

Annual Family Treatment Court Grant Program 2022 Progress Report

Division of Safety & Permanence
Bureau of Safety & Well-Being

August 2023



In compliance with 2017 Wisconsin Act 202, following is DCF's 2022 annual report, which fulfills the Department's reporting requirements under **Section 48.546 (6), Wis. Stats.** by serving as both an analysis of the data gathered under **Section 48.546 (5), Wis. Stats.** and a progress report intended to evaluate the effectiveness of the family treatment court grant program.

Introduction

[2017 Wisconsin Act 202](#) authorized grants to be administered by the Department of Children and Families (DCF) to counties or tribes to enable them to oversee the establishment and operation of family treatment courts. [2017 Wisconsin Act 261](#) appropriated \$250,000 general purpose revenue funding per year to be administered by DCF for the operation of the family treatment court grant program.

Calendar year 2022 marked the fourth full year that grant funding was allocated to two programs: Dunn County Family Treatment Court and Rock County Family Recovery Court. Both programs began implementation in late 2019, and both programs will continue to receive this funding through 2023.

Family Treatment Court Grants

In 2018, DCF issued [DSP Information Memo Series 2018-38i](#) to notify counties and tribes of the availability of funding to establish two new treatment courts and explained the application process. Eligible applicants were counties and tribes seeking to establish and operate evidence-based Family Treatment Court programs.

Grant monies were awarded through a competitive application process to two local child welfare agencies, Dunn County Department of Human Services, which serves a child population of approximately 8,872, and Rock County Human Services Department, which serves a child population of approximately 37,701.

Grantees were required to develop intake and court procedures that screen, assess, and provide dispositional alternatives for parents whose children have come under the jurisdiction of the court. Additionally, program objectives should result in improved child well-being and the welfare of participants' families by meeting the comprehensive needs of participants and promoting family reunification wherever possible, as stated in [48.546, Wis. Stats.](#), Family Treatment Court Grant Program.

Programs funded included the following components:

- An oversight committee to advise the county or tribe in developing, implementing, administering, and evaluating its program.
- Provision of services to program participants that are consistent with evidence-based practices in treatment services needed by those participants, including substance abuse treatment services, mental health treatment services, and intensive case management services.
- Provision of a multidisciplinary screen as described in s. [48.547 \(3\)](#) for program participants.
- A holistic and trauma-informed approach to the treatment of program participants.
- Integration of all services provided to program participants by local government agencies and other organizations.
- Submission of data requested by DCF.

Family Treatment Court Contracts

Initial grants were awarded to each recipient for a contract term of two years, spanning from December 1, 2018, through December 31, 2020. Based on availability of funding, satisfactory performance, and by mutual agreement of DCF and the grantees, each contract was eligible for renewal for up to two (2)

additional one-year periods; any additional contract renewals are subject to DCF review and approval. DCF approved an additional contract renewal through 2023.

The award amounts to each of these counties for the establishment and operation of the family treatment courts was \$312,500.00 This amount included funding for two years of programming and additional money to support start-up planning and funding. The table below details each county’s initial start-up and first year funding, followed by three contract renewals in 2020, 2021, and 2022, as well as the total funding.

Table 1: Program Funding

Grantee	Start-up Funding*	Year 1 Funding (2019)	Year 2 Funding (2020)	Year 3 Funding (2021)	Year 4 Funding (2022)	Total Award
Dunn	\$62,500	\$125,000	\$125,000	\$125,000	\$125,000	\$562,500
Rock	\$62,500	\$125,000	\$125,000	\$125,000	\$125,000	\$562,500
Total	\$125,000	\$250,000	\$250,000	\$250,000	\$250,000	\$1,125,000

*Available to each county to support start-up planning process; funds must be utilized 12/1/2018 through 12/31/2019.

Program Oversight Committee

Both grant recipient counties continue to maintain an oversight committee, in compliance with [Section 48.546\(4\), Wis. Stats.](#) The oversight committees oversee the programs’ operations and assists in making final decisions regarding any program changes, such as updates to a program’s phase system. See [Appendix 1](#) for a list of each program’s oversight committee members.

Program Participant Criteria

In compliance with [Section 48.546 \(3\)\(a\), Wis. Stats.](#) both Dunn County and Rock County have established criteria for a person’s participation in each agency’s Family Treatment Court programs. Local agencies may modify their program participant criteria when appropriate and with approval of DSP. [Appendix 2](#) provides more detailed information regarding each program’s participant criteria.

Service Provision

Both grant recipient counties identified services to be provided to program participants that are consistent with evidence-based practices in treatment services needed by those participants, in compliance with [Section 48.546 \(3\)\(b\), Wis. Stats.](#)

Dunn County Family Treatment Court Program

The Dunn County Family Treatment Court (FTC) operates under the Adult Drug Court Best Practice Standards, the Wisconsin Treatment Court Standards, and the Family Treatment Court Best Practice Standards. In the program’s provision of services, it contracts with a treatment provider, Arbor Place, Inc., that operates under the Matrix Model, an evidence-based treatment model. This treatment provider offers a service array comprised of many different evidence-based therapies, including Multi-Dimensional Family Therapy (MDFT), Family Centered Treatment (FCT), Trauma-Focused Cognitive Behavior Therapy (TF-CBT), Dialectical Behavior Therapy (DBT), and Moral Reconciliation Therapy (MRT).

Rock County Family Recovery Court Program

The Rock County Family Recovery Court (FRC) operates under the Adult Drug Court Best Practice Standards, the Wisconsin Treatment Court Standards, and the Children and Family Futures (CFF) Drug Court Guidelines. In the program's provision of services, intensive case management services are provided through a Rock County Human Services Department Family Treatment Court Case Manager, utilizing the Functional Family Case Management (FFCM) evidence-based model. One of the case manager's duties is to identify and connect program participants with service providers who operate consistent with evidence-based practices and demonstrate fidelity to their chosen models.

Multidisciplinary Assessment Screen

Both grant recipient counties identified the following tools for the provision of a multidisciplinary screen, in compliance with [Section 48.546 \(3\)\(c\), Wis. Stats.](#) Dunn County uses the North Carolina Family Assessment Scale (Family Dysfunction) and the Gain Short Screen (Mental Health & Criminality). Rock County uses the Child and Adolescent Needs and Strengths (CANS), the Level of Service Inventory – Revised (LSI-R), and the American Society of Addiction Medicine (ASAM).

Use of Trauma-Informed Approaches

Both grant recipient counties ensured the provision of a holistic and trauma-informed approach to the treatment of program participants, in compliance with [Section 48.546 \(3\)\(d\), Wis. Stats.](#) as follows:

Dunn County Treatment Court Program

Courtroom Process and Environment

During family treatment court hearings in Dunn County, the courtroom is non-adversarial, and program participants are given a minimum of three minutes of time with the judge. Participants are treated with respect and empowered by the judge to engage actively in recovery. Responses to a participant's behavior are determined and communicated to the participant only after a treatment team staffing has taken place.

Dunn County Behavioral Health staff are fluent in the concepts of person-centered practice and recovery, and the county is committed to educating its child protective services (CPS) staff on the core elements of consumer self-determination, the use of natural supports, the importance of lived experience, and the way in which trauma factors into gender responsive services.

The county is further committed to building a trauma-informed environment across the continuum of care, including the justice system, through system-wide trainings aimed at becoming a trauma-informed community.

Agency Roles and Responsibilities

One of the roles of the Dunn County Family Treatment Court Coordinator is to identify resources and to respond to the full range of needs of program participants as determined by the assessment tools employed. The coordinator then develops comprehensive, coordinated plans that utilize a wide range of evidence-based service providers. Wrap-around services may include substance abuse treatment, medically assisted treatment (MAT), mental health treatment, family counseling, domestic violence treatment, health, and dental services, parenting classes, relapse prevention, gender-specific services, and services to address trauma exposure.

Once services have been identified, a treatment team is assembled, and consists of staff who provide direct services to the participants, child(ren), and families in the program. Other key team members include the judge, the District Attorney, attorney or advocate for the participant, attorney or advocate for the child(ren), CPS professionals, treatment providers, and dependent upon the participant, child(ren), and family needs, domestic violence program representatives, probation officers, and juvenile justice staff.

Team members attend pre-court staffing meetings and court review hearings and share participant progress information in a timely way in order to allow for the use of incentives and sanctions to effectively shape behavior focused on family recovery.

Rock County Family Recovery Court Program

Courtroom Process and Environment

Rock County Family Recovery Court program is structured in such a way as to ensure that the judge affirms the expectations of the program with program participants. Responses to participants' behavior are goal-oriented, consistent, immediate, fair, individualistic, and therapeutically sound. During hearings, participants can speak directly with the judge, and the judge meets with each participant for a minimum of three minutes to discuss the participant's progress and offer encouragement. The judge also allows time for participants to offer their perspective on how they are progressing in the program, their child welfare case(s), and their recovery.

Agency Roles and Responsibilities

Child protective services professionals are required to continue their education in trauma-informed care by attending trauma trainings offered through Rock County. All treatment providers are trauma-trained and trauma-focused in their service delivery.

Each participant has an individualized case plan used to link the participant to service providers within the county, in order to meet the needs of the participant as identified in the Child and Adolescent Needs and Strengths (CANS) assessment. Additionally, monthly team meetings with the participant, treatment providers, and identified supports are held outside of family treatment court hearings, and are aimed at discussing case progress, barriers, and recovery, in order to ensure timely and effective collaboration and coordination of services.

Service Integration

Both grant recipient counties have put systems into place to ensure integration of all services provided to program participants, in compliance with [Section 48.546 \(3\)\(e\)](#), Wis. Stats.

Dunn County Family Treatment Court Program

While family treatment court hearings take place on an alternating week basis in Dunn County, each program participant's team meets weekly to engage in confidential team staffings. These teams include the judge, the District Attorney, attorney or advocate for the participant, attorney or advocate for the child(ren), CPS professionals, treatment providers, and dependent upon the participant, child(ren), and family needs, domestic violence program representatives, probation officers, and juvenile justice staff. During these staffings, team members openly discuss participants' behaviors from their different perspectives. In addition to these scheduled staffings, emergency staffings take place on an as-needed basis.

Rock County Family Recovery Court Program

In Rock County, the Family Recovery Court Coordinator, the CPS professional, and the Comprehensive Community Services (CCS) case manager engage in weekly staffings with all treatment providers and other service providers, in a setting outside of the court context, to monitor the participants' compliance with obligations under the program. Information between the family treatment court team and all providers is shared freely so as to ensure all appropriate services and responses can be delivered comprehensively to each participant, and to ensure services are being provided in a holistic manner.

Additionally, in an effort to integrate services, up to 15 individuals are permitted to participate in hearings, including the Family Recovery Court Coordinator, the CPS professional, Corporation Counsel, the guardian ad litem, the participant's attorney, treatment providers and other service providers, probation and parole representatives, and a court appointed special advocate (CASA). These same team members meet prior to hearings to share the most up-to-date information pertaining to each participant, discussing their recovery, barriers, and overall case progress.

Summary of Service Provision

Table 2 displayed below outlines 2022 program participation numbers, as well as number of participants who successfully completed the program, and the number of children who were able to return home to a parent enrolled in these family treatment court programs.

Table 2: Program Participation

	Dunn County	Rock County
New referrals	22	20
Number of new participants enrolled	11	16
Number of participants who graduated	3	3
Participants still enrolled in the program, working toward successful program completion at the close of the year	14	12
Number of children reunified while parents were enrolled or after they completed program	19*	16*

**Number of children reunified may not match the number of participants who had children reunified due to some participants having multiple children.*

Reasons for referrals who do not enroll can vary, but often times it is simply due to lack of engagement and willingness to participate in the program. Family Treatment/Recovery Court programs are not mandatory of parents who have substance use disorders; they are completely voluntary. This difference can also be because a parent does not meet the requirements of enrollment.

Also, the factors that explain the difference in participants enrolled, participants who successfully completed the program, and children reunified are:

1. At a minimum, it takes participants one year to complete all phases of the program. Usually it takes longer due to various factors that impact participants' ability to progress through phases. These factors can include attendance issues, missed drug tests, or relapses.

- Participants are not required to successfully complete their Family Treatment Court program prior to reunification of their children.

The participant numbers outlined in Table 3 differ greatly, as these two counties differ in population. Dunn County is in the northwestern region of the state and has a smaller total population than Rock County, with the county seat being Menomonie. Rock County is in the southern region of the state, bordering Illinois. Located within Rock County is the county seat, Janesville, as well as the city of Beloit. Table 3 outlines the difference in CPS reporting and assessments between Dunn County and Rock County in 2022.

Table 3: CPS Reports & Assessments

	Dunn County	Rock County
Total CPS Reports (Screened-Out and Screened-in)	588	2,974
Total CPS Reports Screened-In	148	802
Total Screened-In CPS Allegations Alleging Alcohol and/or Drug Use/Exposure	55	209

Program Requirements

Both programs utilize differing “phase systems” to guide participants through the program. In order to graduate from the programs, participants must successfully complete every phase. Both Dunn and Rock County’s programs continue to work to improve their phases to better serve their participants, and both programs updated the phase systems they use. Dunn County’s updated phase system can be found in Table 4. The new phase system provides more specifics on the length of each phase.

Table 4: Dunn County Phase System

Phase I	Length	Components	Advancement Criteria
	45 Days	<ul style="list-style-type: none"> Court: Bi-weekly Drug testing at DTMW and/or other designated testing facility Check in with FTC Coordinator (FTCC) weekly Meeting with the Child Protection Worker (CPS) as requested Meet with Integrated Treatment Specialist (ITS) weekly, (Wellness Slip orientation, create Relapse Prevention plan) Regular use of planner Referral to complete any clinical assessments and further evaluations as deemed appropriate by the Treatment Team (MH) Complete Substance Use assessment and follow treatment recommendations Develop initial FTC case plan 	<ul style="list-style-type: none"> 14 days’ consecutive sobriety No missed drug tests at DTMW and/or other designated testing facility No missed FTC hearings No missed check-ins with FTCC/ITS/CPS worker No missed treatment appointments No missed visits with children Complete Relapse Prevention plan with ITS



		<ul style="list-style-type: none"> ● Complete Family Assessment (NCFAS) ● Develop ongoing Family Interaction Plan and comply with interaction schedule with children ● Schedule and/ or attend a medical and dental appointment for all adults and children in program (if not done within last 6-12 months) ● Apply for and/or obtain health insurance ● Compliance with probation, parole, bond conditions, and/or civil restraining orders if applicable ● Create a Recovery Toolbox (optional) 	
<u>Phase II</u>	Length	Components	Advancement Criteria
	60 Days	<ul style="list-style-type: none"> ● Court: Bi-weekly ● Drug testing at DTMW and/or other designated testing facility ● Check in with FTC Coordinator weekly ● Meeting with the Child Protection Worker as requested ● Meet with ITS weekly (Review RP plan, Introduction to sponsor/mentor/PSP) ● Regular use of planner ● Attend visits with children (if out of home) ● Follow through with all treatment as recommended ● Wellness Slips: Attend one activity a week and provide documentation to FTC Coordinator <ul style="list-style-type: none"> ○ Treatment activity (AA, NA, CMA, SMART Recovery, MRT, etc.) ○ Wellness activity (Yoga, Zumba, meditation, gym, walk/run, etc.) ○ Pro social activity (family outings, support groups, time with mentor/sponsor, etc.) ● Review FTC case plan ● Review Family Interaction Plan ● Attend and follow through with medical and dental recommendations ● Develop a plan for secure safe/stable housing ● Establish an income source ● Begin search for childcare providers (as needed) ● Develop a plan to obtain driver's license/reliable transportation (as needed) ● Secure sponsor/mentor/peer support 	<ul style="list-style-type: none"> ● 30 days' consecutive sobriety ● No missed drug tests at DTMW and/or other designated testing facility ● No missed FTC Hearings ● No missed check-ins with FTCC/ITS/CPS worker ● No missed treatment appointments ● No missed visits with children ● No missed Wellness Slips

		<ul style="list-style-type: none"> ● Explore/identify parent education as recommended ● Compliance with probation, parole, bond conditions, and/or civil restraining orders if applicable ● Review Recovery Toolbox (optional) 	
Phase III	Length	Components	Advancement Criteria
	60 Days	<ul style="list-style-type: none"> ● Court: Bi-weekly ● Drug testing at DTMW and/or other designated testing facility ● Check in with FTC Coordinator bi-weekly ● Meeting with the Child Protection Worker as requested ● Meet with ITS bi-weekly ● Regular use of planner ● Attend visits with children (if out of home) ● Follow through with treatment as recommended ● Wellness Slips: Attend two activities a week and provide documentation to FTC Coordinator <ul style="list-style-type: none"> ○ Treatment activity (AA, NA, CMA, SMART Recovery, MRT, etc.) ○ Wellness activity (Yoga, Zumba, meditation, gym, walk/run, etc.) ○ Pro social activity (family outings, support groups, time with mentor/sponsor, etc.) ● Review FTC case plan ● Review Family Interaction Plan ● Maintain safe/stable housing ● Maintain income source ● Execute steps needed to obtain driver's license/reliable transportation (as needed) ● Follow through with parent education as recommended ● Participate in education on budgeting and financial management ● Compliance with probation, parole, bond conditions, and/or civil restraining orders if applicable ● Review Recovery Toolbox (optional) 	<ul style="list-style-type: none"> ● 45 days' consecutive sobriety ● No missed drug tests at DTMW and/or other designated testing facility ● No missed FTC Hearings ● No missed check-ins FTCC/ITS/CPS worker ● No missed treatment appointments ● No missed visits with children ● No missed Wellness Slips ● Share Relapse Prevention Plan with team (to include sober support network)
Phase IV	Length	Components	Advancement Criteria
	90 Days	<ul style="list-style-type: none"> ● Court: Monthly ● Drug testing at DTMW and/or other designated testing facility ● Check in with FTC Coordinator monthly ● Check in with Child Protection worker as requested 	<ul style="list-style-type: none"> ● 60 days' consecutive sobriety ● No missed drug tests at DTMW and/or other designated testing facility



		<ul style="list-style-type: none"> ● Check in with ITS as recommended ● Regular use of planner ● Attend visits with children (if out of home) ● Follow through with treatment as recommended ● Wellness Slips: Attend three activities a week and provide documentation to FTC Coordinator <ul style="list-style-type: none"> ○ Treatment activity (AA, NA, CMA, SMART Recovery, MRT, etc.) ○ Wellness activity (Yoga, Zumba, meditation, gym, walk/run, etc.) ○ Pro social activity (family outings, support groups, time with mentor/sponsor, etc.) ● Review FTC case plan ● Review Family Interaction Plan ● Maintain safe/stable housing ● Maintain income source ● Follow through with parent education as recommended ● Compliance with probation, parole, bond conditions, and/or civil restraining orders if applicable ● Review Recovery Toolbox (optional) 	<ul style="list-style-type: none"> ● No missed FTC Hearings ● No missed check-ins with FTCC/ITS CPS worker ● No missed treatment appointments ● No missed visits with children ● No missed Wellness Slips ● Must have childcare provider plan in place (as needed) ● Must be at an unsupervised level of visitation if children are out of home placement.
Phase V	Length	Components	Graduation Criteria
	120 Days	<ul style="list-style-type: none"> ● Court: Monthly ● Drug testing at DTMW and/or other designated testing facility ● Check in with FTC Coordinator monthly ● Check in with Child Protection worker as requested ● Check in with ITS as recommended ● Regular use of planner ● Attend visits with children (if out of home) ● Follow through with treatment as recommended ● Wellness Slips: Attend three activities a week and provide documentation to FTC Coordinator <ul style="list-style-type: none"> ○ Treatment activity (AA, NA, CMA, SMART Recovery, MRT, etc.) ○ Wellness activity (Yoga, Zumba, meditation, gym, walk/run, etc.) ○ Pro social activity (family outings, support groups, time with mentor/sponsor, etc.) ● Review FTC case plan ● Review Family Interaction Plan ● Maintain safe/stable housing 	<ul style="list-style-type: none"> ● 90 days' consecutive sobriety ● No missed drug tests at DTMW and/or other designated testing facility ● No missed FTC Hearings ● No missed check-ins with FTCC/ITS/CPS worker ● No missed treatment appointments ● No missed visits with children ● No missed Wellness Slips ● Revisit relapse prevention plan and share with the team ● Child(ren) have been reunified

	<ul style="list-style-type: none"> • Maintain income source • Complete parent education as recommended • Compliance with probation, parole, bond conditions, and/or civil restraining orders if applicable • Review Recovery Toolbox (optional)
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Rock County implemented a “Family Recovery Court Response Guide” that outlines violations during each phase and what the consequences for these violations would be. This was implemented to make it clear to participants who violated program requirements what the consequences were and provided consistency in how violations were handled. This document can be found in Appendix 3. The prior phases used by both programs can be found in Appendix 4.

Participant Data Summary

Both programs continue to learn and innovate their program’s requirements to increase the number of participants who successfully complete all phases of the program. During the 2022 period, programs continued to experience both challenges and successes.

Dunn County Family Treatment Court

Dunn County Family Treatment Court saw a slight increase in the number of program referrals received in 2022, from 19 to 22 referrals. The program also saw an increase in participant enrollment, from eight to 11 enrollees. In 2022, the number of participants who were still enrolled and working towards successful completion of the program at the close of the year doubled, going from seven to fourteen participants as outlined in Figure 1.

Figure 1: Dunn County Participant Numbers: 2019 - 2022

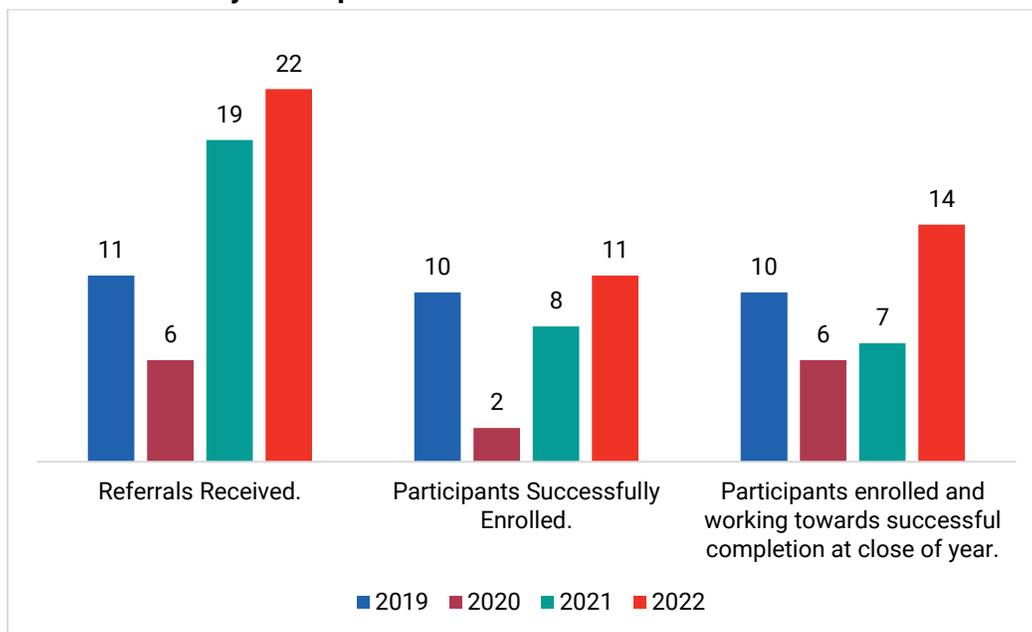


Table 5 outlines the total number of CPS reports, total number of screened-in reports with allegations related to substance use, abuse, and/or exposure, and the number of those related to substance

misuse and exposure that were referred to the program. The decrease in total CPS reports in Dunn County mirrors a statewide decrease in CPS reports in 2022.

Table 5: Reports, Screen-Ins, & Referrals

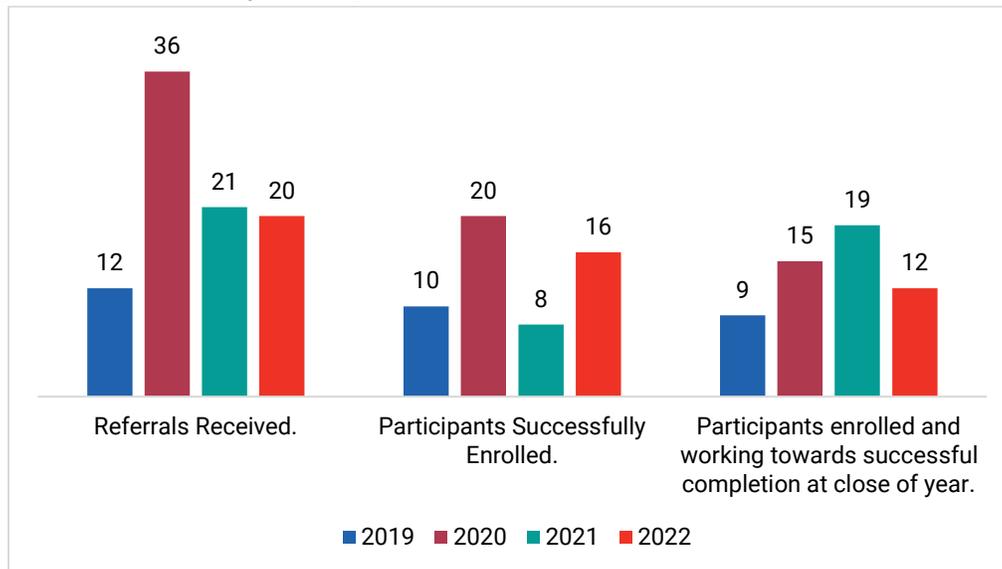
Year	Total CPS Reports	Total Screened-In CPS Reports with Substance Misuse	Total FTC Referrals
2019	645	17	11
2020	568	11	6
2021	692	45	19
2022	588	55	22

In 2022, Dunn County Family Treatment Court experienced participant successes as well. Nineteen children were able to be reunified to the home of a parent who was either currently enrolled in the program or had successfully completed all phases of the program. There were also 16 children who were able to remain in their home while their parents were participants in the program. Three participants also successfully completed all phases of the program in 2022.

Rock County Family Recovery Court

Rock County Family Recovery Court Program saw a slight decrease in the number referrals received from 21 to 20, but a significant increase in the number participants successfully enrolled from eight to 16. This is likely due to an increase in CPS reports with substance misuse, as well as an increase in awareness of the program in its fourth year. The program saw a decrease in the number of participants who continued to work towards successful completion of the program at the close of 2022. This change could be due to an increase in participants successfully completing the program, as well as participants withdrawing from the program as outlined in Figure 2.

Figure 2: Rock County Participant Numbers: 2019 – 2022



This program had three participants who successfully completed all phases of the program in 2022. This is an increase, as in 2021, there was only one graduation from the program. Additionally, 16

children were able to be reunified to the home of a parent who was enrolled in Rock County Family Recovery Court.

Table 6 outlines the total number of CPS reports, total number of screened-in reports with allegations related to substance use, abuse, and/or exposure, and the number of those related to substance misuse and exposure that were referred to the program. The decrease in total CPS reports in Rock County mirrors a statewide decrease in CPS reports in 2022.

Table 6: Reports, Screen-Ins, & Referrals

Year	Total CPS Reports	Total Screened-In CPS Reports with Substance Misuse	Total FRC Referrals
2019	3,711	322	12
2020	2,896	255	36
2021	3,107	271	21
2022	2,974	209	20

Annual Report Summary

The 2022 period was both a successful and challenging year for both programs. Staffing and leadership transitions continued to pose the greatest challenges during this reporting period, as both programs' coordinators left their positions. However, both programs continue to adapt well to these transitions and adapt to the needs of their program participants.

DCF continues to provide technical assistance to the programs on at least a quarterly basis. During these calls, programs are also able to ask questions of their counterparts and learn from each other's programs to better serve their county's FTC/FRC participants. Professionals in both counties are motivated to adapt their programs in ways that would increase the success of their participants in both the short and long-term. For instance, exceptions were added for participants whose work schedules did not allow for them to make all of their drug testing appointments, peer support was added, and parents whose children remained in home were allowed to participate in the programs.

DCF will also continue to collect information from the participating county agencies on a quarterly basis over the remaining contract renewal period. This information will include the respective programs' establishment and operations including program aspects related to program eligibility, service provision (including the use of standardized assessment tools and trauma-informed approaches used by the local agency staff, service providers and courts), program oversight representation and responsibilities, and family treatment court service utilization and outcomes. DCF will also begin collecting more demographic data on participants in each program on an annual basis. This data will include race, gender, substance(s) misused, screening assessments used, and services provided. This information will allow DCF to gain a more detailed view of FTC/FRC program investments and the potential impacts and outcomes the programs are able to have the on children and families who are served by their local child welfare and court systems.

Appendix 1: Oversight Committee Members

Dunn County Family Treatment Court Program's Oversight Committee Members:

Name	Role/Title
Honorable Christina Mayer	Dunn County Circuit Court Judge
Andrea Nodolf	Dunn County District Attorney
Paula Winter	Dunn County Human Services Director
Lori Radcliffe	Dunn County Child Protective Services Manager
Carrie Anderson	Dunn County Child Protective Services Manager
Sara Benedict	Dunn County Criminal Justice Coordinator
Courtney Wolf	Dunn County Family Treatment Court Coordinator
Lindsey Field	Integrated Treatment Specialist
Melissa Berg	Dunn County Child Protective Services Social Worker
Kayla Johnson	Dunn County Child Protective Services Social Worker
Courtney Wolf	Dunn County Family Treatment Court Coordinator
Tonny Strong	Arbor Place Treatment Provider

Rock County Family Treatment Court Program's Oversight Committee Members:

Name	Role/Title
Honorable Michael Haakenson	Rock County Circuit Court Judge Branch 5
Honorable Allen Bates	Retired Judge and Community Member
Rich Greenlee	Rock County Corporation Counsel
Kate Luster	Rock County Human Services Director
Tera O'Connor	Rock County Human Services Deputy Director
Ryan Trautsch	Rock County Human Services Children, Youth, and Families Program Manager
Sandy Johnson	Rock County Court Appointed Special Advocate Director
Jenna Singer	Rock County Human Services Comprehensive Community Services Program Manager
Chris Schoben	Professional Services Group, Vice President
Ben Searls	Wisconsin Department of Corrections Supervisor
Sean Mangold	Recovery Coach
Kelsey M. Hood-Christenson	Beloit Domestic Violence Survivor Center Staff Member
Faun Moses	Wisconsin State Public Defender Manager
Josh Grube	Private Attorney

Appendix 2: Program Participant Criteria

Dunn County	Rock County
<ul style="list-style-type: none"> • Be participating voluntarily. • Be 18 years of age or older. • Have a family being served in child protective services in Dunn County. • Be using either methamphetamine, opioids and/or alcohol. • Be a parent. • Have a trauma history and be experiencing additional significant need in more than one of the following areas: <ul style="list-style-type: none"> ○ Housing ○ Child(ren) in out-of-home care, or at imminent risk of being placed in out-of-home care ○ Employment ○ Child(ren) with special needs ○ Domestic violence ○ Mental health ○ Childcare ○ Transportation 	<ul style="list-style-type: none"> • Be chemically dependent and willing to go to treatment. • Be 18 years of age or older. • Be a resident of Rock County. • Be willing to sign a Consent to Release Confidential Information Form so that the team may share information with other team members and outside community providers. • Have the ability both mentally and physically to fully participate in the program. • Not be substantiated for child sexual abuse. • Submission of an application for acceptance to the program no later than three months from the date on which disposition was reached in an action filed under Section 48.13, Wis. Stats. • If temporary physical custody was taken of children, this must have occurred on or after August 1, 2019.

Appendix 3: Rock Recovery Court Response Guide

Family Recovery Court Response Guide

Low Severity Early in Program Infrequent Violation Lengthy Period of compliance before violation	Medium Severity Multiple violations/pattern of violations More serious violations	High Severity Continued violations Increased Severity of violations
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Phase 1: Onboarding	Verbal Warning	Missed appointments, UAs, court, etc., dishonesty
	Reset Sober Date	
	No Fishbowl	
	Written Assignment	
	Team Roundtable Meeting	Missing appointments, UAs, court, etc., consistently, dishonesty
	Increased contact with peer support	
	Final Warning	Minimal/no engagement, not attending UAs, dishonesty
	Program Discharge	
Phase 2: Engagement	Verbal Warning	Missed appointments, UAs, court, groups, etc., dishonesty
	Reset Sober Date	
	No Fishbowl	
	Written or other Assignment	
	Team Roundtable Meeting	Consistently missing appointments, UAs, court, etc., continued use, incomplete assignment/response, inappropriate behavior, dishonesty
	Work with individual therapist to create/modify Relapse Prevention Plan	
	Increased Court Appearances	
	Increased contact with peer support	
	Community Engagement Activity	Discharge from treatment, continued missed appointments, continued use, dishonesty
	Final Warning	
Program Discharge		
Phase 3: Support and Monitor	Verbal Warning	Missed appointments, UAs, court, groups, etc., dishonesty
	Reset Sober Date	
	No Fishbowl	
	Written or other Assignment	
	Team Roundtable Meeting	Consistently missing appointments, UAs, court, etc., continued use, incomplete assignment/response, inappropriate behavior, dishonesty
	Create "Road to Recovery" (birth to now)	
	Work with individual therapist to create/modify Relapse Prevention Plan	
	Increased Court Appearances	
	Increased contact with peer support	Discharge from treatment, continued missed appointments, continued use, dishonesty
	Community Engagement Activity	
Final Warning		
Program Discharge		
Phase 4: Generalization	Verbal Warning	Missed appointments, UAs, court, groups, etc., dishonesty
	Reset Sober Date	
	No Fishbowl	
	Written or other Assignment	
	Team Roundtable Meeting	Consistently missing appointments, UAs, court, etc., continued use, incomplete assignment/response, inappropriate behavior, dishonesty
	Create "Road to Recovery" (birth to now)	
	Work with individual therapist to create/modify Relapse Prevention Plan	
	Increased Court Appearances	
	Increased contact with peer support	Discharge from treatment, continued missed appointments, continued use, dishonesty
	Community Engagement Activity	
Final Warning		
Program Discharge		

Family Recovery Court Program Probation

The FRC team will consider the following indicators of a participant's compliance:

- Consistency of parent's attendance at treatment groups, meetings, and other services required by the parent's substance use treatment plan.
- Completion of UA tests, including the number of positive, negative, and missed UAs
- Treatment provider's assessment of parent's commitment to working on sobriety.
- Parent's actual participation in visitation and other services identified in the parent's return conditions
- The effect of FRC responses already imposed on parent.

The Probation is set for 30 days; the parent is expected to make progress toward full compliance with the program. If sufficient progress is not made within this timeframe, the parent can be terminated from FRC. At the end of the 30 days, the team will review the status of the participant. If parent has made some progress but is not in full compliance, any team member may request a continuance of the probation and the team will assess whether to grant the continuance. The participant will write why they are ready to re-engage with FRC and submit to their case manager prior to their probation review for the team to read.

Family Recovery Court Violations

Violation	Behavior
Lack of consistent attendance in treatment	Failure to provide proof of emergency, doctor note, or other documentation for missed group/individual
	Failure to attend group or individual
	Failure to start or take steps to begin treatment
Discharge from treatment	Leaving treatment against recommendation
	Being terminated from Treatment due to treatment rule violations
Relapse or continued use	Positive UA
	Continued use with no period of sobriety
Non-compliance with drug testing	No show for ordered testing
	Failure to call in to Averhealth
	Unable to provide sample
	Provide a dilute screen
Lack of consistent attendance in pro-social activities	Failure to turn in slips
	Failure to attend meetings
	Failure to obtain sponsor
Contempt of court	Failure to attend court
	Failure to provide proof of emergency, doctor note, or other documentation for missed court
	Disorderly or disruptive behaviors towards the judge
	Refusal to comply with given responses
Other non-compliance	Consistent pattern of late arrival to court
	Consistent pattern of late arrival to treatment
	Failure to attend pre-court support group
	Failure to follow through with services or referrals
Dishonesty	In regards to UAs, use, treatment, etc.

Appendix 4: Rock and Dunn Counties Family Treatment Court Phases

Dunn County Family Treatment Court Program

Dunn County Family Treatment Court Program utilizes a system that involves an intake period followed by five phases, and finally, graduation. Upon completion of all phases, participants graduate from the program.

Dunn County's Phase System

Intake	
Components	Advancement Criteria
<ul style="list-style-type: none"> Meet w/ Child Welfare Staff to Complete Family Functioning Assessment Complete Mental Health, SUD, Trauma, and Criminality Screens Schedule Assessment(s) Based on Screening Results Review FTC Participation Handbook Review All Intake Documentation Attend/Observe Family Treatment Court (Once minimum) Take Baseline UA Make Child Available for Screening, Assessment, and Services (if child still at home) 	<ul style="list-style-type: none"> Sign Participant Contract Sign ROIs Sign Ex Parte Communication Waiver Sign Medication Use Form Apply for Any Applicable Health Insurance (e.g., Medicaid or Marketplace) Develop Family Interaction Plan
Phase I / Stabilization (Minimum 30 days)	
Components	Advancement Criteria
<ul style="list-style-type: none"> Court: Every 2 weeks Drug Testing: Minimum 2x/week Planner Use: Show to FTC Coordinator weekly (or Judge during court weeks) Meet with FTC Coordinator: Weekly Meet with Child Welfare Professional: Monthly (at minimum) Case Plan: Develop initial recommendations (holistic) Treatment: Assessment/intake Family Interaction Plan: Review/update as needed Blue Slips: 1 signature/week 	<ul style="list-style-type: none"> Recovery Progress FTC/Integrated Case Plan: Completed and signed by participant Treatment: Complete assessment/intake/treatment plan Medical/Dental Needs: Assess/schedule appointments Family Treatment Court Fee: Review fee, develop payment strategy, sign payment plan
Phase II (Minimum 60 days)	
Components	Advancement Criteria
<ul style="list-style-type: none"> Court: Every 2 weeks Drug Testing: Minimum 2x/week Planner Use: Show to FTC Coordinator weekly (or Judge during court weeks) Meet with FTC Coordinator: Weekly 	<ul style="list-style-type: none"> Recovery Progress Family Treatment Court Fees: Up to date on payment plan

<ul style="list-style-type: none"> • Meet with Child Welfare Professional: Monthly (at minimum) • FTC/Integrated Case Plan: Review and update as needed • Treatment/Services: Continue • Blue Slips: 2 signatures/week • Vocational/Educational Goals: Develop • Treatment Court Costs: Review/remind 	
Phase III (Minimum 60 days)	
Components	Advancement Criteria
<ul style="list-style-type: none"> • Court: Every 2 weeks • Drug Testing: Minimum 2x/week • Planner Use: Show to FTC Coordinator weekly (or Judge during court weeks) • Meet with FTC Coordinator: Every 2 weeks • Meet with Child Welfare Professional: Monthly (at minimum) • FTC/Integrated Case Plan: Review and update as needed • Treatment/Services: Continue • Blue Slips: 2 signatures/week • Vocational/Educational Goals: Follow through per case plan 	<ul style="list-style-type: none"> • Recovery Progress • Establish safe and stable housing • Establish approved income source • Family Treatment Court Fees: Up to date on payment plan
Phase IV / Maintenance (Minimum 90 days)	
Components	Advancement Criteria
<ul style="list-style-type: none"> • Court: Monthly • Drug Testing: Minimum 2x/week • Planner Use: Show to FTC Coordinator monthly (or Judge during court weeks) • Meet with Coordinator: Monthly • Meet with Child Welfare Professional: Monthly (at minimum) • FTC/Integrated Case Plan: Complete • Treatment: Finish • Other Services: Engage in as directed in case plan • Blue Slips: 2-3 signatures/week (at discretion of court) • Vocational/Educational Goals: Engage in work/school/parenting/volunteer activity 	<ul style="list-style-type: none"> • Recovery Progress • Complete screening/assessment tools (selected tools re-administered) • Maintain safe and stable housing • Maintain approved income source • Family Treatment Court Fees: Up to date on payment plan
Phase V / Continuing Care (Minimum 120 days)	
Components	Advancement Criteria

<ul style="list-style-type: none"> • Court: Monthly • Drug Testing: Minimum 2x/week • Meet with FTC Coordinator: Monthly • Meeting with Child Welfare Professional: Monthly (at minimum) • Blue Slips: 2-3 signatures/week (at discretion of court) • Vocational/Educational Goals: Engage in work/school/parenting/volunteer activity 	<ul style="list-style-type: none"> • Recovery Progress • Family Treatment Court Fees: Up to date on payment plan • Also, complete payment of any other program fees (e.g., extra UAs) • Maintain approved income source • Maintain safe and stable housing • Identify long-term (sober) support system
Graduation	
<ul style="list-style-type: none"> • Successful completion of all components of each phase. 	

Rock County Family Recovery Court Program

Rock County Family Recovery Court also utilizes a similar phase system. Their system involves four phases that must be successfully completed prior to graduating the program.

Rock County's Phase System

Phase 1: Stabilization (30 Days) Weekly Court Appearances	
Goal	Behavioral Indications for Next Phase
To be able to follow through with recommended appointments and appearances.	<ul style="list-style-type: none"> - Attending court weekly - No missed UAs - Maintaining contact with case manager - Completed all recommended assessments - Signed all necessary forms and ROIs - CHIPS order entered in - Enrolled in treatment - Compliant with Probation, if applicable
Phase 2: Engagement (2 Months) Bi-Weekly Court Appearances	
Goal	Behavioral Indications for Next Phase
Take the necessary steps towards a sober lifestyle and be able to identify triggers and positive coping skills.	<ul style="list-style-type: none"> - Attending court bi-weekly - Attending all UAs - 30 days consecutive sober time - Attending treatment as recommended - Explores parenting service options if recommended - Attending scheduled family interactions - Participating in monthly family team meetings

	<ul style="list-style-type: none"> - Regularly communicating and meeting with child welfare professional - Identifies pro-social activities to engage in - Compliant with Probation, if applicable - Following court ordered return conditions - Completes application to phase 3
Phase 3: Support & Monitor (4 Months) Bi-Weekly Court Appearances	
Goal	Behavioral Indications for Next Phase
To implement positive coping skills in your life to support sobriety, increase personal independence, and build up informal supports.	<ul style="list-style-type: none"> • Attending court bi-weekly • Attending all UAs • 60 days consecutive sober time • Attending treatment as recommended • Engages in parenting services if recommended • Attending all scheduled family interactions or has been reunified • Participating in monthly family team meetings • Regularly communicating and meeting with child welfare professional • Engaging in pro-social activities • Compliant with Probation, if applicable • Following/met court ordered return conditions • Completes application to phase 4
Phase 4: Generalization (5 months) Monthly Court Appearances	
Goal	Behavioral Indications for Graduating from Program
To engage in safe, positive parenting practices with your child(ren), make healthy choices that support physical and emotional well-being, and maintain relationships that provide support, love, and hope.	<ul style="list-style-type: none"> • Attending court monthly • Attending all UAs • 90 days consecutive sober time • Attending treatment as recommended • Practices positive parenting skills • Attending all scheduled family interactions or has been reunified • Engaging in pro-social activities • Developed sober support network • Completed relapse prevention plan and after-care plan • Compliant with Probation, if applicable • Met court ordered return conditions • Completes graduation packet

Graduation

Appendix 5: Dunn and Rock County CPS Reporting and Screening Data

CPS Reports - Screen-In & Screened-Out							
2021 Access Reports				2022 Access Reports			
County	Screen - In	Screen-Out	Total	County	Screen - In	Screen-Out	Total
Dunn	147	545	692	Dunn	148	440	588
Rock	1049	2058	3107	Rock	802	2172	2974
Total	1196	2603	3799	Total	950	2612	3562

Alcohol & Drug Abuse & Exposure to Controlled Substances									
Screened-In Reports									
2021					2022				
County	Caregiver Alcohol Abuse	Caregiver Drug Abuse	Exp. To Controlled Subs.	Total	County	Caregiver Alcohol Abuse	Caregiver Drug Abuse	Exp. To Controlled Subs.	Total
Dunn	9	20	16	45	Dunn	13	27	15	55
Rock	66	141	64	271	Rock	49	110	50	209
Total	75	161	80	316	Total	62	137	65	264
Screened-Out Reports									
2021					2022				
County	Caregiver Alcohol Abuse	Caregiver Drug Abuse	Exp. To Controlled Subs.	Total	County	Caregiver Alcohol Abuse	Caregiver Drug Abuse	Exp. To Controlled Subs.	Total
Dunn	22	31	10	63	Dunn	32	40	17	89
Rock	60	142	31	233	Rock	63	170	39	272
Total	82	173	41	296	Total	95	210	56	361

2021 IAs		2022 IAs	
County	Total	County	Total
Dunn	146	Dunn	132
Rock	1,004	Rock	734
Total	1150	Total	866