7	21	26	15	-12%
Trempealeau	16	15	19	13	19	19%
Vernon	20	19	17	20	31	55%
Vilas	38	17	32	25	29	-24%
Walworth	60	43	39	28	35	-42%
Washburn	11	12	15	13	12	9%
Washington	65	39	41	58	49	-25%

Appendix I shows a five year county breakdown of the count of child removals into OHC and the percent difference from year to year in entry.

**Appendix I**  
**Five Year Entry Trend**  
**CY 2019-2023**

County	2019	2020	2021	2022	2023	% Change 2019-2023
Waukesha	132	72	57	54	43	-67%
Waupaca	15	23	29	40	9	-40%
Waushara	3	22	16	14	25	733%
Winnebago	103	50	61	43	77	-25%
Wood	75	121	84	86	57	-24%

Appendix I shows a five year county breakdown of the count of child removals into OHC and the percent difference from year to year in entry.

## Appendix J

### ICWA and Native American Status

A child's and provider's Native American status is determined based on race, ethnicity, or ICWA status. Below are the eWiSACWIS documentation guidelines for ICWA and Native American status:

#### ICWA (Indian Child Welfare Act)

In eWiSACWIS, there are up to three Tribal Membership statuses documented for a child/provider. ICWA status for a child/provider is determined based on these statuses, as identified below –

- ICWA Child/Provider status is set to 'Yes', when the Tribal Membership status is any of the following –
  - (a) Member
  - (b) Eligible for membership, not a member
  - (c) Pending
- ICWA Child/Provider status is set to 'No', when any of the Tribal Membership status is 'Not eligible for membership'
- ICWA Child/Provider status is set to 'Unknown', when there is no information documented for a child for Tribal Membership status. In absence of any information, the status cannot be identified and is set to 'Unknown'.

#### Native American

In eWiSACWIS, there are up to five different races documented for a child. Native American status for a child/provider is determined based on race, ethnicity or ICWA status for a child/provider, as identified below –

Native American child/provider status is set to 'Yes', when any of the following is true –

- Child/Provider race is 'American Indian/Alaska Native' (across all five races) or
- Child/Provider ethnicity is 'Native American' or
- Child/Provider ICWA status is 'Yes'. (Refer to the explanation above on how to determine ICWA child)

Native American child/provider status is set to 'No', when child/provider's race, ethnicity and ICWA status do not match the required information as outlined above.

## Appendix K

### Key Definitions

**Child:** Term used to address both children and youth served by county child welfare agencies, county youth justice agencies, DMCPs, and public adoptions.

**Discharge:** A child's OHC episode ends with the date a child is discharged from OHC. The discharge date represents the date the child achieves a permanent outcome, which is reunification, adoption, or guardianship.

**Placement:** The use of a facility or home provider for the physical placement of the child who has been removed from their family home.

**OHC Episode:** A placement episode starts with a child's removal from home and ends with a discharge from OHC to a permanent home or to independent living. A child may be placed in multiple placement settings within a placement episode.

**Placement Settings:** Child welfare agencies attempt to have a child stay in only one setting during their OHC episode. However, in some cases a child may be placed with multiple providers or in different placement facilities during a single placement episode. These changes may be due to actions initiated by the agency, the provider, the child, the parent, or the court. Placement settings include:

- Foster homes, including receiving homes, foster family homes of all levels and pre-adoptive foster homes
- Unlicensed relative and non-relative homes
- Group homes
- Residential care centers (RCCs)
- Court Ordered Kinship Care
- Shelter care
- Detention
- Trial reunification
- Supervised independent living
- Hospital/Mental Health facility
- Missing from OHC

A child or youth is considered Missing from OHC when they are under the placement and care responsibility of the department or a county agency, living in an OHC setting, and any of the following criteria are met:

- The child or youth has been missing for 8 hours or for a period of time that cannot reasonably be justified by the child or youth's age, maturity, or emotional capacity as well as documenting the child's or youth's missing episode in eWISACWIS within 24 hours.
- When efforts to locate the child or youth have been unsuccessful.
- When it is known or suspected that a child or youth has been taken by force or coercion.
- When the child or youth is in the company of an unauthorized person or located in an unauthorized place.

**Removal:** A child's placement episode begins with the date of the child's removal from their home. The child is taken into physical custody and enters into OHC under a court order or via a formal voluntary placement agreement among the agency, the parents, and the placement provider. Information regarding the types of out-of-home care providers used can be found in Appendix B.

**Use of Average vs. Median:** The OHC report uses both calculations of average and median. While similar, each formula can provide a different perspective. An average provides a number that represents the entire dataset, including outliers. When outliers exist in a dataset, they can bring an average up or down. For example, if a child has been in OHC for many years, that long episode will make the average length of stay for the entire dataset longer. A median provides the value of the middle of the dataset. For example, if a majority of children in OHC are in placement for 13 months, the median would be 13 months, regardless of any outliers of children with particularly long episodes.