



WISCONSIN DEPARTMENT OF CHILDREN AND FAMILIES

201 E. Washington Ave. - PO Box 8916
Madison, WI 53708-8916

Governor Tony Evers
Secretary Emily Amundson

INTER-AGENCY AGREEMENT

by and between

Wisconsin Department of Children and Families

and

University of Wisconsin System

UW-Madison Institute for Research on Poverty

CONTRACT NO

437004-A19-0001350-000-01

CFDA NO

93.564 Child Support Enforcement Research

[Additional Federal Award Information](#)

COMMODITY OR SERVICE DESCRIPTION

Research of data on poverty and its impact on child support enforcement policy

CONTRACT TERM

10/01/2018 – 12/31/2020

DCF PROGRAM ADMINISTRATOR

Connie Chesnik – (608) 422-7040

Connie.Chesnik@wisconsin.gov

CONTRACT BILLING AND PAYMENT TERMS

Monthly payments from submitted invoices via STAR

CONTACT INFORMATION

University of Wisconsin System

UW-Madison Institute for Research on Poverty

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DUNS

189000854

Funding Information for Contracts managed thru STAR:

Contractor: University of Wisconsin System UW-Madison Institute for Research on Poverty	STAR Supplier ID: 000020581
Commodity or Service Description	Award Amount
Child Support Policy Research	\$4,385,999.00
Child Support Policy Research - Match	\$2,259,458.00
TOTAL PROJECT AMOUNT	\$6,645,457.00

All funding allocations are subject to Federal and State budgetary changes.

The Department and the Contractor acknowledge that they have read the Contract and the attached exhibits, addenda and requirements, understand them and agree to be bound by their terms and conditions. Further, the Department and the Contractor agree that the Contract and the exhibits and documents incorporated herein by reference are the complete and exclusive statement of the agreement between the parties relating to the subject matter of the Contract and supersede all proposals, letters of intent or prior agreements, oral or written, and all other communications and representations between the parties relating to the subject matter of the Contract. DCF reserves the right to reject or cancel agreements based on documents that have been altered.

Child Support Policy Research Agreement

October 1, 2018–December 31, 2020

This agreement is made and entered into for the period from October 1, 2018, through December 31, 2020, by and between the Department of Children and Families (DCF), Division of Family and Economic Security, 201 East Washington Ave., P.O. Box 8916, Madison, WI 53707-8916, hereinafter referred to as the “Department,” and the Board of Regents of the University of Wisconsin System, Institute for Research on Poverty of the University of Wisconsin–Madison, 1180 Observatory Drive, WI 53706-1320, hereinafter referred to as the “Institute.”

The Department of Children and Families employee responsible for administration of this agreement will be Attorney Connie Chesnik, Department of Children and Families, 201 East Washington Avenue, P.O. Box 8916, Madison, WI 53707-8916.

The Institute for Research on Poverty employee responsible for administration of this agreement will be Daniel Meyer, Institute for Research on Poverty, 1180 Observatory Drive, Room 3412, Madison, WI 53706.

WHEREAS, the Department has determined that an effective system of establishing and collecting equitable financial child support obligations is essential to promoting economic self-sufficiency and providing for the well-being of children and their families, and

WHEREAS, 45 CFR 304.20(b)(1)(ii) provides federal financial participation for monitoring the progress of program development and operations and evaluating the quality, efficiency, effectiveness, and scope of child support enforcement services available, and

WHEREAS, the completion of earlier contractual agreements has resulted in the development of specialized data bases and the acquisition of unique skills and expertise by Institute personnel, resulting in specialized capabilities to understand and perform the necessary analysis and evaluation of the child support enforcement program.

NOW, THEREFORE, in consideration of the mutual agreements hereinafter set forth, the Department and the Institute agree as follows:

I. The Institute shall:

A. Perform the duties and responsibilities specified in this agreement in accordance with state and federal statutes, rules, and regulations, including but not limited to [OMB Uniform Guidance 2 CFR Part 200](#), and the Department [Allowable Cost Policy Manual](#) in effect during the term of this agreement.

B. Perform the work as specified in Section IX of this Agreement entitled “Tasks.” Unless otherwise agreed to in the preliminary analysis plan, each paper / report generated by the Institute should contain a discussion of the following:

1. The Research Question and Its Importance to Child Support Policy
2. Scope and Methods of the Study

3. Data Sources Used in the Study
4. Results of the Study
5. Policy Implications of the Study
6. Policy Options that the Study Results Suggest Ought to Be Explored
7. Further Questions Raised by IRP Research

C. Pursuant to those tasks, and in accordance with the commitments in the budget, provide the Department those products on the specified due dates established in this agreement unless modifications are agreed to by the Department.

D. Maintain such fiscal and other records of activities performed under this agreement as specified by the Department, and make such records available to the Department on request.

E. Meet regularly with Department personnel to provide consultation and technical assistance.

F. Make an oral presentation of reports in final draft form to Department personnel at sessions scheduled for that purpose as requested by the Department. The oral presentations should include the items listed in paragraph B. The Institute will describe in the final report how it addressed major issues identified as unresolved during the oral presentations. The Institute and Department will jointly decide at this oral presentation whether a second presentation on the same report will be provided.

G. Make available any files or documentation of files, including any specialized software required to access the files created for any of the tasks set forth in this agreement to the Department upon request and at no charge. This provision is subject only to the requirements to remove personal identifiers as required by human subjects research law and policy.

H. Cooperate with any Department personnel in the collection of any financial or program information the Department deems necessary to properly monitor the progress of activities contained in this agreement.

I. Maintain the data bases that have been developed in prior agreement periods. These data bases were originated by the Institute pursuant to a Contract Agreement for Research into the Design of a Reformed Child Support Enforcement Program entered into on the 25th Day of July 1980 by and between the then Department of Health and Social Services and the Institute for Research on Poverty. A brief summary explaining the data bases will be provided during the contract period.

J. Attempt to obtain selected information from other state sources to support the analyses to be accomplished under this agreement. The Institute will attempt to obtain data from the following sources: (a) the Department of Children and Families, including but not limited to the Kids Information Data System (KIDS); (b) the Department of Workforce Development; (c) the Department of Health Services; (d) the Department of Corrections; (e) the Department of Revenue; (f) the Department of Public Instruction; (g) records maintained by the local child support agencies and clerks of court; (h) the Circuit Court Automated Program (CCAP); and (i) other sources as needed. If the Institute is unable to obtain these data in a timely fashion, the Institute will advise the Department about the impact on the tasks and deliverables of missing or late data.

K. Submit a preliminary analysis plan for each task, and large deviations in data or methodology from that plan, to the Department's agreement administrator to permit input into how the analysis is conducted and how it may be modified by mutual agreement to enhance the operational value of the analysis and its operational application to county and state child support activities.

The preliminary analysis plan for each task will generally contain the following elements:

1. Description of Task
2. Scope and Methods of Study
3. Data Sources and Availability
4. Expected Policy Insights of Each Component
5. Due Dates of Components

Once mutual agreement is reached regarding the preliminary analysis plan, the Bureau of Child Support will sign-off on it, and research may proceed.

L. Submit a summary report with each research product. Summaries should be:

1. Geared towards use by child support professionals, policymakers, and departmental staff,
2. Submitted in electronic form, and
3. Approximately one page in length.

M. Submit a regular report describing the current status of all tasks at least every six months, or whenever reports or preliminary analysis plans are submitted, whichever is more frequent.

II. The Department shall:

A. Reimburse the Institute for all expenditures incurred by the Institute in the performance of the duties under this agreement at the rate of federal reimbursement to the Department for the tasks performed under this agreement.

B. Reserve the right to inspect records and programs, insofar as is permitted by state and federal law, by representatives of the Department and its authorized agents, including program evaluators, and federal agencies, in order to confirm the Institute's compliance with the specifications of this agreement.

C. Have the right to review this agreement and make such adjustments in either the substantive or financial arrangements, as are mutually agreeable to both parties.

D. Notify the Institute of any change in state or federal law or regulations affecting this agreement.

E. Monitor the tasks specified in the agreement with a representative team from the Department involved in child support enforcement activities.

F. Continue to provide the Institute's designated programmers with direct log-on access to all necessary data collected by or maintained in CARES, child support data in KIDS, child welfare data in WiSACWIS, and, Medicaid and Food Stamp data collected by or maintained in CARES (with the approval of the Department of Health Services). The Department will provide thirty (30) days written notice to the Institute prior to any interruptions to the Institute's access that are under the Department's control. During the thirty-day period, the Department and the Institute shall jointly determine how the Department will provide the necessary data to the Institute. The Department will also provide access to CRN, Department of Revenue tax records, and other required administrative data as available.

G. Provide the Institute with feedback on preliminary analysis plans within 30 days, so that Institute plans can be modified to meet Departmental concerns.

H. Provide the Institute with comments on final research products within 60 days, so that the Institute can generate summaries which address issues most pertinent to child support professionals, policymakers, and

departmental staff.

I. To the extent permitted by law, assist the Institute in its efforts to obtain data from the following sources: (a) the Department of Workforce Development, (b) the Department of Health Services, (c) the Department of Corrections, (d) the Department of Revenue, (e) the Department of Public Instruction, (f) records maintained by local child support agencies and clerks of court, (g) the Circuit Court Automation Program (CCAP), and (h) other sources as needed.

III. Identification of Individuals

The Institute agrees not to release any information that would permit the identification of any individual.

IV. Right to Publish

A. The Institute will provide thirty (30) days written notice to the agreement administrator or designee before publishing writings on subjects associated with the reports required under this agreement.

B. Data or other information gathered by the Institute and paid for under the agreement shall be used to fulfill the conditions of the agreement, and shall not be used by the Institute for any other purposes without written notice to the agreement administrator.

C. Reports required under the terms of this agreement shall not be released to the public or to the media without providing a copy to the Department's agreement administrator thirty (30) days prior to release. All reports shall contain a statement to the effect that the report represents only the views of the author and does not reflect those of the Department.

V. News Releases

The Institute agrees to provide an exact copy of news releases concerning the reports required under the terms of this agreement to the agreement administrator at least thirty (30) days prior to the release to news media. The Department reserves the right to disclaim in whole or in part any of the information to be released and the Institute shall print or otherwise make such disclaimer in the information, if required.

VI. Cost of Services

The total cost for services provided under this agreement is \$6,645,457. Payments from the Department to the Institute are limited to \$4,385,999 (see Exhibit 1, which is attached to and incorporated into this agreement) in federal funds at the prevailing child support FFP rate. The Institute will provide \$2,259,458 in match payments.

VII. Reimbursement

All payments under this agreement are contingent upon:

A. Performance by the Institute of all responsibilities identified herein, as determined by the Department except that disallowance of Institute expenditures under the agreement shall be contingent upon 45 days written notice by the Department to the Institute. The Institute will comply with all federal regulations, as stated in Section I.A. Failure to comply with federal laws, regulations, or matching requirements which results in federal disallowance of costs billed to the Department by the Institute shall be the responsibility of the Institute. If the Department directs the Institute to perform activities for which costs are disallowed

by the federal government, the Department shall be responsible for these costs.

B. Authorization of state and federal law and regulations, including but not limited to, authorized federal rates of reimbursement.

C. Timely submission of mutually agreed-upon reports to the Department by the Institute which substantiate that the Institute is complying with its obligations under this agreement.

D. Authorization of this agreement by the University of Wisconsin, the College of Letters and Science, and the Director of the Institute for Research on Poverty.

E. Verification and billing of expenditures incurred by the Institute in the performance of its duties hereunder, according to the attached Deliverable and Payment Schedule (Exhibit 2).

F. Identify and verify all indirect cost contributions claimed by the Institute and certifying that all indirect costs are attributable to the contract time period in which associated expenditures are made and are in compliance with all applicable federal regulations.

G. This is a fixed-price contract. Tasks will be billed at delivery. All invoices submitted by the Institute to the Department must clearly state:

1. Costs for each task billed.
2. Costs attributable to project management.
3. Total costs for each invoice.
4. The time period for which the costs are being billed.
5. Any transfer of funds from one task to another taking place during the time period of the invoice.
6. The amount of indirect costs accrued to the task and invoice.

VIII. Miscellaneous

A. Nothing contained herein shall prohibit the Institute from purchasing or providing any services otherwise authorized by law.

B. Nothing contained herein shall require the Institute to divulge any information that violates a confidentiality agreement between survey respondents and the University of Wisconsin.

IX. Tasks

The research the Institute will be conducting is organized into a data collection task and 12 project tasks, with 15 deliverables, each of which contains a description of the following:

- Each component of the research task
- Data sources and availability as they relate to each research component
- Expected policy insights
- Due dates of components and, if necessary, rationale behind the sequencing of the components

1. Court Record Data (CRD) data collection

Collections from the court record allow us to address a range of child support enforcement policy issues that cannot be addressed using KIDS data alone. The collected data will include information on legal custody and physical placement, visitation, and details concerning the specific provisions of each order (for example, child care and child physical placement provisions). Other information collected will include records of deviations from the use of the guidelines, and information on returns to court for purposes related to child placement, child support order revision, or enforcement of child support. We will collect any information about serial family child support obligations that parents have from prior orders in other cases.

This collection will fully implement the new process developed during the modernization effort. We have established remote access agreements with the State Courts Office and each of the 21 counties, so that travel is no longer required. The new process is simple: we call a county, provide a list of needed cases, and receive a TAC code that gives us access to all the confidential documents we previously reviewed in the field.

Prior to beginning the next round of data collection, we will divide the instrument we use to collect the data into multiple instruments, which should speed up the coding process. We will also change our cleaning programs to deal with the instrument changes, giving us a chance to improve the code we use to clean the data, and thus improving data quality. We will test all procedural changes before collecting the next cohort of data, and will update all documentation to reflect these changes.

We propose collecting cohort 37 of paternity and divorce cases (cases coming to court in 2017) with collection beginning in 2020. We will collect the court history of approximately 700 adjudicated paternitys, 450 voluntary paternity acknowledgment cases, and 850 divorce cases from court record files in 21 counties. Data for cohort 37 will be ready for analysis by December 2021, so analyses based on these data would be part of another research agreement.

Deliverable: A brief memorandum describing the new process, including any major issues encountered and the steps taken to address them, will be completed by December 2020.

2. Use of Guidelines

Building on prior research, we will assess the use of the guidelines in recent cases, examining cases coming to court in 2013 (the most recent data available). We will follow the methodology and assumptions used in previous reports (e.g., CSPRA 2014–2016 Task 2, “The Use of Child Support Guidelines in Wisconsin: 2007 to 2009,” submitted September 30, 2015) to the extent they still apply. Considering information on income of both parents, the number of children, the placement arrangement, and prior obligations of the noncustodial parent (serial families), we will estimate what an order consistent with the guidelines would be. We will compare this to the actual order in the case, estimating the proportion of cases that are consistent with the guidelines versus above or below. We will also examine whether any reasons for deviation appear in the court record. Finally, we will present characteristics of cases that are more likely to be consistent with the guidelines. In preparing the analysis plan, we will consult with DCF about the implications of a variety of issues identified in previous research (e.g., imputed income, multi-part orders).

Deliverable: A report with these analyses will be completed by June 2019.

3. Cost of Raising Children

In this task, we will conduct a literature review of the empirical research examining the costs of raising children. We will explain the strengths and limitations of the extant research and present the most recent cost estimates. We will compare these recent estimates of the costs of raising children to child support orders that would result from the use of the Wisconsin percentage-of-income standard.

Deliverable: A report with these analyses will be completed by June 2019.

4. Low-Income Guidelines

The Flexibility, Efficiency, and Modernization in Child Support Programs final rule of December 2016 contains new requirements for state guidelines. One of the requirements is that “guidelines must provide the child support order is based on the noncustodial parent’s earnings, income, and other evidence of ability to pay that . . . takes into consideration the basic subsistence needs of the noncustodial parent (and at the State’s discretion, the custodial parent and children) who has a limited ability to pay by incorporating a low-income adjustment, such as a self-support reserve or some other method determined by the State.” [45 C.F.R. § 302.56(c)(1)(ii)]. While compliance with this requirement does not immediately need to be addressed in state quadrennial guideline reviews, we expect that many states will already be revisiting the way that low-income noncustodial parents are treated in their guidelines. This task has two parts. First, we will gather information from other states, documenting whether changes to their guidelines for low-income cases were proposed, and whether, how, and why the guidelines were changed. Second, we will calculate the expected child support order in Wisconsin and in other selected states for several types of low-income cases. This allows us to assess whether expected order amounts in Wisconsin are similar to, higher than, or lower than those in other states. We will select the characteristics of families and the other states in conjunction with DCF.

Deliverable: A report with these analyses will be completed by August 2019.

5. Child Support Payments, Income Imputation, and the Low-Income Guidelines

This task uses data from the Wisconsin Court Record to explore the extent to which child support payments are related to several characteristics of child support orders, including (a) whether the order was set by default, (b) whether the order was based on imputed or actual income, and (c) whether the regular guidelines, the low-income adaptation of the guidelines, or neither was used to set the orders. The court record contains relatively complete information on whether income was imputed; information on default orders and the type of guideline used is less complete. We conduct both descriptive and multivariate analyses. We anticipate using propensity score matching techniques to increase the comparability of various types of cases. Most of the focus of this task will be on cases in which the low-income adaptation could have been used (e.g., noncustodial parents whose income is less than 150% of the federal poverty guidelines). This task complements task 4, which is focused on the low-income guidelines (but does not include payment information), and task 6, which is related to income imputation, but is focused on methods of imputation rather than the relationship between imputation and payments.

Deliverable: A report with these findings will be completed by August 2019.

6. Income Imputation in Setting Orders

When the court does not have any evidence of the level of noncustodial parent income, income is typically imputed. In the past this was often based on an assumption of a full-time (or sometimes 30 hours per week) minimum wage job, and a child support order was assigned accordingly. The Flexibility, Efficiency, and Modernization in Child Support Programs final rule of December 2016 requires that if a state's guidelines allow for income imputation, the order must take into consideration "the specific circumstances of the noncustodial parent . . . to the extent known, including such factors as the noncustodial parent's assets, residence, employment and earnings history, job skills, educational attainment, literacy, age, health, criminal record and other employment barriers, and record of seeking work, as well as the local job market, the availability of employers willing to hire the noncustodial parent, prevailing earnings level in the local community, and other relevant background factors in the case." [45 C.F.R. § 302.56(c)(iii)]. For this task we will write a brief report that provides alternative ways that income could be imputed that would be consistent with the new regulation. We will examine the types of information on the above list that the court would typically have available and show how imputed income could be constructed. We will also explore the feasibility of developing an on-line calculator to impute income.

Deliverable: A report with these findings will be completed by October 2019.

7. Barriers to Child Support Payment

Understanding the reasons for non-payment of child support orders is a key concern as different explanations suggest different policy responses. In several recent KidStat meetings, concern has focused on three potential barriers: drug use, mental health issues, and incarceration. This task will assess the relationship between these barriers and child support payment. We will consider the extent to which these barriers are connected to employment and earnings, to orders (e.g. are those with evident barriers likely to have lower—or higher—orders?), and to child support payments. We will use baseline data from Supporting Parents Supporting Kids (SPSK) to identify noncustodial parents who stated they had barriers to employment that included issues of mental and behavioral health or incarceration. The report for this task will focus on the extent of these barriers, and the later child support orders and payments of those with and without these barriers.

Deliverable: A report with these findings will be completed by August 2019.

8. Exploring Paths to Child Support Compliance

In planning for Supporting Parents Supporting Kids (SPSK) and the Child Support Noncustodial Parent Employment Demonstration (CSPED), the primary outcome of interest was compliance with child support orders. The model was that the enhanced-service group: (a) will receive different (better) child support services, which may change their attitude towards/cooperation with the child support system; (b) will receive employment services, leading to more earnings; (c) will receive parenting services, leading to an increased sense of responsibility for children; and (d) have a higher level of compliance with child support orders as a result of these three changes (the changed attitude toward child support, the increased earnings, and the increased sense of

responsibility). The final CSPED impact report (to be released spring of 2019) will provide information on whether there were detectable impacts in each of these outcome areas, for all grantees as a whole, and for each grantee (including Wisconsin SPSK). In this task we will extend the basic impact analysis with a more finely-grained analysis of the steps toward increased compliance. Considering Wisconsin SPSK only, we will examine each step in the hypothesized path to compliance. That is, we will assess whether child support services changed attitudes, whether employment services changed earnings, whether parenting services changed the sense of responsibility, and, in particular, whether the attitudes, earnings, and responsibility together produced compliance. We will also assess whether any observed changes in compliance are the result of the SPSK model, or were more affected by other factors or services.

Deliverable: A report with these findings will be completed by October 2019.

9. Changes in Perception of Child Support Enforcement and Performance

One of the primary outcomes of interest in the Supporting Parents Supporting Kids (SPSK) and the Child Support Noncustodial Parent Employment Demonstration (CSPED) program was attitudes towards the child support program. It has been suggested that when low income noncustodial parents hold negative attitudes about child support enforcement agencies both noncustodial parent outcomes and child support enforcement agency performance suffer. We will use survey measures of noncustodial parent attitudes, and change in attitudes, for SPSK participants, together with KIDS data on child support enforcement activities and child support outcomes (beyond those captured in the original evaluation), to analyze the factors that contribute to attitudes, and changes in attitudes, and to assess the impact of attitudes on child support outcomes.

Deliverable: A report with these findings will be completed by December 2019.

10. Child Support in Military-Connected Wisconsin Families

In this task, we will examine the responsiveness of Wisconsin's courts and child support agencies to the unique needs of military-connected families with child support orders. Unmarried military-connected (service member and veteran) parents are more likely than their civilian counterparts to have a formal child support order, yet they face distinct challenges in meeting their child support obligations, including relocations, extended deployments, changes in income corresponding with changes in assignment, combat-related stress, and status transitions (e.g., from reserve status to active duty, from service member to veteran) (Osborne & Dillon, 2013). The Wisconsin Department of Children & Families guides child support agencies "to give the highest priority and flexibility under Wisconsin law" to parents requesting an order change in response to being called to active duty. We will select a sample of counties representing higher and lower proportion of service members and veterans, and examine the experiences of military-connected parents seeking order modifications for reasons related to their military service, including but not limited to being called to active duty. We will conduct interviews with noncustodial and custodial parents to learn about their service-connected reasons for seeking order modifications, their experiences doing so, and their perceptions of the responsiveness of the courts and child support agencies to their changing circumstances, including response time and perceptions of the fairness of resulting order modifications. We will recruit participants through veterans' organizations in selected counties.

Deliverable: A report with these findings will be completed by August 2020.

11. Stability of Placement Arrangements and Satisfaction with Placement Arrangements

Mother sole placement no longer accounts for the majority of post-divorce placement arrangements. Shared placement continues to increase, and this increase has occurred across income levels. We will conduct a survey of divorced mothers and fathers from the Cohort 33 CRD who have shared placement at the time of their divorce judgment and who would still have at least one minor child at the time of the survey—an estimated 325 couples—and an additional 275 mothers with sole placement arrangements. The survey will allow us to assess the stability of arrangements (e.g. the actual number of nights spent with each parent several years after the arrangement was put in place), and also to assess parents' satisfaction with the arrangements, including how these outcomes differ across income levels and other dimensions of shared-placement households. These analyses will provide insight into the implications of the recently documented decline in sole-placement, and any related decline in orders. In addition to addressing stability and satisfaction—the two topics that will be the focus of our initial analyses—the survey will generate data that would enable subsequent analyses of child well-being in diverse placement arrangements, which will add substantially to our understanding of shared placement as a growing family form. Our survey approach is designed to compare mothers' and fathers' perspectives in shared placement cases, while also providing an appropriate comparison group of sole placement cases.

Deliverable: A survey field report will be completed by December 2020.

Deliverable: A report examining the stability of placement arrangements will be completed by December 2020.

Deliverable: A report examining satisfaction with placement arrangements will be completed by December 2020.

12. Changes in Placement and Implications for Child Support Policy

In our previous work using the Wisconsin Court Record Data (CRD), we have shown that shared placement now accounts for half the outcomes in recent divorce cases in Wisconsin, with equal-shared placement now 35 percent of cases and unequal-shared 15 percent of cases. Yet in the available national data (from the Child Support Supplement of the Current Population Survey), only 29 percent of divorced custodial parents report joint physical custody (shared placement). In this task we will analyze the apparent discrepancy, assess the evidence on whether placement arrangements in Wisconsin are different from other states, and investigate the extent to which the difference between estimates using the CRD and national data reflects that national point-in-time estimates are based on a sample that includes those whose divorces were finalized many years ago. Because the likelihood of an order varies by placement arrangement, differences in placement arrangements may have implications for child support agency performance. The report will discuss the implications of the findings for comparisons of Wisconsin's and other states' proportion of cases with child support orders and payments.

Deliverable: A report with these findings will be completed by August 2019.

13. Shared Placement and Post-Divorce Economic Well-Being

Past work at IRP has provided mixed evidence about the economic implications of shared placement. For example, we have documented fairly substantial declines in economic well-being among mothers with shared placement, relative to those with traditional sole placement. This stems from mothers experiencing relatively larger losses from their ex-partners' earnings than they gain in child support, public assistance, and their own earnings gains. At the same time, because shared placement is much more common than sole placement among couples that have higher pre-divorce incomes, shared placement parents tend to fare better economically in absolute terms, even as they experience more sizable declines relative to pre-divorce circumstances. Our past work has been limited to four cohorts of data and two years of post-divorce outcomes. We will extend this work to more recent cohorts and a longer follow-up period. This will allow us both to assess the extent to which economic well-being stabilizes after the initial couple of years, and to look at differences across subgroups, including those with lower pre-divorce incomes.

Deliverable: A report with these findings will be completed by October 2020.

X. Agreement Revisions and/or Termination

- A. Failure to comply with any part of this agreement may be considered cause for revision, suspension, or termination of this agreement.
- B. This agreement or any part thereof may be renegotiated in such circumstances as: 1) increased or decreased volume of services, 2) changes required by state or federal law or regulations or by court action, 3) monies available affecting the substance of this agreement.
- C. Revision of this agreement is not effective until agreed to by the Department and the Institute by an addendum to this agreement signed by the authorized representatives of both parties.
- D. This agreement can be terminated by a 30-day written notice by either party. Reimbursement will be limited to expenses and commitments incurred prior to the notification of termination. The Institute will attempt to mitigate the outstanding commitments upon notification of termination.
- E. The Institute shall notify the Department whenever it is unable to provide the required quality or quantity of services specified. Upon such notification, the Department shall determine whether such inability will require revision or cancellation of this agreement.
- F. If the Department finds it necessary to terminate this agreement prior to the stated expiration date for reasons other than non-performance by the Institute, actual costs incurred by the Institute may be reimbursed for an amount determined by mutual agreement of both parties.

XI. Conditions of the Parties' Obligations

- A. This agreement is contingent upon authorization of Wisconsin and United States law, and any material amendment or repeal of the same affecting relevant funding or authority of the Department shall serve to revise or terminate this agreement, except as further agreed to by the parties.
- B. The Department and the Institute agree and understand that no clause, term, or condition of

this agreement shall be construed to supersede the lawful powers or duties of either party.


- C. It is understood and agreed that the entire agreement between the parties is contained herein, except for those matters incorporated herein by reference, and that this agreement supersedes all oral agreements and negotiations between the parties relating to the subject matter thereof.

Institute's Authorized Representative
 IRP Principal Investigator
 Daniel R. Meyer


Date _____

University's Authorized Representative
 Robert Gratzl

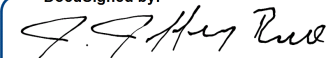
Date _____

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 Department's Agreement
 Administrator Attorney
 Connie M. Chesnik

Date 1/26/2019 | 12:57:40 PM CST

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 Division's Authorized Representative
 DFES Deputy Division Administrator
 Janice Peters

Date 1/25/2019 | 4:59:09 PM CST

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 Department's Authorized Representative
 DCF Deputy Secretary
 Jeff Pertl

Date 1/30/2019 | 2:23:33 PM CST

Exhibit 1 WDCF Contract

BUDGET - Child Support Policy Research Agreement

Period: 10/1/2018 - 12/31/2020

Tasks:	Task #1 CRD Collection	Task #2 Use of the Guidelines	Task #3 Cost of Children	Task #4 Low-Income Guidelines	Task #5 Payments, Inc Imp Low-Income	Task # 6 Income Input in Setting Ord	Task #7 Barriers to CS Payment	Task #8 Exploring Paths Compli	Task #9 Changes Perception CSE	Task #10 CS in Military Connected Fam	Task 11A Survey Recent WI Divorces	Task 11B Stability of Placement Arr	Task 11C Satisfaction with Placement Arr	Task 12 Changes impli	Task 13 Shared Placement Post-divorce Econ	Core Resources	TOTAL
Direct Costs	\$610,619	\$115,904	\$63,133	\$100,156	\$175,962	\$143,522	\$175,962	\$149,757	\$149,757	\$141,069	\$982,062	\$169,920	\$169,920	\$180,900	\$142,779	\$342,490	\$3,813,913
Indirect 15%	\$91,593	\$17,386	\$9,470	\$15,023	\$26,394	\$21,528	\$26,394	\$22,464	\$22,464	\$21,160	\$147,309	\$25,488	\$25,488	\$27,135	\$21,417	\$51,373	\$572,086
Total Billable [66%]	\$702,212	\$133,290	\$72,603	\$115,179	\$202,356	\$165,050	\$202,356	\$172,221	\$172,221	\$162,229	\$1,129,371	\$195,408	\$195,408	\$208,035	\$164,196	\$393,863	\$4,385,999
UW Unrecovered Indirects on Federal Portion																	
Indirect 39%mtdc (54% - 15%)	\$238,141	\$45,202	\$24,622	\$39,061	\$62,145	\$55,974	\$62,145	\$51,925	\$51,925	\$48,537	\$376,525	\$59,789	\$59,789	\$64,071	\$49,203	\$127,091	\$1,416,147
Other Required Cost Sharing	\$123,605	\$23,463	\$12,779	\$20,274	\$42,099	\$29,052	\$42,099	\$36,795	\$36,795	\$35,036	\$205,272	\$40,876	\$40,876	\$43,099	\$35,383	\$75,808	\$843,311
Total Cost Sharing [34%]	\$361,746	\$68,665	\$37,401	\$59,335	\$104,244	\$85,026	\$104,244	\$88,720	\$88,720	\$83,573	\$581,797	\$100,665	\$100,665	\$107,170	\$84,586	\$202,899	\$2,259,458
TOTAL PROJECT COST	\$1,063,958	\$201,955	\$110,004	\$174,514	\$306,600	\$250,076	\$306,600	\$260,941	\$260,941	\$245,802	\$1,711,168	\$296,073	\$296,073	\$315,205	\$248,782	\$596,762	\$6,645,457

Exhibit 2. Fixed-Price Agreement Deliverable and Payment Schedule

Due Dates																TOTALS			
1/31/2019																		\$65,644	\$65,644
6/30/2019		\$133,290	\$72,603															\$65,644	\$271,537
8/31/2019				\$115,179	\$202,356		\$202,356							\$208,035					\$727,926
10/31/2019						\$165,050		\$172,221										\$65,644	\$402,915
12/31/2019									\$172,221									\$65,644	\$237,865
8/31/2020										\$162,229								\$65,644	\$227,873
10/31/2020															\$164,196				\$164,196
12/31/2020	\$702,212										\$1,129,371	\$195,408	\$195,408					\$65,644	\$2,288,044
TOTALS	\$702,212	\$133,290	\$72,603	\$115,179	\$202,356	\$165,050	\$202,356	\$172,221	\$172,221	\$162,229	\$1,129,371	\$195,408	\$195,408	\$208,035	\$164,196	393,863	\$4,385,999		

CERTIFICATION REGARDING DEBARMENT AND SUSPENSION INSTRUCTIONS

By signing and submitting this form, the prospective primary participant is providing the certification set out below.

1. The inability of a person to provide the certification required below will not necessarily result in denial of participation in this covered transaction. The prospective participant shall submit an explanation of why it cannot provide the certification set out below. The certification or explanation will be considered in connection with the Department or agency's determination whether to enter into this transaction. However, failure of the prospective primary participant to furnish a certification or an explanation shall disqualify such person from participation in this transaction.
2. The certification in this clause is a material representation of fact upon which reliance was placed when the Department or agency determined to enter into this transaction. If it is later determined that the prospective primary participant knowingly rendered an erroneous certification, in addition to other remedies available to the Federal Government, the Department or agency may terminate this transaction for cause or default.
3. The prospective primary participant shall provide immediate written notice to the Department or agency to which this certification is submitted if at any time the prospective primary participant learns that its certification was erroneous when submitted or has become erroneous by reason of changed circumstances.
4. The terms covered transaction, debarred, suspended, ineligible, lower tier covered transaction, participant, person, primary covered transaction, principal, proposal, and voluntarily excluded, as used in this clause, have the meanings set out in the Definitions and Coverage sections of the rules implementing Executive Order 12549. You may contact the Department or agency to which this certification is being submitted for assistance in obtaining a copy of those regulations.
5. The prospective primary participant agrees by submitting this certification that, should the proposed covered transaction be entered into, it shall not knowingly enter into any lower tier covered transaction with a person who is proposed for debarment under [2 CFR Part 180](#), debarred, suspended, declared ineligible, or voluntarily excluded from participation in this covered transaction, unless authorized by the Department or agency entering into this transaction.
6. The prospective primary participant further agrees by submitting this certification that it will include the clause titled "Certification Regarding Debarment, Suspension, Ineligibility and Voluntary Exclusion-Lower Tier Covered Transaction," provided by the Department or agency entering into this covered transaction, without modification, in all lower tier covered transactions and in all solicitations for lower tier covered transactions.
7. A participant in a covered transaction may rely upon a certification of a prospective participant in a lower tier covered transaction that it is not proposed for debarment under [2 CFR Part 180](#), debarred, suspended, ineligible, or voluntarily excluded from the covered transaction, unless it knows that the certification is erroneous. A participant may decide the method and frequency by which it determines the eligibility of its principals. Each participant may, but is not required to, check the List of Parties Excluded from Federal Procurement and Non-procurement Programs.
8. Nothing contained in the foregoing shall be construed to require establishment of a system of records in order to render in good faith the certification required by this clause. The knowledge and information of a participant is not required to exceed that which is normally possessed by a prudent person in the ordinary course of business dealings.
9. Except for transactions authorized under paragraph 6 of these instructions, if a participant in a covered transaction knowingly enters into a lower tier covered transaction with a person who is proposed for debarment under [2 CFR Part 180](#), suspended, debarred, ineligible, or voluntarily excluded from participation in this transaction, in addition to other remedies available to the Federal Government, the Department or agency may terminate this transaction for cause or default.

CERTIFICATION REGARDING DEBARMENT AND SUSPENSION

The undersigned vendor certifies to the best of your knowledge and belief that the vendor defined as the primary participant in accordance with [2 CFR Part 180](#), and its principals:

- a) Are not presently excluded or disqualified from participation in any covered transactions by any Federal department or agency;
- b) Have not been convicted within the preceding three years of any of the offenses listed in [§180.800\(a\)](#) or had a civil judgment rendered against you for one of those offenses within that time period;
- c) Are not presently indicted for or otherwise criminally or civilly charged by a governmental entity (Federal, State or local) with commission of any of the offenses listed in [§180.800\(a\)](#); and/or
- d) Have not had one or more public transactions (Federal, State, or local) terminated within the preceding three years for cause or default.

Furthermore, the vendor agrees that they will include, without modification, a copy of this clause titled "Certification Regarding Debarment and Suspension" in all lower tier covered transactions (i.e., transactions with subgrantees and/or contractors/subcontractors) and in all solicitations for lower tier covered transactions as per [§180.330](#).

University of Wisconsin System
UW-Madison Institute for Research on Poverty
Contractor Name _____

189000854
DUNS # _____

Date

CERTIFICATION REGARDING LOBBYING

Certification for Contracts, Grants, Loans, and Cooperative Agreements

The undersigned certifies, to the best of his or her knowledge and belief, that:

(1) No Federal appropriated funds have been paid or will be paid, by or on behalf of the undersigned, to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the awarding of any Federal Contract, the making of any Federal grant, the making of any Federal loan, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal Contract, grant, loan, or cooperative agreement.

(2) If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this Federal Contract, grant, loan, or cooperative agreement, the undersigned shall complete and submit Standard Form-LLL, "Disclosure Form to Report Lobbying," in accordance with its instructions.

(3) The undersigned shall require that the language of this certification be included in the award documents for all subawards at all tiers (including Subcontracts, subgrants, and Contracts under grants, loans and cooperative agreements) and that all subrecipients shall certify and disclose accordingly.

This certification is a material representation of fact upon which reliance was placed when this transaction was made or entered into. Submission of this certification is a prerequisite for making or entering into this transaction imposed by Section 1352, title 31, U.S. Code. Any person who fails to file the required certification shall be subject to a civil penalty of not less than \$10,000 and not more than \$100,000 for each such failure.

University of Wisconsin System

UW-Madison Institute for Research on Poverty

Contractor Name

189000854

DUNS #

Date

DISCLOSURE OF LOBBYING ACTIVITIES

Complete this form to disclose lobbying activities pursuant to title 31, U.S.C., section 1352
(See instructions for public burden disclosure)

Approved by OMB
0348-0046

1. Type of Federal Action: <input type="checkbox"/> a. contract <input type="checkbox"/> b. grant <input type="checkbox"/> c. cooperative agreement <input type="checkbox"/> d. loan <input type="checkbox"/> e. loan guarantee <input type="checkbox"/> f. loan insurance	2. Status of Federal Action: <input type="checkbox"/> a. bid/offer/application <input type="checkbox"/> b. initial award <input type="checkbox"/> c. post-award	3. Report Type: <input type="checkbox"/> a. initial filing <input type="checkbox"/> b. material change For Material Change Only: year _____ quarter _____
4. Name and Address of Reporting Entity: <input type="checkbox"/> Prime <input type="checkbox"/> Sub-awardee Tier _____, if known: Congressional District, if known:	5. If Reporting Entity in No. 4 is a Sub-awardee, Enter Name and Address of Prime: Congressional District, if known:	
6. Federal Department/Agency:	7. Federal Program Name/Description: CFDA Number, if applicable: _____	
8. Federal Action Number, if known:	9. Award Amount, if known: \$	
10. a. Name and Address of Lobbying Registrant (if individual, last name, first name, MI):	b. Individuals Performing Services (including address if different from No. 10a) (last name, first name, MI):	
11. Information requested through this form is authorized by title 31, U.S. Code, section 1352. This disclosure of lobbying activities is a material representation of fact upon which reliance was placed by the tier above when this transaction was made or entered into. This disclosure is required pursuant to 31 U.S.C. 1352. This information will be available for public inspection. Any person who fails to file the required disclosure shall be subject to a civil penalty of not less than \$10,000 and not more than \$100,000 for each such failure.	Signature: _____ Print Name: _____ Title: _____ Telephone No.: _____ Date: _____	
Federal Use Only:		Authorized for Local Reproduction Standard Form LLL (Rev. 7-97)

DISCLOSURE OF LOBBYING ACTIVITIES CONTINUATION SHEET

Approved by OMB
0348-0046

Reporting Entity: _____ Page _____ of _____

INSTRUCTIONS FOR COMPLETION OF SF-LLL, DISCLOSURE OF LOBBYING ACTIVITIES

This disclosure form shall be completed by the reporting entity, whether sub-awardee or prime Federal recipient, at the initiation or receipt of a covered Federal action, or a material change to a previous filing, pursuant to title 31, U.S. Code, section 1352. The filing of a form is required for each payment or agreement to make payment to any lobbying entity for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with a covered Federal action. Complete all items that apply for both the initial filing and material change report. Refer to the implementing guidance published by the Office of Management and Budget for additional information.

1. Identify the type of covered Federal action for which lobbying activity is and/or has been secured to influence the outcome of a covered Federal action.
2. Identify the status of the covered Federal action.
3. Identify the appropriate classification of this report. If this is a follow-up report caused by a material change to the information previously reported, enter the year and quarter in which the change occurred. Enter the date of the last previously submitted report by this reporting entity for this covered Federal action.
4. Enter the full name, address, city, State and zip code of the reporting entity. Include Congressional District, if known. Check the appropriate classification of the reporting entity that designates if it is, or expects to be, a prime or sub-award recipient. Identify the tier of the sub-awardee, e.g., the first sub-awardee of the prime is the 1st tier. Sub-awards include but are not limited to sub-contracts, sub-grants and contract awards under grants.
5. If the organization filing the report in item 4 checks "Sub-awardee," then enter the full name, address, city, State and zip code of the prime Federal recipient. Include Congressional District, if known.
6. Enter the name of the Federal agency making the award or loan commitment. Include at least one organizational level below agency name, if known. For example, Department of Transportation, United States Coast Guard.
7. Enter the Federal program name or description for the covered Federal action (item 1). If known, enter the full Catalog of Federal Domestic Assistance (CFDA) number for grants, cooperative agreements, loans, and loan commitments.
8. Enter the most appropriate Federal identifying number available for the Federal action identified in item 1 (e.g., Request for Proposal (RFP) number; Invitation for Bid (IFB) number; grant announcement number; the contract, grant, or loan award number; the application/proposal control number assigned by the Federal agency). Include prefixes, e.g., "RFP-DE-90-001."
9. For a covered Federal action where there has been an award or loan commitment by the Federal agency, enter the Federal amount of the award/loan commitment for the prime entity identified in item 4 or 5.
10. (a) Enter the full name, address, city, State and zip code of the lobbying registrant under the Lobbying Disclosure Act of 1995 engaged by the reporting entity identified in item 4 to influence the covered Federal action.

(b) Enter the full names of the individual(s) performing services, and include full address if different from 10 (a). Enter Last Name, First Name, and Middle Initial (MI).
11. The certifying official shall sign and date the form; print his/her name, title, and telephone number.

According to the Paperwork Reduction Act, as amended, no persons are required to respond to a collection of information unless it displays a valid OMB Control Number. The valid OMB control number for this information collection is OMB No. 0348-0046. Public reporting burden for this collection of information is estimated to average 10 minutes per response, including time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and reviewing the collection of information. Send comments regarding the burden estimate or any other aspect of this collection of information, including suggestions for reducing this burden, to the Office of Management and Budget, Paperwork Reduction Project (0348-0046), Washington, DC 20503.

MINORITY BUSINESS PARTICIPATION REPORT

Wisconsin Department of Children and Families
s.16.75(3m) Wis. Stats.

Return via e-mail to: DCFProcurement@wi.gov

Report Date	Contract / Purchase Order #	Time Period Covered by Report <input type="checkbox"/> Monthly: _____ through _____ <input type="checkbox"/> Quarterly: <input type="checkbox"/> #1 <input type="checkbox"/> #2 <input type="checkbox"/> #3 <input type="checkbox"/> #4
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Project Name / Contract Title	
Prime Vendor / Contractor Name	Federal Employer Identification Number – FEIN

Minority Vendor Contractor Name, Address and Telephone Number	Product / Service Purchased	Subcontract \$ Amount	Second Tier \$ Amount

If no business was awarded to Minority Business Enterprises (MBE) for this period, please describe the efforts made to encourage minority business participation. If you have questions, please call DCF Procurement Staff, 608-422-6385 or 608-422-6363.

I certify that the information contained on this report is true and correct.
I also certify that I am an authorized representative of the above-identified Prime Vendor / Contractor.

(Prime Vendor/Contractor Authorized Representative Name)

(Title)