

# Anti-Human Trafficking Data and Research Workgroup

June 29, 2016



**CURRENT DATA COLLECTION  
IDENTIFYING HIGH-RISK CHILDREN  
PLANS FOR IMPROVEMENT AND DATA LINKAGES**

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WISCONSIN DEPARTMENT OF  
CHILDREN AND FAMILIES



# Data and Research Workgroup Charge



## Mechanisms will be identified to:

- collect and link data regarding sex trafficking victims across systems;
- modify existing information systems; and/or
- develop new systems and procedures.

## Accurate and comprehensive data will:

- help inform the development of policies and programs; and
- measure the effectiveness of particular services and programs.

# Discussion Topics



- Description of data available across agencies:
  - Department of Children and Families,
  - Department of Justice,
  - Department of Corrections, and
  - Court.
- Means of improving data:
  - Internal data-improvement, and
  - Cross-system data linkage.
- Using data to identify high-risk children.

# Department of Children & Families



- Data available in the statewide child welfare info system eWiSACWIS:
  - **Sex trafficking descriptor of alleged abuse**
    - *Strengths:* Documents all allegations; personally identifiable information (PII) available.
    - *Limitations:* Training to counties to use descriptor will begin in 2017; Currently not required.
  
  - **Child and Adolescent Needs & Strengths (CANS)**
    - *Strengths:* PII available, and detailed sex trafficking information collected; Required.
    - *Limitations:* Only children in out-of-home care (OHC).

# Department of Children & Families



- Plans to improve data:
  - **2015 Wisconsin Act 367**: Requirement to have CPS investigate instances of non-caregiver sex trafficking.
    - Effective Date: May 29, 2017
  - **2015 Wisconsin Act 368**: Requirement to inform the National Center for Missing and Exploited Children (NCMEC) about children missing from out-of-home care (OHC).
    - Effective Date: June 2016
    - Must inform law enforcement within 8 hours
    - Must inform NCMEC within 24 hours.
  - eWiSACWIS holds additional details on children who return to OHC from a missing episode.

# Department of Justice: Division of Law Enforcement Services



- Available Data: Uniform Crime Reporting Program
  - **Incident-Based Reporting**
    - *Strengths:* Documents all incidents of human trafficking known to law enforcement; demographic information (age, gender, race) available for both victims and offenders.
    - *Limitations:* Currently only 100 law enforcement agencies are reporting incident-based reporting data; human trafficking recently added to program and not all agencies have implemented; no PII.
  - **Summary Based Reporting**
    - Human trafficking not currently collected in this program;
    - More than 300 agencies reporting crime through summary-based reporting; and
    - DOJ working to add human trafficking functionality in 2017.

# Department of Justice: Division of Law Enforcement Services



- Plans to improve data:
  - Law enforcement agency training;
  - Development of additional reporting tools to highlight, among other things, the number of human trafficking offenses being reported;
  - Vendor training of new data requirements (including human trafficking);
  - Inclusion of human trafficking in summary-based reporting;
  - Ongoing transition of law enforcement agencies to incident-based reporting; and
    - Following FBI plans to phase-out summary-based reporting in 2021.

# Department of Justice: WI Clearinghouse for Missing and Exploited Children



- Available Data:
  - **National Crime Information Center (NCIC)**
    - *Strengths:* Requirement to report missing persons here. Name, DOB, and NCIC number are identified.
    - *Limitations:* Does not directly identify human trafficking victims; time-intensive data cleanup ensures a more accurate analysis.
  - **National Center for Missing and Exploited Children (NCMEC)**
    - *Strengths:* Referrals indicate those who may be trafficking victims.
    - *Limitations:* Only DCF children missing from out-of-home care are reported to NCMEC (not all missing children).
- Plans to improve data




# Department of Corrections



- Available data
  - Data on convictions
    - *Strengths*: Personally identifying information
    - *Limitations*: Data on charges unavailable.
- Current prevention work
- Possible prevention work

# Court System – Consolidated Court Automation Programs (CCAP)



- **Statutes:**

- |   |   |
|---|---|
| Chapter 948 – Crimes Against Children                 | s. 948.051(1-3) & s. 948.08 Wis. Stats. |
| Chapter 940 – Crimes Against Life and Bodily Security | s. 940.302 Wis. Stats.                  |
| Chapter 973 – Sentencing                              | s. 973.015(2m)(b-c) Wis. Stats.         |
- *Strengths:* PII sometimes available.
  - *Limitations:* Challenging to link data with other agencies; Difficult to quantify unique persons or incidents across statutes.

# Identifying At-Risk Children



## **Dallas Police Department Model High-Risk Factors:**

- children missing at age 12 or younger;
- children missing four or more times within a one year period; or
- children who have been missing for 30 days or longer.

## **Wisconsin Clearinghouse for Missing and Exploited Children**

- Sex trafficking victims often have at least one of these high-risk indicators;
- Identifies high-risk children through NCIC data, provides to DCI agents who use it when they are otherwise contacting a juvenile to interview on a child sex trafficking case.

## **Department of Children and Families**

- Identify youth who are at-risk or have been victims of sex trafficking to case plan around services needed for that particular youth and/or family.
- As of June 2016, requires assessment to ask a child or youth's experiences while they were missing from out-of-home care, including sex trafficking victimization.

# Timeline of Sex Trafficking Data Implementations

Preventing Sex Trafficking & Strengthening Families Act.

DCF Submits 'Federal Response Plan' related to Strengthening Families Act.

4. DCF automatically sends pictures and detailed information of children missing from out-of-home care to National Center for Missing and Exploited Children (NCMEC).

6. DCF will begin investigations of non-caregiver sex trafficking allegations, and utilize the sex-trafficking allegation data element.

7. Law enforcement agencies are to exclusively use incident-based reporting, allowing for more effective data on sex-trafficking incidents.

1. A few law enforcement agencies begin tracking and reporting human trafficking.

WI anti-human trafficking Task Force and workgroups form.

2. DCF adds sex trafficking data element to information system.

5. DCF questions returned children missing from OHC about potential trafficking while missing.

DCF consultations with stakeholders.

3. DCF assessment tool asks children in out-of-home care (OHC) about sex trafficking experiences.

2014

Jan – June  
2015

Sept.–Dec.  
2015

Feb  
2016

June  
2016

May  
2017

2021

# Linking Data Across Departments



- **Exploratory phase**
- **Current ideas:**
  - **Linking DOJ, DCF, Courts data.**
    - *Benefits:* Demographic and geographical trend analysis.
    - *Limitations:* Data improvement necessary.
  - **Linking DCF and DOJ Clearinghouse data**
    - *Benefits:* Determine a more comprehensive list of high-risk children.
    - *Limitations:* Data improvement necessary.
  - **Linking DOC and Courts data.**
    - *Benefits:* Determine a more comprehensive list of individuals to investigate.
    - *Limitations:* Data improvement necessary.

# Thank you to our workgroup members



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# Feedback and Reactions



Comments?

Questions?

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